Canadian Settlement in Action: History and Future

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ALEXANDRU CALDARARU; JULIE CLEMENTS; RENNAIS GAYLE; CHRISTINA HAMER; AND MARIA MACMINN VARVOS



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To bring the OER project full circle to its intended audience of learners, Settlement

Studies students contributed designs and (insert name of student)'s design was selected for the book cover. A huge thank you to all students who submitted designs.

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Foreword

NorQuest's two-year Settlement Studies diploma is unique among postsecondary programs within Canada. Graduates of the program are aptly able to apply the knowledge, skills, and competencies they have learned through their coursework as well as through extensive work integrated learning opportunities to their work with newcomers to Canada. The program is the first of its kind in Western Canada, and as innovators, NorQuest faculty and staff have undertaken the opportunity to develop an open educational resource (OER) textbook, Canadian Settlement in Action: History and Future. The purpose of the OER is to provide complementary content and resources for learners enrolled in NorQuest's Settlement Studies diploma program as well as to contribute to the settlement field in general.

In the Spring of 2021, a talented group of individuals with expertise and experience in the settlement sector contributed to the development of the texbook. A call for chapter writers was advertised widely and an expert team of writers was assembled. The writers, together with in-house experts at the college, came together at time when conditions for collaboration were challenging due to the global pandemic. The team demonstrated flexibility and commitment to the project despite working remotely across various media and online platforms: Their shared dedication, enthusiasm, and commitment to work in the settlement field is reflected in the chapters of the book. Each writer brings a unique set of skills and intellectual acumen acquired through academia, hands-on experience, and a deep commitment to caring for newcomer populations who choose Canada as their home.

The OER textbook is not meant to be a comprehensive exploration of this dynamic and multifaceted field, but rather, as an introduction to issues of importance in the settlement sector. Maria MacMinn Varvos situates the history of settlement services in Canada, including a look at delivery models and perspectives on the value of settlement services. Alexandru Caldararu. the founder of and instructor within NorOuest's Settlement Studies diploma program, introduces and situates social justice and anti-oppressive practice in settlement worker practice. Christina Hamer presents types of migration-related trauma and the mental health challenges many newcomers face before arriving in Canada. Rennais Gayle discusses the settlement experiences of older arriving immigrants, particularly focusing on family dynamics. In her chapter, Julie Clements provides an overview of how settlement workers can effectively navigate intercultural communication contexts. While the textbook chapters can be read in the order

presented, each chapter presents a unique issue and can also be enjoyed in non-sequential order.

It is with great delight and excitement that we share with you the OER textbook, Canadian Settlement in Action: History and Future. The intention of the project is not only to enhance student learning within our Settlement Studies program, but also to evoke discussions and questions that serve to improve the quality of settlement services across Canada and beyond. It is dedicated to all who take interest in the history and future of settlement.

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September 30, 2021

CHAPTER 1: THE HISTORY OF SETTLEMENT SERVICES IN CANADA

Chapter 1: The History of Settlement Services in Canada | 1

Introduction

MARIA MACMINN VARVOS

The Canadian settlement sector's systems and best practices have evolved parallel to Canada's immigration history. Settlement and integration services have moved from the informal guidance of family and community to organized systems instituted by professional organizations. Just as systems have grown and evolved over the past 150 years, so have social attitudes, social values, and morality. Government immigration policies reflect the social, religious, and economic state of the country. The social conscience and the economic needs of Canada have guided and influenced how settlement services have been supported and implemented (Griffith, 2015, 2017).

This chapter will give you historical knowledge as well as opportunities to reflect on, relate to, and understand the interconnectedness of history, social responsibility, and economy. You will learn the foundational factors that have contributed to the skills and best practices that are being developed throughout the Settlement program. Articles, videos, case studies, and interactive reflective practice activities will serve as the impetus for learning in this chapter.

Specific Learning Outcomes

By the end of this introduction section, you will be able to

- 1. Apply prior knowledge and experience to the history of settlement discussions and activities
- 2. Demonstrate understanding of keywords used in this chapter

Learning Activity 1: Reflective Practice – Keep a Chapter Journal

In the first section of this chapter, you will explore and share your prior knowledge of immigration and settlement in Canada.

Start a chapter journal to track your observations and learnings. Answer the following questions in your chapter journal:

- 1. Have you or someone you know had an experience that required settlement services?
- 2. Describe the challenge and the solution. Who was involved? What resources were used?

Discussion Forum: Share one of your answers on the Discussion Forum. Read the posts of your peers, write comments, and ask questions to start a dialogue.

Glossary of Terms

Every sector has a body of knowledge that is accompanied by sector-specific language and acronyms. Sector-specific language can be thought of as a subsector of a familiar language. Learning these keywords and acronyms will facilitate the communication of shared knowledge in this course as well in the sector when employed. A short "Settlement Sector" language lesson follows.

These are words that will be encountered in this chapter:

Words	Definitions
AAISA	Alberta Association of Immigrant Serving Agencies
EAL	English as Another Language
ESL	English as a Second Language
First-generation immigrant	A person whose parents were born outside Canada
Immigrant	A person who comes to live permanently in a foreign country
IRCC	Immigration Refugees and Citizenship Canada
Landed immigrant	The classification for a person who has been admitted to Canada as a non-Canadian-citizen permanent resident
TINC	Language Instruction for Newcomers to Canada
Milestone	An action or event marking a significant change or stage in development
Newcomer	A person who has recently arrived in Canada
OÐN	Non-governmental organization
Nominee	A temporary foreign worker who is eligible to apply for permanent resident status
Non-profit	Non-profit or not-for-profit organizations are organizations that do not earn profits for their owners

Words	Definitions
PR	Permanent Resident
Racism	Prejudice or discrimination against a person or people based on their being part of a particular racial or ethnic group, typically one that is a minority or marginalized
Refugee	A person who has been forced to leave their country to escape war, persecution, or natural disaster
Second-generation immigrant	Children of parents whose own parents were born to parents who were born outside Canada
Sector	An area that is distinct from other areas
Settlement services	Services or agencies that help immigrants and refugees settle and adjust to life in a new country
Xenophobia	Excessive fear, dislike, and/or hostility toward anything "foreign"

Settlement Services

Specific Learning Outcomes

By the end of this section, you will be able to

- 1. Summarize the historical context of settlement services in Canada
- 2. Define milestones in the history of immigration in Canada

Introduction to Settlement and Immigration in Canada

From 2019 to 2021 the Canadian government welcomed 300,000 immigrants. This number will increase to 401,000 to 421,000 from 2021 to 2023. More than 50% of this target has been allocated to "Federal economic, provincial/territorial nominees" as indicated in the 2021- 2023 Immigration Plan chart that follows. Consequently, the value of immigration is not purely an esoteric endeavour to satisfy Canada's ideological pursuit of building a multicultural nation. The value of immigration is a practical investment in the economic future of Canada (Campbell Cohen Law Firm, 2021; El-Assal & Thevenot, 2020).

2021-2023 Immi	gration Levels P	lan								
				2021			2022 9			2023 9
Immigrant Cat	egory	Target	Low Range	High Range	Target	Low Range	High Range	Target	Low Range	High Range
	Overall Planned Permanent Resident Admissions	401,000	300,000	410,000	411,000	320,000	420,000	421,000	330,000	430,000

Supplementary Information for the 2021-2023 Immigration Levels Plan, Overall Planned Permanent Resident Admissions chart row (Immigration, Refugees and Citizenship Canada [IRCC], 2021)

Restoring a Declining Population: The Impetus for Immigration in Canada

Immigration has been vital to the development of Canada to sustain steady economic growth. Canada's population is aging, and it is not being replaced at the same rate that it is declining. The following video looks at the changes throughout Canada's history and how the aging population has affected immigration strategies. The video also points out how the need for increased immigration has affected the cultural identity of Canada.



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=194#oembed-1

TEDx. (2013, October 23). The big shift - understanding the new Canadian: Darell Bricker at TedxToronto [Video]. YouTube. https://www.youtube.com/watch?v=nquKRW7W781



Chart 1 Number of immigrants who landed annually in Canada, 1852 to 2014

Chart 1 (Statistics Canada, 2016) gives an overview of immigration over 150 years of Canadian history. By 2021, the number of immigrants had reached 300,000 (Standing Committee on Citizenship and Immigration, 2019) and is targeted to reach 421,000 by 2023. Immigration from the 1850s to the 1880s was approximately 20,000 to 50,000. Compared to the immigration numbers of 2020 to 2021, there has been an increase of approximately 88% over a span of 143 years. To put this increase in immigration into perspective, consider that the population of Canada in the mid-1880s was 2.5 million compared to the population of Canada in 2021 of approximately 28 million (O'Neill, 2020).

Immigration rises and falls in step with the major turning points in history. Immigration peaked in the early 1900s during the Industrial Revolution. The early 1900s was a time of new inventions and the start of the mass production of goods in Canada. It was a time that spurred a level of growth that required more people to build the country's infrastructure and industry. Canada's population growth increased

Chart 1: Number of immigrants who landed annually in Canada, 1852 to 2014 (Statistics Canada, 2016)

exponentially from 2.5 million in the mid-1800s to 5.5 million in 1900, an increase of 45% in 50 years (O'Neill, 2020).

Acknowledgement of Indigenous Peoples Prior to Settlement in Canada

It is of great importance to note that prior to settlement in Canada, the land was occupied by Indigenous Peoples in thriving communities from time immemorial. Wilson (2018) expands on the history of colonization in Canada:

Before the arrival of European explorers and traders, North America was occupied by Indigenous Peoples living and thriving with their own distinct cultures, languages, and ways of knowing. ...In its early days, the relationship between European traders and Indigenous Peoples was mutually beneficial. However, as time went by and more European settlers arrived, the relationship between the two peoples became much more challenging. ...When settlers arrived in North America, they regarded it as terra nullius, or "nobody's land." They simply ignored the fact that Indigenous Peoples had been living on these lands for thousands of years, with their own cultures and civilizations. (Colonization section, para. 1, 4, 5)

Read more about the history of colonialism that still affects Indigenous Peoples today in <u>Chapter 2, Section G. Colonialism</u>, <u>Genocide</u>, and <u>Anti-Indigenous Racism</u>.

This acknowledgement contains material taken from <u>Pulling Together</u>: <u>Foundations Guide, Section 2: Colonization</u> by Kory Wilson, and is used under a <u>CC BY-SA 4.0</u> license.

Canada: New Exploration Leads to New Directions

Prior to documented immigration, the Italian explorer John Cabot or Giovanni Caboto

landed on the traditional territories of Indigenous Peoples of Turtle Island, known today as Canada, in 1497–1498. Giovanni Caboto was a navigator and explorer from Genoa, Italy. His destination was Asia, but Caboto decided to take a new route, heading west instead of east. He thought he was taking a shortcut to Asia, but his ship landed in a very different location (Biography Editors, 2020). His voyage led to the colonization of what was initially referred to as the "New World," and later became known as Canada.

Caboto's journey laid the foundation for the subsequent settlement in Canada of people from English- and French-speaking countries such as England, Ireland, Scotland, and France, and the predominant languages of Canada spoken by the original settler communities thus became English and French. Most of these immigrants left with limited resources other than life skills and experiences acquired in their countries of origin.

Did You Know? The history of settlement in Canada started long before Canada became a country. Although Giovanni Caboto was the most notable explorer who was considered the "first" to have arrived in Canada, there were many others (dating as far back as the 11th century) who may have landed before. Watch the CBC series Canada: the Story of Us, episode 2 (44:29), which features the early explorers:	One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=194#0embed-2	CBC. (2017, April 9). Hunting treasure Canada: The story of us, full episode 2 [Video]. YouTube. <u>https://www.youtube.com/watch?v=OSrheibq-nM</u>
The history of settlement in Canada started lo considered the "first" to have arrived in Canad Watch the CBC series Canada: the Story of Us,	One or more interactive ele https://openeducationalber	CBC. (2017, April 9). Hunting treasure Canada: The story o

The settlement of Canada, started during the British-French conflicts from 1600 (Canadian Museum of History, n.d.) to the 1750s. This was long before the surge in immigration in the early 1900s. The need for adventure influenced explorers and traders to venture out to North America in the 1700s and 1800s. Eventually, many British and French citizens decided to set out to Canada to establish better lives for themselves. The wave of immigration to Canada in the 1900s was influenced by the collapse of social structures in European countries.

Throughout Canada's history, including the 1900s, the push to increase immigration was driven by the demands of the Canadian economy. Canada was an attractive destination because of the growing economy and the quality-of-life opportunities that were absent in Europe. Immigrants were attracted to the Yukon Gold Rush, the development of the continental railway across Canada, the offer of land for farming, and the establishment of government policies that promoted immigration. The opportunity to live in a free, fair, and just society that offered economic opportunities to people of diverse backgrounds has transcended generations of immigrants who make their way to Canada.

In the TEDx Talk Why Canadian history isn't as boring as you think it is (16:11), presenter Chris Turner gives an overview of early Canadian history. The Yukon Gold Rush is highlighted as an interesting piece of history that changes the perception that Canada's history is neither memorable nor interesting.



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TEDx Talks. (2013, July 16). Why Canadian history isn't as boring as you think it is: Chris Turner at TEDxYYC [Video]. YouTube. https://www.youtube.com/watch?v=CBPvQRazhw8

Canada's Immigration History: Milestones and Stories

Specific Learning Outcomes

By the end of this section, you will be able to

- 1. Examine the historical evolution of government immigration policies and their influence on current settlement practices
- 2. Analyze the historical settlement challenges experienced by groups of immigrants in Canada since the early 1900s

This section of the chapter explores Canadian history from a different lens. It will be explored from the perspective of immigration and settlement. The significant milestones in the history of immigration from the 1880s to 2019 will be reviewed in this section. The first historical milestone covers the period from 1885 to 1923.

January 01, 1885	Chinese workers were brought in to help construct the railway, but immigration was restri
January 01, 1897	More than 5,000 South Asians, over 90% of them Sikhs, came to British Columbia before th
January 20, 1899	About 2,000 Doukhobors from Russia landed in Halifax en route to farms in the West. Refugees from Russia, especially Jews, Mennonites, and Doukhobors, settled in Canada.
January 01, 1902	The federal government concluded that the Asians were "unfit for full citizenship … obnoxi
January 01, 1903	The head tax for Chinese immigrants was increased to \$500.
January 20, 1904	The ban on Chinese immigration was disallowed.
October 01, 1906	The Japanese vessel Suian Maru landed at Beecher Bay on Vancouver Island. The group of t

January 01, 1907	An order-in-council banned immigration from India and South Asian countries.
September 07, 1907	Several hundred people rioted through Vancouver's Asian district to protest Asian immigra
January 01, 1923	The Chinese Immigration Act was replaced by legislation that virtually suspended Chinese i

Milestone 1: Immigrants Build the Foundation and Infrastructure of Canada

Those who settled in Canada as far back as the mid-1600s came from Anglo European (British, Scottish, Irish) and French backgrounds. They were drawn to Canada because of the fur trade and worked for the <u>Hudson's Bay Company</u>. This group played a role in the development of the first social and economic structures of the newly-formed settler Canadian society.

From the mid-1800s to the early 1900s, labourers were recruited to build the railways and work in factories, and immigrants who had agricultural experience settled in the western and the central Prairies to develop farmland. Immigrants who were recruited for these purposes came from Europe.

From 1867 to 1914 was a period of high immigration. Around 1897, about 2,000 Doukhobors from Russia landed in Halifax, en route to farms in the West. Refugees from Russia, as well as Jews, Mennonites and Doukhobors, settled in Canada, primarily in regions such as the Prairies.

Did You Know?
Saskatchewan's population grew by 1124.77% between 1891 and 1911 because of immigration from regional parts of Russia (Widdis, 1992).
Manitoba has the largest concentration of Icelanders outside Iceland's capital city, Reykjavik (Brydon, 1999, p. 686).
The Dutch, Germans, and Scandinavians were some of the most ethnically desirable and agriculturally skilled immigrants on the Canadian Prairies (Bicha, 1965, p. 428).

Stories of Acceptance and Rejection

The social values and ideology of the mid-1800s to early 1900s influenced the creation of policies that blocked non-European immigration but opened the door to people with European backgrounds. A systematic effort to limit non-European immigration resulted in the implementation of the Chinese head tax from 1885 to 1903. Originally \$50, the head tax eventually rose to \$500, which limited the number of Chinese people who could afford to immigrate. Unfortunately, the head tax legislation continued well into the 1920s, when Chinese immigration was virtually suspended. As noted in the chart above, legislation the Canadian that by government is known by Chinese Canadians as "Humiliation Day", July 1, 1923 (Lee, 2017), the date the Chinese



Asian loggers and steam donkey. British Columbia, c. 1900.

Exclusion Act was passed. This Act served to exclude further immigration from China to Canada.

Dr. Henry Yu retells his grandfather's story about how the Chinese head tax and the *Chinese Exclusion* Act affected his grandfather personally, as well as how it impacted the Chinese community in Vancouver where he had settled. Click <u>here</u> to read his story.

The Chinese head tax is an example of <u>systemic racism</u>. However, it was not considered racist to block immigration based on race at this time in Canadian history.

THE DAILY PROVINCE APRIL 18, 1907 p.1 HINDUS MAY NOT VOTE IN VANCOUVER

Victoria, April 18—(Special)—Mr. W. J. Bowser in the House this afternoon gave notice of an amendment to the Vancouver Incorporation Act by which Hindus will be prevented from voting in manicipal elections. This is necessary, as Mr. Bowser's general bill denies the franchise to the Hindus only in the provincial elections.

Hindus May Not Vote in Vancouver (newspaper article transcript), April 18, 1907, The Daily Province.

There were some notable exceptions of immigrants from non-European countries who broke through systemic barriers, put down roots in Canada, and left enduring legacies. On January 1, 1897, more than 5,000 South Asians, over 90% of them Sikhs, came to British Columbia. This group was part of a military troop from Hong Kong and Malaysia who were on their way back from London, England, via Atlantic Canada after celebrations for Queen Victoria's Jubilee. About 45 men eventually came back to settle in the Lower Mainland of British Columbia and across the border in Bellingham, Washington. The number of South Asian men grew from 45 to 5,179 between 1904 and 1908 (University of the Fraser Valley, 2021). They settled in Canada before the immigration of Sikhs was banned in 1908. The newspaper article "Hindus May Not Vote in Vancouver" from 1907 (shown above) demonstrates the prevalence of systemic racism in the Canadian government policies of that time. Despite this effort to ban South Asians from Canada, there is a large community of Sikhs who have established roots in the Vancouver and southern regions of British Columbia.

The video below by Satpal Sidhu is an account of the challenges faced by the South Asian Sikhs and the events that led to the Bellingham riots in 1907. Although many Sikhs ended up in Bellingham, Washington, there was a group of migrants that crossed the American boarder into Canada. This part of Canadian and American history established not only the roots of South Asian Sikhs in Canada, but also the social ideology that influenced the immigration practices of that time.



One or more interactive elements has been

excluded from this version of the text. You can view them online here:

<u>https://openeducationalberta.ca/</u> <u>settlement/?p=196#oembed-1</u>



A group of Sikh sawmill workers for Northern Pacific Lumber Co. at Barnet pose for the camera, c. 1900.

Sidhu, S. (2014, September 16). We are not strangers documentary about 1907 Bellingham Riots [Video]. YouTube. https://www.youtube.com/watch?v=mvn_LpXj694&t=306s

This ingrained racism still lingers in today's society, though not as overtly as it was in the early 1900s. Canadians who may not be aware of this community's history may
still consider South Asians as a recent immigrant group instead of understanding their long history and influence on the development of Canada.

Another part of Canadian Sikh history is retold in a story about the first Sikh immigrant family in Canada. The story is retold in this video called An Act of Grace: UBC's first Sikh Immigrant Family.

This story further establishes the influence of the Sikh community since the early 1900s.



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=196#oembed-2

University of British Columbia. (2016, June 15). An act of grace: UBC's first Sikh immigrant family [Video]. YouTube. https://www.youtube.com/watch?v=IUcn8oIejWs

A third group of Asians, the Japanese, have an impactful story that is recounted in a novel called Mikkôsen Suian Maru (The Stowaway Ship Suian Maru), written by Nitta Jiro (1979/1998). Although the novel is fictional, it is based on historical facts about a little-known piece of Canadian Japanese history. On January 01, 1906, a group of 82 Japanese men who were stowaways on the ship Suian Maru landed at Beecher Bay on Vancouver Island. David Kenneth Allan Shulz recounts this piece of history in his thesis Japanese "Entrepreneur" on the Fraser River: Oikawa Jinsaburo and the Illegal Immigrants of the Suian Maru (Sulz, 2003).

There is little documentation about this part of Canadian Japanese immigrant history. James D. Cameron (2005) writes in his article, "Canada's Struggle with Illegal Entry on Its West Coast: The Case of Fred Yoshy and Japanese migrants before the Second World War," that the Japanese stowaways were apprehended by the British Columbia RCMP but were eventually allowed to stay because they were considered a source of cheap labour. However, they were not given the same rights and freedoms afforded to Canadians and European immigrants.

The struggles of these two groups of immigrants are important to understand because they reflect the similarity of challenges among non-European immigrants in recent Canadian history. Racism continued to affect immigrants from non-European countries even after the Canadian government eliminated racist immigration policies in 1962. Racism also affects how segments of Canadian society have perceived people from the Middle East, South America, Asia, South East Asia, Africa, and the West Indies who have immigrated to Canada at various stages in Canadian history. Stereotypes and fear of the unfamiliar have influenced how immigrants are treated in Canadian society and subsequently how their needs have been addressed by settlement service providers over the past 140 years. Historically, settlement practitioners have been primarily from white, Christian backgrounds. However, the profile has changed over the last 30 to 40 years. More and more settlement practitioners now have cultural and ethnic backgrounds that better represent the cultures and ethnic backgrounds of the immigrants that they serve.

Milestone 2: Post-War Immigration Challenges

The next milestone covers an era of political strife in Europe that required Canada's military support. After the Second World War, immigration increased significantly because of an influx of war brides. The large numbers of war brides that accompanied returning soldiers came through the famous <u>Pier 21 port in Halifax</u>.

January 01, 1939	After the war, when the soldiers came home to Canada through Pier 21, a tide of <u>war brides</u> returned with them.
January 01, 1945	Labour demand for post-war economic recovery encouraged European immigration from the United Kingdom and Western Europe and eventually the rest of Europe as well.
January 01, 1946	Four thousand Japanese Canadians, more than half of whom were Canadian citizens, were deported to Japan.
February 10, 1946	War brides arrived from England.
October 23, 1956	Hungarian refugees arrived in Vancouver.

After the Second World War, the Canadian economy started to recover rapidly, and as a result, there was a great demand for labour. During this time, the government encouraged immigration from Europe, this time promoting immigration from the United Kingdom and Western Europe. At this time, the political climate in Eastern Europe created mistrust of communism by the West that became known as the <u>Cold</u> <u>War</u>, which essentially stopped open immigration from this region of Europe (Troper, 2021).

In post–World War II Canada, Japanese Canadians became the target of racism because of Canada's support for America following the 1941 Japanese attack on Pearl Harbor. The video below, *Japanese deportations in Canada during* WWII : Throwaway Citizens (1995) – The Fifth Estate, gives a personal insight into this difficult part of Japanese Canadian history. The documentary uses the term "ethnic cleansing" to describe this period of Canadian history.

One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=196#oembed-3

Fifth Estate. (2017, August 25). Japanese deportations in Canada during WWII: Throwaway citizens (1995) – The Fifth Estate [Video]. YouTube. <u>https://www.youtube.com/watch?v=ggNYkFg6AjA</u>

Internment Camps During World War I and World War II

World War II geopolitics brought the fight against communism, fascism, and Nazism into the Canadian social consciousness and affected two established Canadian ethnic groups—German and Italian Canadians. These two ethnic groups came from countries that were political enemies of Britain and its allies. This led to a deportation order under the *War Measures* Act. This Act took away the civil liberties of German and Italian Canadians and subjected them to deportation or imprisonment in one of 26 internment camps. Internment camps in Canada during World War II held 24,000 people, including 12,000 Japanese Canadians (Roy, 2020). Other Canadian ethnic groups who were interned were from other countries at war with Canada's allies. Immigrants from the Austro-Hungarian and Ottoman empires, as well as from Germany and Bulgaria (Roy, 2020) were required to register themselves with the

Canadian government as "enemy aliens." They were subsequently rounded up and sent to internment camps across Canada. The following video documents the stories of some individuals who were affected by these War Measures Act practices. This video is called The Surprising Story of Canada's Enemy Aliens.



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=196#oembed-4

Storyhive. (2017, May 19). The surprising story of Canada's enemy aliens [Video]. YouTube. https://www.youtube.com/watch?v=UY4vTBQTpUA&t=20s

The following is a poem written in 1940 and translated from Italian that recounts the experience of Emilio Garlardo, who was in one of the 26 interment camps found throughout Canada. Emilio is writing from the camp in Petawa, Ontario (Columbus Centre, n.d., para. 1).

[Benedetto Basilio] Maltempi, with the hope in our hearts to see family and spouses once again. A small group of friends, learned, comforted each other. All sorts—of different languages. I knew them, all good people, disbelieving their sad lot in life. On Sunday, kneeling, we listened to the divine word of Father In a concentration camp, I saw rich and poor thrown together in a pit of hell. All worried and sad that they had to make amends. I saw people of all teachers and I, a professor, wanted to be called for our honour. Sad memories of Petawawa. Emilio Galardo, internee, poem translated from Italian, 1940 |

Milestone 3: Canada's Evolving Immigration Policy

January 19, 1962	The Canadian government eliminated racial discrimination in Canada's immigration policy. <u>Immigration Regulations</u> , <u>Order-in-Council PC 1962-86, 1962</u>
January 1, 1967	The second wave of Japanese immigration began in 1967 because of the "points system."
October 1, 1967	Deputy Minister of Immigration Tom Kent established a points system, which assigned points in nine categories, to determine immigration eligibility.
1967	About 64,000 West Indians came to Canada.
January 01, 1971	For the first time in Canadian history, most of those immigrating to Canada were of non-European ancestry.
Early 1970s	Latin American refugees and immigrants arrived.
1973	Chilean refugees came to Canada.
April 30, 1975	By 1975, Canada had admitted more than 98,000 refugees from in Vietnam, Cambodia, and Laos.
January 1, 1978	The admission of refugees was now part of Canadian immigration law and regulations.
January 1, 1980	Southeast Asian refugees, particularly those from Vietnam, were often referred to as the "boat people."
December 19, 1984	Canada saw immigration from Hong Kong because of the Chinese-British Joint Declaration mandating the return of Hong Kong to China in 1997.
August 11, 1986	Sri Lankan migrants were rescued off the coast of Newfoundland.
1990s	African refugees came from Sudan during and after the civil war.
1970s and 1991	Eritrean refugees came to Canada during and after the war of independence in Eritrea.
1981 to 1995	Around 10,000 Afghans arrived as <u>refugees and asylum seekers</u> .
January 1, 1999	Canada saw the arrival of 11,200 Kosovars, most of them airlifted during the Kosovo war.
June 22, 2006	The federal government officially apologized for the Chinese head tax.

August 13, 2010	Tamil refugees arrived in Victoria.
November 4, 2015	Canada saw the arrival of 44,620 refugees from Syria.

The next milestone in Canada's immigration history is a welcome pivot of ideology influenced by a new era of social consciousness of the 1960s. Shannon Conway (2018) describes this in her journal article abstract, "From Britishness to Multiculturalism: Official Canadian Identity in the 1960s":

"The 1960s was a tumultuous period that resulted in the reshaping of official Canadian identity from a predominately British-based identity to one that reflected Canada's diversity. The change in constructions of official Canadian identity was due to pressures from an ongoing dialogue in Canadian society that reflected the larger geopolitical shifts taking place during the period. This dialogue helped shape the political discussion from one focused on maintaining an outdated national identity to one that was more representative of how many Canadians understood Canada to be. This change in political opinion accordingly transformed the official identity of the nation-state of Canada" (p. 9).

This "geopolitical shift" (Conway, 2018) influenced the Canadian government to implement a policy that eliminated racial discrimination in Canada's immigration policy. This shift in political and social ideology led to the establishment of a <u>point system</u>. On October 1, 1967, Deputy Minister of Immigration Tom Kent established a system that determined eligibility by assigning points in nine categories. This system established a more fair and transparent set of criteria for immigration approval. The point system criteria gave points in categories related to education, profession, financial resources, family status, and English- or French-language proficiency. It eliminated bias based on race and religion.



For the first time in Canadian history, most immigrants accepted for entry into Canada were of non-European descent. The scope of immigration extended beyond the European landscape to include people who fit the point system criteria. Groups of non-European immigrants came from Asia, South Asia, Latin America, Africa, and the Caribbean (Whitaker, 1991).

The concept of multiculturalism grew out of the new social consciousness of that time. However, the high criteria standards excluded the unskilled labourers who had once been a priority when the country was building infrastructure and industry. The system was designed to assign higher points to applicants who had the education, training, and skills required by industries in demand. The <u>White Paper on Immigration</u> created in 1966 challenged

this systemic practice of restriction on immigration and offered recommendations for immigration regulations enacted in 1967.

Refugees and Asylum Policy

At the end of World War II, Canada accepted refugees who were displaced by the war. Displaced persons such as surviving Jewish people from Germany and Poland were encouraged to find refuge in Canada after the defeat of Germany and Italy. Refugees from war-torn countries such as Hungary (1956) and Czechoslovakia (1968) were invited on an ad hoc basis according to their individual circumstances. Eventually, a government refugee policy was established in 1976 to set guidelines for inviting refugees to Canada. These guidelines for accepting refugees were developed in response to humanitarian crises created by war or environmental disasters. The various waves of refugees are identified according to the timeline in the following chart:

Early 1970s	Latin American refugees and immigrants arrived.
1973	Chilean refugees came to Canada.
April 30, 1975	By 1975, Canada had admitted more than 98,000 refugees from in Vietnam, Cambodia, and Laos.
January 1, 1978	Admission of refugees was now part of Canadian immigration law and regulations
January 1, 1980	Southeast Asian refugees, particularly those from Vietnam, were often referred to as "boat people."
December 19, 1984	Canada saw immigration from Hong Kong because of the Chinese-British Joint Declaration mandating the return of Hong Kong to China in 1997.
August 11, 1986	Sri Lankan migrants were rescued off the coast of Newfoundland.
1990s	African refugees came from Sudan during and after the civil war.
1970s and 1991	Eritrean refugees came to Canada during and after the war of independence in Eritrea.
1981 to 1995	Around 10,000 Afghans arrived as <u>refugees and asylum seekers</u> .
January 1, 1999	Canada saw the arrival of 11,200 Kosovars, most of them airlifted during the Kosovo war.
August 13, 2010	Tamil refugees arrived in Victoria.
November 4, 2015	Canada saw the arrival of 44,620 refugees from Syria.

Image Credits (images are listed in order of appearance)

- Timms, P. (190–). Asian loggers and steam donkey [Photograph]. Vancouver Public Library Historical Photograph Collections. VPL Accession Number: 78316. https://www.vpl.ca/historicalphotos
- Hindus may not vote in Vancouver. (1907, April 18). Vancouver Daily Province. Vancouver, BC.
- Timms, P. (190-). A group of Sikh sawmill workers for Northern Pacific Lumber Co. at Barnet pose for the camera [Photograph]. Vancouver Public Library Historical Photograph Collections. VPL Accession Number: 7641. <u>https://www.vpl.ca/historicalphotos</u>

Settlement and Integration

Specific Learning Outcomes

By the end of this section, you will be able to

- 1. Identify the factors that have influenced settlement practices in Canada
- 2. Interpret influences on settlement practices throughout the history of immigration related to the three (3) milestones identified in the previous sections
- 3. Debate the value of these varying influences through discussions and in writing activities

History of Settlement Services in Canada Glossary **Terms** Flashcards

Let's review the glossary terms that were introduced in this chapter's introduction. Use the flashcards to practise learning these words and acronyms.



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=198#h5p-15

Essential Steps Upon Arrival to Canada

There are fourteen (14) essential steps that immigrants face during the first few weeks of arrival. These steps are not easy to navigate without the support of family, friends, or community settlement services.

Upon entry into Canada (Mishra, 2020), immigrants must present their passport and ID. They must also complete the following 14 steps:

- 1. Prepare for questions about their purpose for entry
- 2. Check their visa or residency status Provincial nominee
 - Skilled immigrants (express entry)
 - Quebec selected workers
 - Startup visa program
 - Sponsored spouse, partner, or children
 - Sponsored relative

3. Get a social insurance number from Service Canada

- Get this at the Service Canada counter at the airport
- Look for permanent accommodation or move into prearranged accommodation
 Open a bank account

- Apply for a library card
 Apply for a driver's licence
- 8. Get a public transit card
- Get a local mobile phone number
 Get a local mobile phone number
 Register for a provincial healthcare card
 Sign up for a family doctor
 Register their children for school

- 13. Become familiar with the city and the community where they are living
- Look for employment

Pre-arrival services are offered online by Immigration, Refugees and Citizenship Canada (IRCC) to immigrants and refugees. The purpose of pre-arrival services is to help immigrants with some of the initial settlement steps before they arrive in Canada. These services are available online through the Government of Canada portal here.

This free online service helps immigrants and refugees to do the following:

- Prepare for their move to Canada
- · Have their education, work experience, and other credentials recognized in Canada
- Connect with employers to find a job
- Connect with free services after arriving in Canada (IRCC, 2021)

Did You Know?
"It is expected that by 2036, half of all Canadians will be either immigrants or children of immigrants. In terms of immigration patterns, the proportion of European newcomers is expected to decrease, while more than half of all immigrants are anticipated to be of Asian origin. As a result, Canada's linguistic fabrio is evered to choose By 2026, more than 55% of the Conadian monitorian is everated to have a mether toored scheme By 2026.
juste la experieu e energe by 2000, note mui 2000 y de Camani pepanion la experieu to nece a monte tenga oue mui bigue et al. 2019, para 8). (Saint-jacques et al. 2019, para 8).

Where Can Newcomers Get Help with These Steps After Arrival?

In the early days of immigration, policies did not legislate a system of organized settlement services. Settlement support was provided by friends, family, and community members who spoke a common language and had compatible cultural or religious practices.

In today's Canadian society, there are a wide variety of immigrant service agencies to help immigrants with short term and long-term settlement integration challenges. While there is no shortage of these organizations in urban areas, services in smaller communities are less accessible. Services are concentrated in large cities where most immigrants settle. Large cities offer more options for employment, housing as well as government services that are offered in a number of languages.

Unfortunately, not all languages are represented in settlement organizations. For refugees from countries such as South Sudan and western Ethiopia, there are fewer first-language service options in languages such as <u>Nuer</u> and <u>Dinka</u>. Consequently, individuals from these language groups usually reach out to family, friends, and members from their ethnic communities. For an immigrant or refugee to go to an organization where they may not be able to communicate because they have limited or no English-language skills and where services are offered by settlement practitioners who may not understand their culture can be an intimidating experience. From the time that Canada opened immigration in the 1970s, immigrant settlement services have made strides in increasing the range of languages in which services are offered. The following are examples of settlement and integration organizations that offer settlement services in multiple first languages:

Immigrant Services Calgary	over 70 languages
Calgary Immigrant Women's Association	135 languages
Calgary Catholic Immigration	over 60 languages
Edmonton Immigrant Services Association	28 languages

The Role of Immigrant Settlement Services

Settlement and integration services can either be found in one location through a "wraparound" delivery model or spread throughout different agencies and

organizations that are service specific. Wraparound service delivery is the ideal model for settlement and integration services.

The wraparound model approach develops one case management plan for a client that covers all their needs in one organization. Typically, a centralized database is used to track a case management plan to coordinate the different services and workers who contribute to the plan. This coordination eliminates duplication of services but supports team collaboration to ensure a positive, wholistic outcome for the client. This approach leads to outcomes that are coordinated and meet the unique needs of each individual.

Here are two examples of how this model works:

Example 1

Immigrant Services Calgary offers childcare, language assessment, counselling, employment support, and family services to all classes of immigrants and refugees—all genders and both adults and children.

Example 2

Calgary Immigrant Women's Association offers childcare, language training, counselling, legal services, employment training, and youth programs that are specific to immigrant women and their families.

Each organization has its unique mandate and may not have the capacity or financial resources to offer a broad range of services. An organization that primarily offers language or health services would refer a client to other agencies to get support for needs that can't be served within their organization. However, the trend in settlement

service models is moving towards a wraparound service delivery model that responds to the wholistic needs of immigrants in one organization rather than multiple organizations.

The range of services offered by settlement agencies (Khan, 2020) in Canada are the following:

1.	Orientation	Gives an introduction to Canada to help manage the $\underline{\text{culture}}$ shock of arriving in a new country
2.	Needs assessment	Determines what kind of services an individual or family needs
3.	Job search	Provides support to identify and connect with employment opportunities
4.	Employment services	Delivers workplace preparation programs to help with workplace communication and culture
5.	Language training	Assesses language skills and places individuals in the appropriate level and type of language training courses (settlement language, conversation groups, job-specific language training, academic and professional bridging programs)
6.	Community connections	Provides social, professional (for example, <u>IQUAS</u>), and educational connections

Learning Activity 2: Research Newcomer Services

Go to the following websites and conduct a search according to your location:

- IRCC Website: Find free newcomer services near you
- IRCC Website: Welcome to Canada, What you should know publication
- 1. Research five (5) organizations in the province or community where you live.
- 2. Summarize the services that each organization offers and compare them to the "range of services" checklist above.

Evolution of Settlement Support Services

Just as newcomers today reach out to family or friends as their first point of contact, newcomers did the same in the early 1900s. For newcomers arriving without family, reaching out to people who were from their own ethnic background provided a safe option for support and helped them to navigate the everyday life challenges for basic survival. Connecting with people from the same ethnic community afforded opportunities to communicate in a familiar language, practise their religion, and take part in cultural celebrations that helped ease the loneliness and isolation. Consequently, although this community support created familiarity, it also created isolation from the world outside their communities. Employment opportunities were primarily unskilled labour jobs in companies where people from their own ethnic communities worked.

Newcomers gravitated to housing locations where members from their ethnic communities lived. Although this created a safe and familiar environment, it insulated and isolated them from mainstream society. The term "enclave" (Hopper, 2012) is a term that best describes a community within a community where people from the same language, cultural, and religious background live and work within the broader mainstream community. English is typically learned on the job and not in a classroom. It is not unusual for people living in these communities to live in Canada for 20 to 30 years and not be able to communicate in English when venturing outside the home. In any major city in Canada, there are parts of the city that are referred to as Little Italy, Chinatown, the Jewish district, and so on. These terms reflect the legacy of early settlement patterns of immigration.

The following is an excerpt from a booklet called a History of Ethnic Enclaves in *Canada* (Zucchi, 2007) that gives a broader sense of the uniqueness of minority communities within communities from different periods in Canada's immigration history.

"When we walk through Canadian cities nowadays, it is clear that ethnicity and multiculturalism are alive and well in many neighbourhoods from coast to coast. One need only amble through the gates on Fisgard Street in Victoria or in Gastown in Vancouver to encounter vibrant Chinatowns, or through small roadways just off Dundas Street in Toronto to happen upon enclaves of Portuguese from the Azores; if you wander through the Côte-des-Neiges district in Montreal, you will discover a polyethnic world-Kazakhis, Russian Jews, Vietnamese, Sri Lankans, or Haitians among many other groups-while parts of Dartmouth are home to an old African Canadian community. These neighbourhoods conjure up images of what an ethnic enclave might be, and our images have been led by personal glimpses of the neighbourhoods that all of us have known (if, indeed, we have not grown up in them). However, our notions of ethnic neighbourhoods have also been influenced (and some would say constructed) over the years by American perceptions of their own ethnic neighbourhoods and by governments, agencies, media reports, opinion leaders, and legislation regarding ethnic enclaves. In the late nineteenth century, for example, Canadian politicians and journalists worried about an immigrant tide that might gravitate to the cities and reproduce the tenements and slums of cities to the south.

Geographers have taught us that there is a strong connection between race and place and that the two help to define each other. Thus, when we discuss ethnic neighbourhoods or enclaves, it is important that we have some sense of what we mean by ethnicity. For our purposes, we will not restrict ourselves to the national connotations of the term, but to the sense of a common 'background' or history or sense of peoplehood, whether the common factor be nationality, Old World region or continent, race, religion, or any combination thereof. Sociologists have often alluded to the relationship between the persistence of ethnicity and the phenomenon of ethnic enclaves, and they have also examined the thorny questions regarding assimilation, integration, and acculturation since the pioneering work of the Chicago School of Sociology in the 1920s. One of the classic arguments has been that there is a link to residential segregation. With economic and social mobility, immigrants tend to leave enclaves and integrate with broader society, and within a couple of generations, we have full assimilation. Many other factors are of course involved, including the political context, intermarriage, networking, city size, and other local issues. In the last 30 years, there has been much debate among Canadian social scientists about the relevance of such terms as 'assimilation' in Canadian society. With the advent of multiculturalism in which there is no national identity to assimilate to, some sociologists argue that the term has limited meaning."

(Zucchi, 2007, p. 1)

Learning Activity 3: Ethnic Enclaves in Canada

In Zucchi's 2007 booklet History of Ethnic Enclaves in Canada, there are case studies of different minority communities in major cities in Canada:

Click to access the booklet

On page 5, paragraph 2, there are some questions posed by the author that are presented for you to answer after reading this booklet:

• "How were these neighbourhoods formed? Why should they have emerged in the first place?"

Read the booklet and write a three- to five-paragraph response to these questions. Think in terms of how immigrants in these neighbourhoods benefited from living in these minority communities and how living in these communities benefited their settlement and integration into Canada.

Discussion Forum: Ethnic Enclaves in Canada

Consider the difference between the terms "ghetto" and "enclave"; Zucchi (2007) favours "enclave."

- 1. What is the difference between the two terms?
- 2. Why is one term preferred over the other?

Post your response and start a dialogue with your peers.

Additional Resources

- In Canada. (2019, September 19). Challenges for new immigrants in Canada [Video]. YouTube. https://www.youtube.com/watch?v=kvPVkVyQNbo
- Walker, B. (Ed.). (2008). The history of immigration and racism in Canada: Essential readings. Canadian Scholars Press.
- Zucchi, J. (2007). Canada's ethnic group series: Booklet no. 31. A history of ethnic enclaves in Canada. Canadian Historical Association. <u>https://cha-shc.ca/_uploads/_ 5c374f720fa95.pdf</u>

Settlement Services Delivery Models: What Works

Specific Learning Outcomes

By the end of this section, you will be able to

- 1. Categorize settlement service models throughout the history of immigration
- 2. Research and analyze the range of settlement service organizations in Alberta
- 3. Debate the value of these varying influences through discussions and in writing

Settlement services have gradually emerged and evolved from the informal support of familiar ethnic community and family groups to organized government-funded non-profit services. The informal groups passed on what they learned from their immigrant experience. Organized government services provided a broader, professionally organized system of resources and support.

Learning Activity 4: Reflection

Watch the following video about the challenges of new immigrants in Canada and how they received settlement guidance and support from immigrant service organizations. After watching, answer the questions below. You can add these reflective responses to your chapter journal.

- 1. What are the challenges that Siraj outlines in this video?
- 2. What advice does he give as possible solutions to these challenges?



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=204#oembed-1

In Canada. (2019, September 19). Challenges for new immigrants in Canada [Video]. YouTube. https://www.youtube.com/watch?v=kvPVkVyQNbo

Overview of Settlement Service Providers in Canada

The following is a glossary of terms that are often used in the settlement sector:

CA	Contribution agreement	I&O	Information and orientation servic
cc	Community connections	RAP	Resettlement Assistance Program
CEC	Canadian Experience Class	PSR	Privately sponsored refugee
CIC	Citizenship and Immigration Canada	dNd	Provincial Nominee Program
CLB	Canadian Language Benchmark	PR	Permanent resident
CNC	CNC Care for Newcomer Children	ΡA	Principal applicant
ER	Employment-related services	NARS	Needs assessments and referrals
ESL	English as a second language	LT	Language training
FSL	French as a second language	LIP	Local immigration pPartnership
FSW	Federal skilled worker	ΓA	Language assessment
FTE	Full-time equivalent	IRPA	Immigration and Refugee Protectio
FY	Fiscal year	IRCC	Immigration, Refugees and Citizer
GAR	Government-assisted refugee	iCARE	Immigration Contribution Agreem
scos	Settlement Client Outcomes Survey	iCAMS	Immigration Contribution Accoun
SPO	SPO Service provider organization	SD	Spouses and dependants
		SWIS	Settlement workers in school

The information from the IRCC (Immigration, Refugee and Citizenship Canada) report, *Evaluation of the Settlement Program* (2017), reviews how settlement services have evolved since the early 1900s. The government has systemized the settlement sector by providing funding for the operation and delivery of settlement and integration services. Providers are closely monitored to ensure that services meet their stated outcomes and adhere to terms of the funding contract.

4. Support Services:

Immigrant settlement service organizations offer three types of services (Standing Committee on Citizenship and Immigration, 2010):

- 1. **Direct Service Delivery:** Through contribution agreements (CAs), IRCC funds service provider organizations (SPOs) such as immigrant-serving agencies, social service organizations, and educational institutions to provide their unique services to newcomers.
- Support Services: In order to help address barriers that newcomers face in accessing settlement programming, IRCC funds six types of support services on a limited basis: Care for Newcomer Children, Translation, Transportation, Interpretation, Disability Support, and Crisis Counselling. It is expected that no more than 20% of the funding be used for direct services.
- 3. **Indirect Services:** Indirect services include projects that support the development of partnerships, capacity building, and the sharing of best practices among SPOs. Examples of indirect services include community partnerships and networks for local planning and settlement coordination. A local immigration partnership (LIP) is a partnership network that aims to coordinate services for newcomers at the local level by bringing together various stakeholders outside of traditional settlement service providers, including employers, school boards, health centres and networks, boards of trade, levels of government, professional associations, ethno-cultural organizations, faith-based organizations, and the community and social services sectors.

Learning Activity 5: Settlement Services Providers

The <u>IRCC webpage "For new immigrants"</u> provides a list of settlement service providers.

Choose five (5) different providers and identify the category of service in which they belong.

- 1. List the services they may be lacking.
- 2. Choose two (2) of the IRCC recommendations. Speculate on the reasons for these recommendations. Which two (2) recommendations do you think contribute the most to the positive integration of immigrants?

Discussion Forum: Settlement Services

Post your answer to the following question on the discussion forum:

• Which settlement service do you think has the biggest impact on a new immigrant's settlement process?

Respond to your classmates and generate a thought-provoking discussion. Remember to be respectful of others' opinions. You are learning from each other's diversity of ideas and perspectives.

Additional Resources

- Broughton, S., & Shield, J. (2020). Resilience and the immigrant settlement sector: A consideration of the place of accountability and performance management research report. York University. <u>https://bmrc-irmu.info.yorku.ca/files/2020/04/</u> <u>April-2020-Shields-Full-Report-FINAL.pdf?x82641https://bmrc-irmu.info.yorku.ca/files/2020/04/April-2020-Shields-Full-Report-FINAL.pdf?x82641</u>
- George, U. (2002, July 1). A needs-based model for settlement service delivery for newcomers to Canada. International Social Work, 45(4), 465–480. <u>https://doi.org/10.1177/00208728020450040501</u>
- Immigration, Refugees and Citizenship Canada. (2017). Evaluation of the settlement program. <u>https://www.canada.ca/content/dam/ircc/documents/pdf/english/evaluation/e2-2016-settlement-en.pdf</u>
- Ontario Council of Agencies Serving Immigrants. (2018). Foundations of settlement work in Ontario. <u>https://settlementatwork.org/sites/settlementatwork.org/files/</u> Foundations%20%20of%20Settlement%20Work%20in%20Ontario.pdf
- Standing Committee on Citizenship and Immigration. (2019). Improving settlement services across Canada report. 42nd Parliament, 1st session. https://www.ourcommons.ca/DocumentViewer/en/42-1/CIMM/report-26/

Immigrant and Refugee Historical Settlement Needs

Specific Learning Outcomes

By the end of this section, you will be able to

- 1. Identify the historical challenges of diverse groups of immigrants and refugees
- 2. Compare the differences and similarities of the immigrant and refugee groups that are served by organizations in the settlement sector
- 3. Recommend the types of service delivery practices that meet the unique needs of different groups of immigrants and refugees

Understanding Your Client Group: Immigrant Stories

"Social Darwinism generally refers to the extension of Charles Darwin's theories of natural selection in EVOLUTION, as used in his Origin of Species (1859), into the realm of social relations" (McKillop, 2013, para. 1). A vital part of being a settlement practitioner is to become familiar with the unique settlement needs of immigrant and refugee groups throughout the history of immigration in Canada. Many of the settlement needs are similar, such as housing, language learning, childcare, and employment, but other needs are unique to each group because of cultural and religious-specific practices, beliefs, and values that impede intercultural communication and fitting into mainstream culture. It is also vital to understand underlying social values, beliefs, and ideologies such as Social Darwinism that promote the belief that some races are superior to others, specifically the white race. Social Darwinism was originally a biological scientific theory applied to evolution. This theory turned into a social ideology that was used in politics and society to rationalize blocking non-white people from white society. This early 20th-century social theory influenced how immigrants and refugees were perceived and consequently influenced Canada's early immigration policies (McKillop, 2013)

Attitudes and ideology are embedded into the morality and values of different periods of time throughout history, but they are not necessarily reflective of the values and morals of modern-day Canada. What was considered acceptable thought as recently as the 1990's, is now considered abhorrent and out of touch with the values and morals of today. For example, the passage of the <u>Indian Act</u> and the existence of Indian Residential Schools in Canada was originally justified by high-ranking officials within the Canadian government as facilitating the integration of Indigenous communities into Canadian society and forcing the adoption of European and Christian value systems (Canadian Encyclopedia, 2021). Unfortunately, this was not the case, as we now know that residential schools destroyed Indigenous ways of thinking, being and knowing, <u>caused great harm</u> to generations of Indigenous Peoples, and sought to "kill the Indian in the child" (Coyne, 2021).

NOTE: There have been numerous terms that have been used to refer to Indigenous Peoples in Canada over the course of Canadian history. For more information on the evolution of these terms, please visit the <u>Pulling Together: Foundations Guide</u>.



Review the timelines in "Canada's Immigration History: Milestones and Stories" earlier in this chapter. Reflect on the following questions:

1. From which countries did the first major groups of immigrants

originate?

- 2. What precipitated the peak in immigration in the early 1900s?
- 3. At what points in history were refugees welcomed into Canada? Which countries did they come from?
- 4. When did the first Sikh immigrants come to Canada? Did Canada continue to encourage immigration South Asian countries?
- 5. When did Canada open immigration to non-European countries?

Write a summary of your observations in your chapter journal.

Immigrant Stories

Learning Activity 7: Passages Canada Video

Passages Canada is a Canadian government publication that introduces immigrants to Canada.

Watch the video below and answer the following questions:

- 1. What are some of the stereotypes and misconceptions about immigrants?
- 2. Why is it important to hear about immigrant stories?
- 3. What are some of the benefits that result from sharing immigrant stories?
- 4. What are three (3) major challenges for immigrants that are identified in this video?


New Canadians. (2018, October 26). Passages Canada introduces today's immigrants to Canada [Video]. YouTube. <u>https://www.youtube.com/watch?v=jEIw_gwDoDE</u>

Learning Activity 8: Immigrant Story Videos

Choose three (3) of the following immigrant story videos and answer the following questions:

- 1. Where are the immigrants from?
- 2. Why did they want to immigrate to Canada?
- 3. How did they prepare themselves to immigrate to Canada?
- 4. What were their initial challenges?
- 5. What settlement services did they access?
- 6. How did they explain what it means to be Canadian?
- 7. What do they believe Canada will be like in 30 years?
- 8. What advice do they have for newcomers to Canada?
- 9. After watching all three videos, describe the common elements of the immigrants' experiences.
- 10. What kinds of support or services would you have recommended?
- 11. How do you think that hearing immigrant stories will help you with your development as a settlement services practitioner?



Historica Canada. (2017, June 19). Heritage minutes: "Boat people" refugees [Video]. YouTube. https://www.youtube.com/watch?v=v4nKkqdnVCM

Video 2



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=206#oembed-3

CBC. (2017, June 4). The Canadian experiment | Canada: The story of us, full episode 10 [Video]. YouTube. https://www.youtube.com/watch?v=-ePe1EjxB7o

Video 3

One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=206#oembed-4

Fifth Estate. (2017, March 20). After the crossing : Refugees in Canada - The Fifth Estate [Video]. YouTube. https://www.youtube.com/watch?v=8ba45eXFBW8



Wanders of Chi. (2020, June 27). My Canadian immigration story: Why I decided to move to Canada permanently [Video]. YouTube. https://www.youtube.com/watch?v=V2FuzQ6e6xU

Video 5

One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=206#oembed-6

TEDx Talks. (2018, July 16). What did two years in Canada teach me? [Video]. YouTube. https://www.youtube.com/watch?v=G4nJwLBllDM

Video 6

One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=206#oembed-7

Arienne - SeeYouSoon Travel. (2018, May 10). Halifax's Pier 21 and my family's immigration story | Nova Scotia [Video]. YouTube. https://www.youtube.com/watch?v=-LjZ0-blNho



Historica Canada. (2015, May 20). Jason's story: Embracing the hyphen in Korean-Canadian [Video]. YouTube. https://www.youtube.com/watch?v=IBaWoeXE5Uc

Additional Suggested Resources

- Canadian Heritage. (2017, April 21). Remembering the journey to Canada of Vietnamese refugees - Asian heritage month. [Video]. YouTube. https://youtu.be/rGPbCUj7s0I
- Canadian Immigration Channel. (2017, May 28). Do not use settlement services. Immigration to Canada. LP Group [Video]. YouTube. https://www.youtube.com/ watch?v=dyZBslW4XIE
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Perspectives on the Value of Settlement Services

Specific Learning Outcomes

By the end of this section, you will be able to

- Identify the different social perspectives about immigration and settlement services throughout the milestones of immigration
- 2. Research how settlement services are perceived in the media today
- 3. Identify what immigrants and refugees say about their experiences with settlement services

Settlement services have gone from the kitchen table to the strip mall storefront or downtown office tower. In the 1970s, there was minimal funding, so services were carried out by volunteers with small local civic grants to support their grassroots operations. The early practice of kitchen table advice was a volunteer endeavour. As the settlement sector became more organized and professional, the availability funds from the private sector and from government expanded the resources available to both service providers and clients.

The additional resources brought more stability into the settlement services sector and created opportunities to develop needs-specific programs. Trained settlement workers were hired who had specializations in education, job training, counselling, interpreting services, family parenting, literacy, childcare services, legal services, and financial literacy. Immigrant settlement service providers became sources of employment for immigrants who had successfully navigated the immigrant experience and wanted to mentor and support new immigrants through their settlement journey.

Innovation in service delivery is now a critical focus of some of the large and established immigrant organizations that started out as grassroots, volunteer-driven

organizations working out of community-based premises such as church basements. Service provider organizations (SPOs) such as Calgary Catholic Immigration Services, the Edmonton Mennonite Centre for Newcomers, the Immigrant Services Association of Nova Scotia (ISANS), and Immigrant Services Calgary developed best practices over the years that improved service delivery and led to better outcomes for their immigrant clients. <u>Click here</u> to view a newspaper article and video from the *Calgary Herald* that shows how Immigrant Services Calgary has changed its delivery model to better meet the evolving needs of immigrants.

The innovation that Immigrant Services Calgary (ISC) (Babych, 2020) has embraced is an integrated services model (Community Development Council Durham, 2010), a type of one-stop shop where a range of services is housed in one location in addition to having partnerships with services outside the organization that can't be provided inhouse. For example, although many SPOs offer childcare services, in-house they often don't have internal expertise to work with children with disabilities, so diagnostic services are accessed through formal or informal partnerships with organizations such as <u>Pace Kids</u> and <u>Alberta Children's Services</u>.

Learning Activity 9: The Value of Settlement Services

Watch the following video and reflect on the following questions:

- 1. What is the benefit of having settlement services housed within one organization?
- 2. Would it be better to have privately owned immigration services or government-supported immigrant settlement services?
- 3. Is it the responsibility of the immigrant to pay for a private service or should it be the responsibility of the government to provide free settlement and integration services to immigrants and refugees? Scepticism about governmentsupported free services is expressed in the video.
- 4. What concerns are expressed about settlement services? Summarize the concerns.
- 5. What is the case for immigrants to not using settlement

services?

6. What is your rebuttal? Do you agree or disagree? Why?

Write your reflections in your chapter journal.



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=208#oembed-1

Canadian Immigration Channel. (2017, May 28). Do not use settlement services. Immigration to Canada. LP Group [Video]. YouTube. https://www.youtube.com/watch?v=dyZBsIW4XIE

Non-Profit Organizations that Support Settlement Sector Practitioners

The Ontario Council of Agencies Serving Immigrants (OCASI) was established in 1978 and is one of several agencies in Canada that support the professional development of settlement practitioners through research about immigration issues and best practices. The Alberta Association of Immigrant Serving Agencies (AAISA) is the Alberta counterpart to OCASI. AAISA has a similar mandate—to build the capacity of immigrant-serving agency practitioners through research and training. The manual *Foundations of Settlement Work in Ontario* (OSCASI, 2018) is a valuable resource for settlement practitioners. Although it references settlement work in Ontario, the best practices outlined are universal and relevant for settlement practitioners in any area of Canada.

Learning Activity 10: Reading

Read the directed sections of the <u>Foundations of Settlement Work in</u> <u>Ontario</u> manual and reflect on the following:

- Read Chapter 6, pages 123 to 140.
- On page 123, you will find section 4 of Chapter 6, "How Services Are Delivered." This section explains how settlement agency programs and services are funded and the accountability requirements for that funding.

Accountability is about tracking and accounting for the use of funds, as well as measuring service delivery outcomes that adhere to the "principles and values" for the settlement sector.

Principles and Values of the Sector

People who work in the immigrant- and refugee-serving sector are expected to uphold certain principles and values. The first chapter of the *Foundations of Settlement Work in Ontario* training guide covers several of these in more depth. As part of the settlement renewal process, the Canadian Council for Refugees published a policy document about best settlement practices. This document identifies the following core values for the sector:

- 1. Access
- 2. Inclusion
- 3. Client empowerment
- 4. User-defined services
- 5. Holistic approach
- 6. Respect for the individual
- 7. Cultural sensitivity
- 8. Community development
- 9. Collaboration
- 10. Accountability
- 11. Orientation towards positive change
- 12. Reliability (trustworthiness)

Learning Activity 11: Research Immigrant Services Agencies

Research two (2) immigrant-serving agencies. Review the agency websites and answer the following questions:

- 1. What makes the agency unique?
- 2. What is the agency's model for service delivery? What range

of services does it offer?

- 3. Comment on what is unique or innovative about the agency's service delivery.
- 4. Do the agency's values and principles align with the principles and values identified in the OCASI document?
- 5. Is this an agency that you would like to work for? Explain why or why not.

Write your answers and reflections in your chapter journal.

Conclusion

This chapter has given you an overview of the history of settlement in Canada that presents historical data as well as context for that data. This chapter gives you underlying reference points that will help them understand how the settlement and integration sector has evolved in response to the evolving sociopolitical factors over a period of 150 years. The sociopolitical milestones during this time have influenced the best practices in the settlement sector.

Key Takeaways

The following is a summary of the learnings from this chapter:

- Canada was a land of Indigenous Peoples long before it was officially "discovered" in 1497 by Giovanni Caboto, an Italian explored who named the "New Land." Caboto discovered the New Land when he decided to travel west to China instead of east.
- 2. Canada was a furtrading destination for the Hudson's Bay Company in the 1600s. The fur trade initiated the settlement of English and French colonists from European countries.
- 3. Canada's growth and immigration started in the late 1800s and early 1900s to help with the economic growth in industry, agriculture, and infrastructure.
- 4. There are three milestones in immigration history that were based on geopolitical trends and social theories:
 - The early 1900s favoured immigrants from white European countries and discouraged non-white immigrants. The Chinese head tax was a historical example of systemic racism during that time. Non-white Europeans were seen as cheap labour and were not eligible for permanent residency. During this time, there

were two additional groups of non-white immigrants who came to Canada illegally and who were allowed to stay as sources of labour— former British soldiers from the Punjab and Japanese men who arrived as stowaways from Japan.

- The second milestone covered a period that brought immigrants affected by overseas political strife in European countries during and after World War II. Canada's allied support resulted in the internment of Canadians from countries that were at war with Canada's allies—Britain, France, and the United States. Consequently, in support of these allies, Canada interned German, Italian, and Japanese Canadians out of fear of in-country alliances with enemy countries such as Germany, Italy, and Japan.
- The third milestone reflected a new wave of social consciousness in the 1960s and 1970s that eliminated discrimination against non-European immigrants. At this time, Canada opened its borders to refugees from all countries. Canada also was the first country in the world to create a fair and objective point system that used eligibility criteria based on the needs of the economy and eliminated biased criteria based on race.
- 5. The settlement sector grew in capacity parallel to the establishment of systematic government oversight of the immigration system. The sector has built a body of research and knowledge that informs the evolving best practices of settlement and integration service providers.

In summary, this chapter provides examples of how far the settlement services sector has evolved throughout the history of immigration. As a result of the learnings throughout the different milestones in social and political ideology, the sector has been professionalized and has acknowledged that there is unique knowledge, competencies, and expertise required by practitioners in the settlement sector.

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CHAPTER 2: SOCIAL JUSTICE IN SETTLEMENT WORK

Introductory Remarks

ALEXANDRU CALDARARU

The concept of social justice is foundational to effective settlement work practice. Although there are many different definitions of social justice, most of them imply that people have equal rights and equitable opportunities in the communities in which they live and work. More specifically, social justice refers to the fair and compassionate distribution of the fruits of economic growth. This implies that such growth be not only sustainable in the short term, but that it also facilitate the use of economic resources for future generations of humans in a manner that does not place undue stress or harm on natural environments (International Forum for Social Development, 2006, p. 7).

This definition becomes all the more important for settlement workers to consider when one examines recent statistics on migration to Canada. For the period ending December 31, 2019, Immigration Refugees and Citizenship Canada (2020) reported that over 341,000 permanent residents were welcomed into the country, over 402,000 study permits were issued, and over 404,000 temporary work permits were granted. When one considers that approximately 58% of all permanent residents were admitted as economic migrants, that more than two-thirds of prospective international students intend to permanently move to Canada upon graduation (Esses et al., 2018, p. 3), and that in 2018, 46% of new economic immigrants were former temporary foreign workers (Statistics Canada, 2020), the link between the economic rights and opportunities afforded to newcomers in their host countries and their successful integration becomes all the more apparent.

As will be discussed below, settlement workers often play an unacknowledged teaching role in the lives of the people they support, and it is of vital importance that workers approach this role with a thorough understanding of the current and historical complexities of life in a multicultural, settler colonial society.

Specific Learning Outcomes

By the end of this chapter, you should be able to

- Define the terms social justice, anti-oppressive practice, common sense knowledge, and the Great Canadian Myth
- Identify the links between the Great Canadian Myth and struggles for social justice in Canada.
- Discuss examples of anti-racism/anti-colonialism social movements and their relevance to social justice and effective settlement work practice
- Discuss the importance of deconstructing common-sense knowledge in effective settlement work practice
- Describe how anti-oppressive practice can help develop a social justice orientation in settlement work practice

Learning Activity 1: What Are Canadian Values?

On your own, take a few minutes to identify five or six values you associate with being "Canadian."

- 1. Where did you learn these values from?
- 2. When did you learn them?
- 3. How did you learn them?
- 4. How do you feel when you perceive the violation of these values? Why?

Keep this list handy because a similar question will be asked of you again at the end of this chapter.

INSTRUCTOR NOTE

Although this activity can work well in an in-person think-pair-

share format, it could also work well as an online discussion forum topic.

Multiculturalism and Myth-Making in Canada

I. The Great American (Meritocratic) Myth

Many people born and raised in Canada are familiar with the concept of the "American dream" and its twin concept, **meritocracy**. Alvarado (2010) contends that <u>central</u> to the American dream is the idea that the United States is a **meritocracy** (or country of boundless opportunity), and that people have the opportunity to succeed based on their own merit, which is loosely defined to include a person's abilities, work ethic, attitude, and integrity (p. 12).

Although the concept of meritocracy can appeal to a person's sense of **responsibility** for their own success, the opposite is also true. If one were to consider that they have equal opportunities for success in life, then they would recognize that they are chiefly responsible for their *failures* as well. The danger embedded within the idea of meritocracy lies in the obscuring of **structural** barriers that can prevent people from reaching their full potential and lead them to develop an <u>internalized</u> negative self-worth, one where they feel they "deserve" to fail (Collier, 2018, p. 5).

This danger becomes more apparent when one <u>considers</u> the following statistics on race and poverty in the United States. In the United States, Indigenous peoples have a poverty rate that is roughly **two and a half times higher** than it is for white people, followed closely by Black individuals and people who are Latin American (or Latinx) (Kaiser Family Foundation, 2021). Almost three-quarters of white people <u>own their</u> <u>own homes</u>, but **less than half** of Latinx and Black Americans do (Statistia, 2020), and Black Americans are approximately **five times as likely** to be incarcerated as white Americans are (Nellis, 2016). Finally, Black Americans on average have <u>a life expectancy</u> that is **four years shorter** than it is for white Americans (Arias & Xu, 2020).

Although it would be unreasonable to argue that such statistical disparities could be the result of personal choices that lead to failures *alone*, meritocratic narratives assume equal opportunity for all, and therefore do not leave room for discussion on how factors such as a person's race/ethnicity, gender, sexual orientation, or class can limit an individual's opportunities for success. This has the effect of ensuring that the American dream remains a *myth* (although a powerful one) in discussions regarding social justice in the United States.



II. The Great Canadian (Multicultural) Myth

Statue of Liberty in New York City

Although it may seem strange to devote an appreciable amount of time towards a discussion of myth-making in American society, such conversations are vital for settlement workers in Canada to be cognizant of. Such myths offer important insights into the powerful assumptions that lie at the heart of Canadian society—assumptions that are instrumental in the construction of what people think it means to be **Canadian**.

For example, Millar (2017) <u>contends</u> that we have our own Great Canadian Myth, that **multiculturalism** in Canada denotes an absence of **systemic racism**. Given that Canada has been built and sustained by immigrants since its inception, and given that state multiculturalism has been <u>official government policy</u> in Canada since 1971 (McCreary, 2009), Canadian society cannot therefore be racist.

Thobani (2007) offers several important insights into the origin of this narrative and how it came to be so prevalent in mainstream cultural narratives in Canada. To begin, she argues that in the dominant narrative of Canadian society, to be "Canadian," one must be a law-abiding, enterprising, caring, and compassionate individual who is committed to the values of diversity and multiculturalism. This narrative further suggests that contemporary Canadian identity was forged by the nation's original settlers who overcame great adversity in founding the nation and did so in the face of serious challenges from "outsiders" who threatened to destabilize or undo the creation of Canadian society as "we" know it. These outsiders were of a different "stock" from the original settlers, who were of Western European origin, and continue to be overrepresented on the margins of Canadian society today (Thobani, 2007, p. 4).



Western Canada: The New Eldorado. Poster advertising free farmland. c. 1890–1920.

European systems of governance were brought over with the original settlers, and great importance was placed on "rational" thought in the development of the national subject, or "citizen." Other ways of thinking and being, particularly those of non-Western immigrants and Indigenous peoples, were seen as either "foreign" or "threatening." These lawful, industrious, and God-fearing individuals laid the foundations for what would later become the Canadian state, and they did so in a manner that was supposedly less violent than in the United States (Thobani, 2007, p. 35).

But missing in this narrative is the construction of "which" laws were created by "whom" and for "what" purposes. <u>The Doctrine of Discovery</u> lies at the heart of many colonial narratives

in Canada and portrays North America as a vast wilderness "tamed" by hardy Europeans. This narrative completely erases Indigenous nations from Canadian history—history that is then taught to future generations as "fact" in state-sanctioned public education (Shanahan, 2019).

III. Historical Anti-Immigrant Sentiment

As a result, in their quest to become "more Canadian," immigrants and refugees have often aligned with colonial narratives for the chance to attain some benefit associated with assimilation. However, migrants who become citizens and successfully integrate into Canadian society are never able to fully shed their labels as immigrants or refugees. Regardless of how long they may have lived in Canada, a non-white person is far more likely to be asked where they are from than a white person is (Thobani, 2007, p. 155). The following examples provide a vivid illustration of the historical (and institutional) racism encountered by people of colour upon arrival in Canada.

A. Anti-Chinese Sentiment in Canada

Unfortunately, although immigrants from China have long maintained a presence in Canadian society, Chinese immigrants have endured much discrimination in Canada. Immigrants from China played a key role in the construction of the Canadian Pacific Railway in the 1870s-a key railway that connected British Columbia with the rest of Canada. Despite only earning roughly half the wages paid to white Canadian workers-and having money deducted for food-as well as dying at a much greater rate than their non-Chinese counterparts, Chinese workers were not recognized for their efforts when the railway was completed (Government of British Columbia, n.d.).

To make matters worse, in 1885, the Canadian government passed the <u>Chinese Immigration Act</u>, which instituted a mandatory entry fee, or



Chinese men in front of the post office. Royal City Planing Mill at the south end of Carrall St. in Vancouver, BC. c. 1900.

"head tax," of \$50 for every Chinese immigrant in Canada (Library and Archives Canada, 2021a). When this was not successful in stopping the flow of immigrants arriving from China, the head tax was raised to \$100 in 1900 and to \$500 (equivalent to two full years' wages) in 1903 (Chan, 2016). In 1923, restrictions on Chinese immigrants were tightened further, and immigration from China was effectively banned, though exceptions were made for small numbers of merchants, diplomats, and foreign students. This piece of legislation was not repealed until 1947 (Canada Museum of Immigration at Pier 21, 2021a).

It is important to recognize that antipathy towards Chinese immigrants in Canada did not stop with the head tax. In 1907, thousands of Canadians rallied in downtown Vancouver to protest increasing immigration from China, Japan, and other Asian countries. The rally was organized by a group calling themselves the <u>Asiatic Exclusion</u> <u>League</u> and was aimed at pressuring the government to enact policies to "keep Canada white" (Mackie, 2017). The rally <u>quickly turned violent</u> as participants attacked Chinese-owned businesses and homes in areas that had higher numbers of Chinese and Japanese immigrants (Laurier University, 2020).

Finally, in 1908, the Canadian government passed the *Opium* Act, the first anti-drug law in the country. The Act criminalized the production, distribution, possession, and consumption of opium, and was passed in response to the federal government's perceived concerns <u>about the negative influence</u> of Chinese opium on young, white Canadian girls (Carstairs, 1999, p. 69).

In 2006, former prime minister Stephen Harper offered <u>an official apology and</u> <u>symbolic reparations</u> to Chinese Canadian families harmed by the head tax (Clark, 2006).

B. The *Komagata Maru* Incident and Anti-Indian Sentiment in Canada

In 1908, the federal government passed the <u>Continuous Journey Regulation</u>. An amendment to the <u>Immigration Act</u> of 1906, this new regulation stated that a person would not be permitted to immigrate to Canada if they did not travel to Canada directly from the country of their birth or citizenship. It was largely targeted towards people from India (and to a lesser extent, Japan) who could not physically make a journey directly to Canada by ship and were deemed to be "incompatible" with the climate and way of life in Canada (Canadian Museum of Immigration at Pier 21, 2021b).

In response to terrible economic conditions in their home communities, 376 passengers boarded <u>the *Komagata Maru*</u> in India and set sail for Canada. The ship's long voyage had them travelling from Calcutta to Hong Kong, Shanghai, and Yokohama before arriving in Vancouver (McRae, 2021c).



Sikh passengers aboard the ship Komagata Maru, 1914.

Unfortunately, upon arrival in Canada, the *Komagata Maru* was not allowed to dock, and the passengers were prohibited from leaving the ship. In essence, the ship remained a floating prison for approximately two months; no one was allowed on or off, and the people on board had <u>restricted access to food and water</u> (McRae, 2021c).

However, established Indo-Canadian communities <u>organized support for the passengers</u>, to which the federal government responded by sending in the army and police to force the ship to turn around (University of the Fraser Valley, 2021). In the end, out of the 376 passengers aboard, only 24 merchants were allowed to stay, and four months after the ship set sail, it arrived back in Calcutta. In the ensuing riot that took place in India, 16 people were shot and killed by police, and more than 200 others were arrested on suspicions of being political revolutionaries (McRae, 2021c).



Writing on photograph reads "Scene in Vancouver Harbor – July 21, 1914 "H.M.S. Rainbow, called to aid in deporting Hindus on board S.S. Komagata Maru"

Former prime minister Stephen Harper <u>informally apologized</u> for this incident in 2008, and a <u>formal apology</u> on behalf of the federal government was issued by Prime Minister Justin Trudeau in 2016 (CBC News, 2016).

C. The War Measures Act and Ukrainian Internment Camps

In 1914, the federal government passed the <u>War Measures Act</u> in response to Canada's entry into World War I (Smith, 2013). The Act allowed the government to suspend civil liberties in times of war or national crisis and was in effect from 1914 to 1920. Approximately <u>80,000 people</u> who immigrated from the Austro-Hungarian Empire, most of whom were Ukrainian, had to register as <u>"enemy aliens"</u> with the federal government and were subsequently subject to routine policing, monitoring, and harassment. The government also <u>confiscated their money and property</u> (McIntosh, 2018).



Castle Mountain Interment Camp Memorial on the Bow River Parkway, where prisoners and forced labourers were interned in World War I in what would become Banff National Park.

Between 5,000 and 10,000 Ukrainians were interned in 24 work camps scattered across Canada and were used as forced labour to create the basic infrastructure for national parks in the Canadian West. They were paid low wages, had money deducted for their lodging accommodations, and were subjected to harsh treatment from guards. <u>One hundred and seven people</u> <u>died</u> in the camps—six were shot trying to escape, and the others died from disease, injury, or by suicide (McIntosh,

2018).

In 2008, the Canadian government created <u>a trust fund</u> for the Ukrainians and other diaspora communities impacted by the internments to commemorate this sad chapter of Canadian history (The Canadian Press, 2008).

D. The War Measures Act and Japanese Internment Camps

The federal government re-enacted the *War Measures* Act in 1939 following Canada's entry into World War II, which remained in effect until 1949. After the bombing of Pearl Harbour in the United States by the Japanese military, Canada subsequently declared

war on Japan, and Canadian society saw <u>a dramatic increase</u> in anti-Japanese hysteria, which was inflamed by the media (Marsh, 2012).

All men of Japanese origin aged 18 to 45 were arrested and dispersed to one of 10 internment camps across Canada (McRae, 2021a). All property and money they owned was confiscated and sold by the federal government to non-Japanese Canadians, 4,000 people were stripped of their Canadian citizenship and deported to Japan (Library and Archives Canada, 2021b), and 23,000 people were displaced and/or interned by the Canadian government in forced labour camps, despite the fact that 75% of these people were either Canadian-born or naturalized residents in Canada (McRae, 2021a).

In 1988, then-prime minister Brian Mulroney publicly <u>apologized</u> for what happened to Japanese Canadians during World War II and announced compensation of \$21,000 for every



Japanese Canadian relocation from the BC coast. Notice in newspaper June 19, 1942.

Japanese person impacted by their forced displacement (CBC, 1988).

E. Antisemitism, Jewish Refugees, and the MS St. Louis

In 1933, the National Socialist (Nazi) Party, led by Adolf Hitler, consolidated its power and control in Germany. More than 800,000 Jews fled Nazi Germany after being stripped of all their property and threatened with violence by the paramilitary wings of the government. Canada <u>accepted only 4,000 Jews in total</u> between 1933 and 1939 (Kleinmann Family Foundation, n.d.), with a senior government official reportedly stating that <u>"none is too many"</u> when discussions of admitting Jewish refugees arose within government circles (CBC, 1982).

In addition, on May 13, 1939, 937 Jewish refugees <u>boarded</u> the MS St. Louis after losing their businesses and homes, hoping to settle in the Americas (Yarhi, 2015). Upon arrival in Havana, Cuba, only 29 passengers were able to leave the ship, and after two weeks, the MS St. Louis was ordered to leave. Subsequent calls for asylum to the governments of Argentina, Paraguay, Uruguay, and Panama were rebuffed, and pleas to the Government of the United States were not only refused, but the American government <u>sent</u> a warship to accompany the MS *St. Louis* as it sailed north (Kleinmann Family Foundation, n.d.).

Canada's response was similarly shameful. The federal government stated that this was "not a Canadian problem," with Director of Immigration Frederick Blair going so far so as to <u>officially state</u> that "No country, could open its doors wide enough to take in the hundreds of thousands of Jewish people who want to leave Europe: the line must be drawn somewhere" (Yarhi, 2015). Faced with no other alternative, the ship returned to Europe, and 254 of its passengers <u>died</u> in the Shoah (Holocaust).

In 2018, Prime Minister Justin Trudeau <u>officially apologized</u> for the Canadian government's decision to formally turn away Jewish refugees aboard the MS St. Louis (Abedi, 2018).

F. Slavery and Anti-Black Racism

Many people born and raised in Canada are at least somewhat familiar with the problematic history and legacy of slavery and systemic anti-Black racism in the United States, but Canada's treatment of Black Canadians is far less well known, and even less discussed.

Lands that are now part of what we call Canada participated in the <u>transatlantic slave</u> <u>trade</u> for <u>over two centuries</u> (McRae, 2021d). Although not as widespread as it was in the United States, slavery in the territories of British North America still referred to people as being the property of slaveowners, and it was not uncommon for enslaved people to be <u>horribly punished</u> for whatever the "slaveowners" felt was an infraction. This was illustrated by the <u>flight of enslaved individuals</u> from Canada to the State of Vermont in 1777 because Vermont had abolished slavery at a time when it was still legal in Canada (Ostroff, 2019).



Interior layout of a slave ship from Abstract of the Evidence for the Abolition of the Slave Trade, 1791.

However, it is important to recognize that attitudes towards slavery began to change in the Canadian territories much more quickly than in the United States, and by 1834, the institution of slavery had been outlawed throughout all the territories controlled by Great Britain (Henry, 2006). This development allowed for the emergence of the <u>Underground Railroad</u>, which helped enslaved people fleeing captivity to escape to communities that had already abolished slavery. It is estimated that <u>roughly 30,000</u> <u>people</u> escaped to Canada via the Underground Railroad (Klowak, 2011).

Despite the important though indirect role that Canada played in efforts to abolish slavery, it is important to note that the Government of Canada has not traditionally been receptive to welcoming large numbers of Black immigrants. <u>More than 1,000</u> formerly enslaved Black people and their families moved from the State of Oklahoma to Western Canada between 1905 and 1912 (Shepard, 1983, p. 2), and their arrival coincided with the federal government passing the <u>Immigration Act of 1910</u>.

The *Immigration* Act allowed the Canadian government to deny immigration status to any individuals deemed "unsuitable to the climate or other requirements of Canada" (Canadian Museum of Immigration at Pier 21, 2021c). It was complemented by the passing of <u>Order-in-Council P.C. 1324</u>, which though never enacted, nevertheless prohibited the immigration of Black individuals, and <u>the passing of a resolution</u> by the Edmonton City Council in 1911 calling on the federal government to prevent mass migration by Black settlers (Canadian Museum of Immigration at Pier 21, 2021d). These efforts were bolstered by the sustained political agitation of <u>several groups</u>

representing white Canadians hostile to Black newcomers arriving from the U.S. Midwest (Henry, 2019).

These resulting hostilities were reinforced by the federal government, which sent agents to Oklahoma to <u>discourage prospective Black settlers</u> from moving to Canada (Shephard, 1983, p. 8), and ads were published in American newspapers to create the impression that Black immigrants would <u>not be industrious enough</u> to cope with Canada's difficult soils and cold climate (Mundende, n.d.). Despite establishing a community of approximately 300 people in <u>Amber Valley</u>, <u>Alberta</u>, many Black Oklahoman settlers returned to the United States, whereas many others pursued <u>economic opportunities</u> in cities like Edmonton (Snowdon, 2017).

As a result, it would be fair to suggest that most Black newcomers did not find Canada to be as safe and welcoming as they had hoped. Although slavery had been abolished, Black people in Canada encountered systemic discrimination. Ontario and Nova Scotia passed legislation that created <u>racially segregated schools</u> for white and Black students, while Alberta, Saskatchewan, New Brunswick, and Prince Edward Island allowed schools to refuse access to Black children (Henry, 2019).

Segregated schools continued to operate in Ontario and Nova Scotia <u>until 1965</u> and <u>1983</u>, respectively, and Blacks encountered refusal of services in restaurants, theatres, and on public transportation for much of the 19th and early 20th centuries (New Youth, 2019). Attitudes towards segregation did not begin to meaningfully change throughout much of Canada until <u>Viola Desmond</u> challenged long-standing policies that reinforced segregation in 1946. Desmond refused to leave the designated "Whites only" section of a local theatre house and was arrested for occupying a seat she did not pay full price for (seats for Black people cost marginally less but did not offer as clear a view of performers) (Bingham, 2013).

Interestingly, Desmond's courageous activism occurred <u>nine years before</u> far more widely known <u>Rosa Parks</u> helped spark the Civil Rights Movement in the United States (Coletta, 2018). However, it was not until the early 21st century that her enormous contributions towards the fight for social justice were officially recognized. In 2010, the Government of Nova Scotia <u>formally apologized</u> to Viola Desmond's family (Darrow, 2010), and in 2018, the Bank of Canada <u>featured Desmond</u> on Canada's new \$10 bill (BBC News, 2019).

Unfortunately, though, one might not find a more explicit example of systemic anti-Black racism in Canada than the story of Africville, Nova Scotia. Located on the outskirts of Halifax, Africville was <u>founded</u> in the mid-1800s by the descendants of Black refugees fleeing slavery in the United States shortly after the <u>American War of</u> <u>Independence</u> and existed for almost 150 years. Although many of the Black settlers were enticed to move to Nova Scotia by the promise of land (McRae, 2021b), established white residents were hostile to the mass arrival of the Black emigrés. As a result, the municipal government in Halifax designated the city's North End as the most suitable location for these Black families to establish themselves (Khan, 2021). Unfortunately, the land there was the most inhospitable in the area, and to make matters worse, the residents of Africville were denied basic services such as paved roads, running water, electricity, and waste removal, despite the fact that they paid taxes like any other Halifax residents. The community's pleas for intervention from the provincial government were also ignored (Khan, 2021).

The close to 400 residents who chose to make their lives in Africville faced increasing hostilities from the municipal government; homes were expropriated to construct a railway, and an infectious disease hospital, prison, and garbage dump were placed in close proximity people's homes (McRae, 2021b). Under the guise of urban renewal and citing public sanitation concerns, the Halifax City Council voted in 1964 to begin a fiveyear process of forcibly relocating the residents of Africville and bulldozing any homes in the area. Residents were opposed to the idea and saw it as an attempt to destroy their community. The last home in Africville was razed in 1969 (McRae, 2021b).

In 1996, the federal government designated the site of Africville a National Historic Site, and in 2010, then mayor Peter Kelly formally apologized for the eviction of Black Canadian families and the razing of their homes in Africville (Barber, 2010).



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=91#oembed-1

G. Colonialism, Genocide, and Anti-Indigenous Racism

Although each of the above examples provides ample evidence to challenge the Great Canadian Myth in its own right, it is the legacy of colonialism and the genocide of Indigenous Peoples in Canada that most explicitly problematizes the denial of systemic racism in this part of the world.

A: Land, Treaties, and Colonialism

When considering the historical relationship between the Canadian government and FNMI (First Nations, Métis, and Inuit) groups, it is crucially important to recognize the importance of land to Indigenous Peoples and communities. Although not unique to the Indigenous nations of <u>Turtle Island</u> (the Indigenous name for North America), connections to the land are very closely tied to cultural identity and tradition. Land has historically provided the opportunity to grow food, obtain materials for shelter, and in many cultures, represents a connection to the spiritual world. As a result, knowledge of the land is vital to the survival of many Indigenous cultural practices. The disruption of a people's connection to their traditional territories has been highly disruptive to their cultural practices and, in turn, to their personal and communal self-identity.

Land is central to colonialism. Stinson (2016) <u>defines</u> colonialism as "a policy or set of policies and practices where a political power from one territory exerts control in a different territory" (p. 1). A key factor in the process of <u>colonization</u> therefore involves sending people from the colonizing country to live on the newly taken-over land; these people are referred to as "settlers" (Osman, 2017). An unfortunate dark side of the history of many countries that have a rich legacy of immigration, such as Canada, Australia, and the United States, is that successive waves of immigration have been used to perpetuate colonial relationships to land, resources, and Indigenous peoples. The Indigenous populations of these territories have subsequently been replaced by waves of migrants, which has ultimately led to the creation of a society that is culturally distinct from the countries of origin of the original settlers. This subset of colonial relations is referred to as <u>settler colonialism</u> (Barker & Battell Lowman, n.d.).

As a settler colonial society, it is important to recognize the importance of land in the development of what has become known as "Canada." As noted above, the <u>Doctrine of Discovery</u> exemplified colonial logic (Shanahan, 2019), but it is important to recognize that such "discoveries" represented little more than an acknowledgement by European colonists that a given landmass <u>already existed</u> (Belshaw, Nickel, & Horton, 2016). In other words, nothing was actually *discovered* because people had been living in lands foreign to Europeans for <u>millennia</u>.

Equally important to recognize is the diversity of Indigenous Peoples in Canada and other settler colonial societies. Much like how European countries have their own distinct cultures, languages, and worldviews, so too do the Indigenous nations of Turtle Island. The Assembly of First Nations asserts that there are <u>over 50 distinct nations and language groups</u> across Canada, in 634 First Nation (reserve) communities (Assembly of First Nations, n.d.).

As such, central to the understanding of the legacy of colonialism in Canada is the history of treaties. In short, treaties refer <u>to legal agreements</u> made between governments in Canada and Indigenous Peoples (Government of Canada, 2020). Although these accords define the rights and responsibilities of all signatories, it is important to note that cultural differences in the understanding of what constituted
a treaty relationship would lead to tragic consequences for Indigenous Peoples in Canada.

Although the first Europeans arrived in Canada in 1497, the first European settlement in Canada was not <u>established</u> until 1604. Archaeological evidence demonstrates that Indigenous Peoples have been living in Canada for <u>at least 13,500 years</u>, and as such, it became important for European colonists to establish agreements with Indigenous nations upon contact (Canadian Museum of History).

In 1613, <u>Gusweñta</u>, also known as the Two-Row Wampum Treaty, was signed between <u>Haudenosaunee</u> and Dutch leaders and represented an agreement whereby Europeans and Indigenous Peoples would share the land but live separately from one another "for as long as the grass is green, as long as the water flows downhill, and as long as the sun rises in the east and sets in the west" (Powless Jr., 1994, p. 21).

The Gusweñta greatly influenced the <u>Royal Proclamation of 1763</u>, a British government document outlining the guidelines for settlement in what is now known as North America. Significantly, it stated that all land in North America was to be considered Indigenous territory until it was surrendered in a treaty (University of British Columbia, 2009b). The Royal Proclamation was written without input from First Nations representatives and allowed the British "administration" of traditional Indigenous territories and the creation of the first reserves. More importantly, it forbade settlers from claiming land from Indigenous-controlled territories and the granting of land titles by colonial governments unless such land was first bought by the <u>Crown</u> and then sold to settlers. It further set out that only the Crown could buy land from First Nations, and thus inherently recognized Indigenous claims to their traditional territories (Slattery, 2015, p. 14).

These important recognitions led to numerous subsequent treaties (see the <u>Upper</u> <u>Canada Treaties</u>, <u>Robinson Treaties</u>, and <u>Douglas Treaties</u> for more detail) and the eventual signing of the <u>numbered treaties</u> that have come to define Indigenous–Crown relations in Western Canada. Starblanket (2008) asserts that Indigenous perspectives on treaty-making were that treaties were based on <u>peace and friendship</u> and allowed two parallel legal systems to co-exist on the same territory, which was to be shared. In contrast, the Crown felt that it had jurisdiction over Indigenous territories (via the Doctrine of Discovery); the Crown operated as though it had the ultimate authority over the Indigenous territories it claimed and was trying to formalize its control over these lands.

For the Crown, the treaties thus represented a surrender of title to the land and an acceptance of the legal authority of the Canadian government in exchange for certain benefits to be provided. These benefits included the creation of communities on <u>reserve lands</u>, the honouring of hunting and fishing rights, and the setting aside of funds for Indigenous Peoples to adopt more Western ways of living pertaining to agriculture and Eurocentric ways of parenting and educating children (University of British Columbia, 2009a).

The <u>differing interpretations</u> of what the treaties represented, particularly since the treaties were written documents that were signed between Europeans and Indigenous Peoples who had a practice of creating accords and passing on knowledge orally (Canada's First Peoples, 2007), has resulted in accusations that treaty signings constituted the <u>theft</u> of Indigenous territories by the Canadian government. Unfortunately, the results of treaty-making with the Canadian government have proven disastrous for Indigenous Peoples living in Canada (Facing History and Ourselves Collective, n.d.).

B. Residential Schools and Other Instances of Genocide

Between 1842and 1844, the Bagot Commission (named after Charles Bagot, the then Governor General of North America) conducted a two-year review of conditions on reserves. The Commission <u>concluded</u> that reserves were half-civilized states and made several recommendations for "improving" education on them (Edmond, 2014). Chief among them was the <u>creation</u> of federally-run <u>Indian residential schools</u> for the purposes of separating children from their parents and forcing Indigenous children to abandon their cultures and identities (Rheault, 2011, p. 1).

In 1847, the Assistant Superintendent General of Indian Affairs authored a <u>report</u> indicating that "Indians" needed to be raised to the <u>level of whites</u>. It was decided that the best way to accomplish this was to Christianize them and force them to adopt non-Indigenous values; the first federally-run Indian residential school subsequently opened in Ontario in 1848 (Petit, 1997, p. 15).

In 1876, the <u>Indian Act</u> was passed (Parrott, 2006). The Act criminalized the expression of Indigenous identity through governance or culture, barred Indigenous Peoples from practising their traditional religious ceremonies, determined who was and was not a "Status Indian" based on their paternal lineage, and led to the passage of the pass <u>system</u>, which prohibited travel on and off reserve by any Indigenous person unless they were authorized in advance by a government agent (Indigenous Corporate Training, 2015). The Act also authorized the federal government to take responsibility for the education of Indigenous Peoples and ensured that Indigenous children could be forced to move off the reserve and be assimilated into mainstream Canadian society.

In 1879, the <u>Davin Report</u>, written by journalist, lawyer, and politician Nicholas Flood Davin, called for the aggressive civilization of Indigenous Peoples, referred to "Indian culture" as being a <u>contradiction</u> (Facing History and Ourselves Collective, n.d.), and stated that the aim of education was to "kill the Indian in the child." The report became the theoretical foundation for Canada's <u>Indian residential school system</u> (University of British Columbia, 2009d). As a result of Davin's conclusions, in 1883, the federal government began <u>building</u> residential schools far away from reserve communities (Canadian Geographic, n.d.). In 1892, the government passed <u>operational control</u> of the schools to churches (Catholic, Anglican, Presbyterian, and Methodist), and in 1894, attendance at the schools was made mandatory for children between the ages of seven and 16; in 1908, this was changed to include children between the ages of six and 15 (Edmond, 2014). Parents who resisted were <u>threatened</u> with large fines, imprisonment, and/or loss of treaty benefits (Fraser, 2020).

In 1907, <u>Dr. Peter Bryce</u>, medical inspector for the Department of Indian Affairs, toured the residential schools of Western Canada and British Columbia and wrote a damning report on the health conditions at the schools. Labelling them "criminal," Bryce <u>reported</u> that Indigenous children were deliberately infected with diseases like tuberculosis and were left to die untreated as a regular practice (Hay, Blackstock, & Kirlew, 2020).

Bryce cited an <u>average mortality rate</u> of 30% to 60% in the residential schools he surveyed and a practice of poor bookkeeping that made it difficult for outside investigators to accurately determine student causes of death (Annett, n.d.). Bryce was so appalled by what he witnessed that he went so far as to state that in his professional opinion, the state-sanctioned practices in residential schools were acts of <u>genocide</u> (Nandogikendan, n.d.). Bryce's final report was <u>not published</u> by the federal government (Smith, 2007).

In 1920, the <u>Indian Act</u> was amended to require Indigenous children over seven years of age to attend a residential school for at least 10 months every year (Parrott, 2006). Justifying this amendment, Duncan Campbell Scott, then Deputy Superintendent of Indian Affairs, was <u>quoted</u> as saying:

"I want to get rid of the Indian problem. I do not think as a matter of fact, that the country ought to continuously protect a class of people who are able to stand alone Our objective is to continue until there is not a single Indian in Canada that has not been absorbed into the body politic and there is no Indian question, and no Indian Department, that is the whole object of this Bill" (1920, p. 55, as cited in The Critical Thinking Consortium, n.d.).

In 1928, the <u>Sexual Sterilization Act</u> was passed in Alberta (CBC News, 2010). It <u>allowed</u> any inmate of a residential school to be <u>sterilized</u> upon the approval of the school principal. As a result, 2,834 women and girls were sterilized, with Indigenous women <u>comprising</u> 6% to 8% of this number (Stote, 2019). In 1931, there were 82 active residential schools in Canada (the highest number), and in 1933, residential school principals were made the <u>legal guardians</u> of all Indigenous students (Union of Ontario

Indians, 2013, p. 4). Parents were forced to surrender legal custody of their children to the principal or risk imprisonment. Mandatory attendance in residential schools did not end until 1948 (Rheault, 2011, p. 2), and the last residential school <u>closed its doors</u> in Saskatchewan in 1996 (Miller, 2012).

More than 150,000 Indigenous children were forced to attend residential schools, and tens of thousands of <u>survivors</u> reported <u>horrific</u> experiences of physical, psychological, and sexual violence while they attended the schools; at least 3,200 student deaths have been <u>confirmed</u> from official records (Hopper, 2021). However, that number is widely considered to be underreported, and <u>new evidence</u> continues to <u>emerge</u> to substantiate the claim that mortality rates at residential schools were <u>far</u> higher than has been publicly acknowledged (Truth and Reconciliation Commission, 2015).

In response to the horrors encountered by students at residential schools, a group of survivors launched a class-action lawsuit against the Government of Canada. The suit was <u>settled</u> in 2006, which led to a <u>public apology</u> from then prime minister Stephen Harper in 2008 and the creation of the national <u>Truth and Reconciliation Commission</u> (TRC) (Government of Canada, 2021). The Commission operated from 2007 to 2015 and focused on formally documenting the horrors of residential schools.

Members of the Commission spoke to <u>6,750 survivors</u>, reviewed millions of documents, and ultimately concluded that Canada engaged in a systemic campaign of <u>cultural genocide</u> against Indigenous Peoples (Truth and Reconciliation Commission, 2015, p. 102). In response, the TRC issued <u>94 Calls to Action</u> to advance the prospect of reconciliation between Indigenous and non-Indigenous people living in Canada.

Unfortunately, these are not the only acts of genocide and colonial violence that the federal government has been forced to acknowledge and begin to address. In response to growing public pressure, in 2015, the federal government launched a national inquiry into Missing and Murdered Indigenous Women and Girls (MMIWG).

Indigenous women in Canada are three times more likely to be the victim of a violent crime than non-Indigenous women and are seven times more likely to be murdered (Amnesty International, 2014). The persistence of this phenomenon in Canadian society—and the unwillingness of successive federal governments to address it—led the commission to conclude that genocide of Indigenous women has been occurring unabated in Canada (National Inquiry into Missing and Murdered Indigenous Women and Girls, 2019, p. 26).

The federal government was also forced to recognize and apologize for the <u>Sixties</u> <u>Scoop</u>. The term "Sixties Scoop" refers to the disproportionate number of Indigenous children who were forcibly removed from their homes and communities, often over the objections of their families, in the second half of the 20th century (University of British Columbia, 2009c). These children were then placed into the homes of

predominantly shite, middle-class Canadians, who were responsible for providing them with a "stable" upbringing. Many of the families impacted by the Sixties Scoop consisted of residential school survivors, and apprehended children encountered a loss of their cultural identity as a result of their experiences. Furthermore, the individuals responsible for the "scooping" were often social workers or other social services workers (Alston-O'Connor, 2010, p. 54). The result of this has been a strong and lingering distrust of social workers in many Indigenous communities in Canada (Thibodeau & Peigan, 2007, p. 53).

Watch the following video to review the timeline of these events surrounding the residential school system.



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=91#oembed-2

The examples outlined above are not easy to digest or discuss; however, they are very important chapters of Canadian history that problematize the Great Canadian Myth and are thus critical for settlement workers to be aware of as they enter the field. Settlement workers will support many people who are living with the legacy of systemic racism. It is important that any help offered to service users play a role in reconciliation with Indigenous Peoples and not result in the recreation of colonial narratives or practices. The remaining sections of this chapter will provide settlement workers with tools and strategies for adopting an anti-racist and anti-oppressive approach to settlement work.

Learning Activity 2: Knowledge of Canadian "History" Quiz



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=91#h5p-3

INSTRUCTOR NOTE

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- Library and Archives Canada. (c. 1890–1920). Western Canada The New Eldorado [Poster]. Item ID number: 2945432. <u>https://www.bac-lac.gc.ca/eng/</u> <u>collectionsearch/Pages/record.aspx?app=fonandcol&IdNumber=2945432</u>
- Timms, P. (190–). Chinese men in front of post office [Photograph]. Vancouver Public Library Historical Photograph Collections. VPL Accession Number: 78362. https://www.vpl.ca/historicalphotos
- Canadian Photo Company. (1914). Sikhs aboard ship Komagata Maru [Photograph]. Vancouver Public Library Historical Photograph Collections. VPL Accession Number: 136. https://www.vpl.ca/historicalphotos
- City of Vancouver Archives. (1914). Scene in Vancouver Harbor July 21. 1914 "H.M.S. Rainbow, called to aid in deporting Hindus on board S.S. Komagata Maru [Photograph]. Major Matthews Collection. Reference code: AM54-S4-3: PAN N151. https://www.flickr.com/photos/vancouver-archives/5456682537/in/ photolist-9jbVBp
- <u>Plaque and statue commemorating the Castle Mountain Internment Camp in Banff</u> <u>National Park, Alberta</u> by Radtke67, Public domain.
- British Columbia Security Commission Japanese internment notice titled "Notice to all Japanese Persons and Persons of Japanese Racial Origin" by British Columbia Security Commission, Public domain.
- <u>Interior layout of a slave ship</u> by House of Commons, Great Britain, <u>CC BY-SA 4.0</u> <u>International licence</u>

This activity can be facilitated in a face-to-face setting, but would be best suited to an online modality.

Oppression, Anti-Oppression, and Social Justice

I. Hegemony, "Common Sense," and Canadian Exceptionalism

The Great Canadian Myth has successfully permeated the values, attitudes, beliefs, and morals of Canadian society and has set the parameters for the <u>common sense</u> <u>knowledge</u> that forms the basis for everyday life (to such an extent that it is very difficult for many Canadians to even think of what a fundamentally different world might *look* like). Italian social theorist Antonio Gramsci illustrated this concept succinctly through his discussions of ideology and hegemony (Burke, 2005).

For Gramsci, "ideology" refers to the set of broadly accepted beliefs and practices that <u>frame</u> how people make sense of their experiences and live their lives. At its core, ideology attempts to convince people that the world is organized the way it is for the best of all reasons and that society works in the best interests of all. In other words, "common sense knowledge" is a key ingredient of ideology and serves to <u>justify</u> the normalization of the interests of dominant groups (Burke, 2005).

Relatedly, "hegemony" refers to a situation in which all aspects of social reality are dominated by a ruling class who are able to use existing social structures to manipulate how others think, act, and feel. Gramsci argued that the rich and powerful in a society are able to rule more successfully by <u>consent</u> than by force, though force will be used when needed, and this consent results in the majority of people agreeing that inequality is natural (Burke, 2005).

Hegemony is accomplished through the shaping of social values through dominant <u>social and cultural institutions</u> such as schools, mass media, law, churches, and popular culture. If successful, the value systems of the ruling elite thus become internalized as "common sense" and "natural" by others. Gramsci's conception can help us understand why many people in the world today seem comfortable with the existence of the abject misery of others (Mastroianni, 2002).

Gramsci's conceptions of ideology and hegemony can also help explain the enduring presence of the Great Canadian Myth and the feelings of Canadian exceptionalism that it continues to generate. In short, <u>Canadian exceptionalism</u> refers to the Canadian government's continued promotion of immigration, diversity, and multiculturalism in the wake of nationalist populist movements in other Western liberal democracies

(Cooper, 2017, p. 4). Among the <u>factors</u> that influence the development of Canadian exceptionalism are geography (Canada has never had unplanned mass migration across its borders the way many other countries have), multiculturalism as <u>official</u> <u>state policy</u> and national identity in Canada, and a well-established <u>settlement sector</u> that assists newcomers with the transition to life in Canada (Cooper, 2017, p. 6).

Such sentiment is bolstered by studies indicating that large cross-sections of the population in Canada <u>support</u> maintaining high levels of immigration and the relatively high percentage of foreign-born residents (Bloemraad, 2012, p. 2). However, a deeper examination of Canadian attitudes towards immigration and multiculturalism and the lived experiences of racialized people living in Canada problematize just how "exceptional" Canadian society is.

For example, a study conducted by Donnelly (2017) indicated that when asked to indicate to what extent the Canadian government should accept applications to immigrate from poorer countries, the majority of participants <u>responded</u> with "some" or "a few," a level of support that was in line with other Western countries. Similarly, almost half of Canadians surveyed believed there was a correlation between immigration and crime, and slightly less than half of respondents indicated an <u>opposition</u> to ending immigration to Canada entirely (Donnelly, 2017, p. 14).

In addition, research indicates that incidents of <u>poverty</u>, incarceration, and negative interactions with police continue to be disproportionately experienced by <u>racialized</u> people living in Canada. For example, the <u>2016 Census</u> indicated that 20.8% of racialized people living in Canada <u>lived in poverty</u>, compared to 12.2% of non-racialized Canadians (Statistics Canada, 2016). In addition, racialized workers are <u>more</u> <u>likely</u> to face unemployment or underemployment and are more likely to earn less than non-racialized people (Block, Galabuzi, & Tranjan, 2019, p. 9). For more information, see conversations regarding the immigrant wage gap <u>here</u>, <u>here</u>, and <u>here</u>.

Racialized people also disproportionately experience negative interactions with police and the Canadian justice system. Police in Canada continue the racist practice of carding (or "street checking"), a process of documenting proactive encounters with individuals (Henderson, 2016). Although in theory carding has been justified as a way of protecting public safety, the reality is that Black and Indigenous Canadians are <u>far</u> more likely to be carded by police today than non-racialized people (Huncar, 2017). These negative interactions are further represented in statistics on incarceration. The John Howard Society <u>estimates</u> that Black people are overrepresented in federal prisons by more than 300% (in relation to their proportion of the general population), and that number rises to 500% for Indigenous Peoples (John Howard Society of Canada, 2017).

II. The "Disorienting" of Canadian Exceptionalism

Despite the unfortunate persistence of systemic racism in Canada, feelings of Canadian exceptionalism brought about by the Great Canadian Myth <u>continue</u>. As a result, one of the most important contributions settlement workers can make through their work is in the understanding (and challenging) of these narratives. A process of moral and intellectual reform is therefore necessary by practitioners in the field. This is difficult *intellectual* labour that must be undertaken and requires a thorough understanding of colonialism and the neoliberal systems of domination that lead to human displacement and migration (Burke, 2005).

Stephen Brookfield's model for engaging in critical reflection provides a useful starting point for this process, but before proceeding, it is important to understand what is meant by the term "reflective practice." Hickson (2011) <u>argues</u> that reflection can mean many things in human services. It may mean a process in which a person thinks about something that happened and tries to understand why it did, or it may be a process in which someone is looking to confirm something they are already thinking about. However, reflective practice occurs on two different levels: reflection **in** action (the thoughts of people while they are involved in a situation) and reflection **on** action (thoughts that occur later on, where what is considered is not only the events that took place) (Hickson, 2011, pp. 830–831).

Brookfield (2009) <u>expands</u> on this concept to discuss how reflective practice can challenge a person's way of thinking, being, and knowing. Building on Mezirow's conception of the <u>disorienting dilemma</u> (Raiku, 2018, p. 3), Brookfield argues that instances that "disrupt" the normal functioning of a person's life, such as unexpected illness, marital breakdown, or job loss, can cause them to become more aware of (and question) previously unquestioned truths. This questioning can lead to serious consideration of perspectives that challenge "common-sense knowledge" and may ultimately result in the <u>shifting</u> of a person's thoughts and actions (Brookfield, 2009, p. 296).

Brookfield's conceptions are particularly useful for settlement workers because they can instigate a deeper analysis of many common-sense assumptions about effective settlement work practice. Shields, Drolet, and Valenzuela (2016) provide excellent <u>explanations</u> of the terms "settlement" and "settlement services." They define settlement as a "process/continuum of activities that a newcomer goes through upon arrival in a new country. It includes adjustment (getting used to the new culture, language, and environment), adaptation (learning and managing new situations with a great deal of help), and integration (actively being engaged and contributing to the new community)" (p. 5). Settlement services are defined as "programs and supports

designed to assist immigrants to begin the settlement process and help them make the necessary adjustments for a life in their host society" (p. 5).

In Canada, settlement services are often tailored to meet the specific needs and circumstances of newcomers. These include services in areas such as language acquisition, counselling on how to access the job market, credential recognition for internationally trained professionals, housing referral, family counselling, health (including mental health) information and linkages, citizenship test supports, access to sports and recreation system navigation, and community engagement. In most cases, these services are <u>provided</u> by various levels of government and government-funded private and/or non-profit organizations, but over the past two decades, dramatic differences have emerged in Canada's settlement sector (Shields, Drolet, & Valenzuela, 2016, p. 16). Much of this can be attributed to the hegemonic effect of neoliberal reforms in all corners of Canadian civil society.

In short, neoliberalism can be defined as "the agenda of economic and social transformation under the sign of the free market," and it is an ideology that is synonymous with the commodification and privatization of public sector goods, services, and institutions (Connell, 2013, p. 100). It is important to note, however, that although neoliberal attempts to dismantle the welfare state can be traced back to the 1970s in Canada, it was in the 1990s that neoliberalism emerged as the dominant paradigm in public policy circles.

At its core, this capitalist restructuring of the Canadian state aimed to transform the welfare state into a "lean" state that operated less wastefully and shifted responsibility for the social reproduction of society away from government-run social programs and towards the free market. In other words, the state facilitated the development of a new moral ethos for the responsible citizen—the self-reliant person who was responsible for leading a "lean" life and providing for themselves (Sears, 1999, p. 102).

Social services were privatized, and a new market discipline was imposed on service users and public sector workers alike. The ability to obtain desired services was thus completely dependent on a person's ability to pay and nothing more. As such, it must be acknowledged that it was the state and its policies of deregulation and privatization that created new markets for neoliberalism to colonize, and not the "invisible hand" of the free market. (Sears, 1999, p. 104).

Neoliberalism's impact on the settlement sector was profound. Although the economic compatibility between migrants and the Canadian economy has always been a driving factor of immigration policy, new categories of immigrants (such as the Business Class) were <u>created</u> by the government to better identify applicants who could more easily contribute to the local economy and require less support from the government upon arrival (Shields, Drolet, & Valenzuela, 2016, p. 13).

As a result, most settlement service providers now operate under a neoliberalized

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agency-based model, where workers are expected to provide individualized and/or group-based services. Preston, George, and Silver (2013) contend that this is done at the expense of developing a broader understanding of social issues and forces settlement workers to address the *symptoms* instead of the *causes* of marginalization (pp. 645–646).

Learning Activity 3: What Are My Common-Sense Understandings of the World?

Take about **10 minutes** to think about some deeply-held "commonsense" assumptions about the world today. As you think about this, ask yourself the following questions:

- When did I develop these understandings?
- How or from whom did I learn these?
- **How** have these understandings impacted the actions and choices I have taken in life?
- How have I responded to challenges to my "common-sense" understandings of the world?

INSTRUCTOR NOTE

This activity lends itself best to an in-person small-group breakout or think-pair-share but could also work in a synchronous online learning environment or as an individual reflection.

Learning Activity 4: Disorientation of Common-Sense Knowledge

Take about 10 minutes to recall and reflect on a disorienting

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dilemma from some point in your life and how it challenged your "common-sense understandings" of the world as it is.

- What was disorienting about it?
- How did you respond to it?
- How did you and your understanding of the world move on from this dilemma?

INSTRUCTOR NOTE

This activity lends itself best to an in-person small-group breakout or think-pair-share but could also work in a synchronous online learning environment or as an individual reflection.

III. Anti-Oppressive Practice and Further "Disorientations"

Central to successful challenges of common-sense understanding in a neoliberalized settlement sector is a thorough understanding of oppression. Deutch (2009) <u>defines</u> oppression as the experience of widespread, systemic injustice (p. 7). It is embedded in the underlying assumptions of institutions and rules, and the collective consequences of following those rules. Oppression is often a consequence of unconscious <u>assumptions and biases</u> and the reactions of well-meaning people in ordinary interactions (Khan, 2018). It can manifest itself in the following ways:

<u>Ableism</u>	Oppression that assumes that differently abled people require "fixing" and that their personhood is defined by their disability (Eisenmenger, 2019)
<u>Ageism</u>	Oppression based on negative attitudes about a person based on their age (or perceived age), and the default orientation of access to public services to people who are younger (Ontario Human Rights Commission, n.d.a)
<u>Classism</u>	Oppression that discriminates based on a person's socio-economic class or caste (or perceived socio-economic class or caste) (Class Action, 2021)
<u>Homophobia</u>	Systemic discrimination against individuals based on their sexual identity or preference (Planned Parenthood, 2021a)
<u>Racism</u>	Systemic discrimination against individuals as a result of their real or perceived ethnicity (Ontario Human Rights Commission, n.d.b)
Sexism	Oppression that occurs via through expression of the idea that certain individuals are inferior solely because of their gender (Council of Europe, 2020) to the concept of misogyny (the systemic hatred of women) (Illing, 2020)
Sizeism	Oppression based on a person's body size and shape (Bergland, 2017)
<u>Transphobia</u>	Widespread antagonistic and systemic practices that target transgender individuals (people whose biological sex does not match the gender identity t assumed) (Planned Parenthood, 2021b)



Intersectionality Venn diagram

An important concept in the discussion of oppression is intersectionality. Crenshaw (1989) pioneered the term "<u>intersectionality</u>" to refer to instances in which individuals simultaneously experience many intersecting forms of oppression (pp. 139–140). Shannon and Rogue (2009) further elaborated on this definition to describe intersectionality as social identities in terms of race, class, gender, sexuality, nation of origin, ability, age, and so on that are not easily separated from one another. These identities <u>intersect in complex ways</u> as people don't exist solely as "women," "men," "white," or "working class," among others. Their identities are determined by a set of interlocked social hierarchies.

All struggles against oppression are therefore necessary components for the creation of a <u>liberatory society</u> (Love, 2010, p. 603). This means it is unnecessary to create a "ranking" of importance out of social struggles and suggest that some are "primary"

whereas others are "secondary" or "peripheral" because of the complex ways that they intersect and inform one another. This method of ranking oppressions is divisive and unnecessary and undermines <u>solidarity</u> (the willingness of different individuals or communities to work together to achieve common goals).

Furthermore, intersectionality rejects the idea of a central or primary oppression because all oppressions overlap and simultaneously develop. In an intersectional analysis, a person's identity is layered, and the presence (or absence) of oppression is context-specific. The same person could feasibly be oppressed in one situation, and the oppressor in another (for example, a black man who is the victim of racism in the workplace but is domestically abusive). What is important is to look at the social forces that are at play and to always remember that <u>the personal is **always** political</u> (Behrent, 2014).

As a result, it would be difficult to discuss the importance of understanding oppression without understanding privilege. Garcia (2018) describes <u>privilege</u> as unearned social benefits or advantages that a person receives by virtue of who they are, not what they have done. Much like oppression, privilege can also be intersectional; however, because privilege is unearned, it is often invisible because those who benefit from it have been conditioned to not even be aware of its existence. Privilege is thus a very important concept because the relationship that settlement workers have with their clients is of a privileged standing. Settlement workers have the ability to deny people service and access to resources, and as a result, they have power over the lives of the service users they work with.

A thorough understanding of power, privilege, and oppression can help a settlement worker develop an anti-oppressive approach to their professional practice. In short, Clifford <u>defines</u> anti-oppressive practice (a concept pioneered in social work) as the following:

"Looking at the use and abuse of power not only in relation to individual or organizational behaviour, which may be overtly, covertly, or indirectly racist, classist, sexist and so on, but also in relation to broader social structures; for example, the health, educational, political and economic, media, and cultural systems, and their routine provision of services and rewards for powerful groups at local as well as national and international levels" (1995, p. 65, as cited in Burke & Harrison, 2002, p. 132).

Being able to engage in anti-oppressive practice requires settlement workers to be able to deconstruct and challenge the <u>Great Canadian Myth</u> and expressions of <u>Canadian exceptionalism</u>, and to be able to discuss the often-complicated role played by human service professionals in the perpetuation and execution of harmful government policies towards racialized communities (Clarke, 2016, p. 119). As such, an anti-oppressive approach requires settlement workers to reflect on their work with

service users and to interrogate the status of expert that has been <u>given to them</u> in their profession (Clarke, 2011).

Furthermore, conventional approaches taken by the helping professions have used deficit-based approaches to providing support to service users. As the name suggests, a deficit-based approach focuses on what a person lacks or needs, and how such needs prevent them from reaching their full potential (Hammond & Zimmerman, 2012, p. 2). By focusing on areas of weakness, human service professionals view a person's problems as <u>a core part of their identity</u>. These problems mark them as different from people who do not have these problems; as a result, under a deficit-based approach, "problem solving" relies heavily on the expertise of trained professionals.

In contrast, anti-oppressive practice is a strengths-based approach in that the starting point of a conversation with a services user is what they *can* do, not what they *cannot* do or are *lacking*. Strengths-based approaches <u>separate</u> people from their problems and focus more on the circumstances that prevent a person from leading the life they want to lead (Hammond & Zimmerman, 2012, p. 3).

An anti-oppressive approach also takes into account the process of newcomer acculturation into their host countries. Sakamoto (2007) refers to acculturation as the evolution of an immigrant's cultural belief and value systems towards an orientation that is more in line with their new communities (p. 519). Although the process of acculturation does not occur in a straight line, Sakamoto outlines four different outcomes of the acculturation process (Sakamoto, 2007, p. 519):

Assimilation	Occurs when newcomers reject their "homeland" culture and accept the "new" culture
Integration	Occurs when newcomers accept both their "homeland" and "new" cultures
Marginalization	Marginalization Occurs when newcomers reject both their "homeland" and "new" cultures
Separation	Occurs when newcomers accept their "homeland" culture but reject the "new" culture

Unfortunately, the acculturation hypothesis is insufficient. When applied to a settlement work context, acculturation often takes the form assimilation, as newcomers learn how to become more "Canadianized." Such dynamics are often practised uncritically in the delivery of settlement services, and when that happens, the responsibility for successful integration completely shifts to the newcomers (Clarke, 2016, p. 215).

However, it is important to note that the successful integration of newcomers to Canada is a <u>two-way process</u> that requires host communities to change and adapt to the cultural differences of newcomers (Canadian Council for Refugees, 1998). In other words, integration is a dialectical relationship in which both parties <u>benefit</u> from an ability to adjust to changing circumstances and work together (Lusk, 2008, p. 3).

If settlement workers are to successfully employ an anti-oppressive approach, it is of vital importance that the perspectives of service users are central to any supports that are offered and that any goals that are set are achieved collaboratively with them. Such collaboration allows the worker-service user relationship to fully utilize not only the professional expertise of settlement workers, but also the expertise that service users have of the circumstances surrounding their leaves and the knowledge gained from their lived experiences (Clarke, 2016, p. 125).

As a result, a core principle of anti-oppressive practice is <u>intersectionality</u>, with settlement workers being required to understand the multiple identities and oppressions encountered by service users (Sakamoto, 2007, p. 528). This stands in stark contrast to efforts aimed at increasing the <u>cultural competence</u> of settlement workers because the journey to cultural competency is individualized and contingent on the understanding of culture through a narrower, more superficial lens (Clarke, 2016, p. 127).

A thorough understanding of how power, privilege, and oppression intersect in the lives of service users can help further destabilize "common-sense understandings" of life in Canada through the linking of personal troubles with larger public issues. When service users are viewed through the lens of partnership in the worker–service user relationship, both the user and worker can utilize their respective strengths to engage in <u>advocacy</u> and social actions designed to advance <u>social justice</u> and bring about systemic change.

Learning Activity 5: Anti-Oppressive Practice Case Studies Develop an anti-oppressive strategy for working with each of the scenarios below. Identify what challenges your personal experiences and identities may pose and how you would overcome these challenges.
 Case Study A: Adacze Adacze is a 22-year-old woman who was born in Canada to a mother who originally moved to Canada from Nigeria and a father who is "full status" Cree. Her relationship to her parents has been strained for much of her life, and it was not uncommon for either of her parents to use physical force to "discipline" her when they saw fit to do so. Her relationship to her parents has been strained for much of her parents' home. Although she still interacts with them from time to time, they are not central figures in her life. Adaeze is fluent in English but has an incomplete understanding of the Igbo and Cree languages and cultures. She has endured discrimination from members on both sides of her family for her biracial status. Adaeze is fluent in English but has an incomplete understanding of the Igbo and Cree languages and cultures. She has endured discrimination from members on both sides of her daughter of her own (father unknown), but she didn't feel ready to take care of the child and put it up for adoption. She has had no further contact with the baby. At age 21, she lost her job as a cashier at Superstore for being late to omany times, and she has been struggling to stay sober and of the streets since then. She wants to get her life back on track and has come to your office for help.

Learning Activity 5: Anti-Oppressive Practice Case Studies Develop an anti-oppressive strategy for working with each of the scenarios below. Identify what challenges your personal experiences and identities may pose and how you would overcome these challenges.	These case studies are best worked through as in-class small-group work in synchronous learning environments but can be modified to facilitate individualized learning, and groups can share their plans with their peers. INSTRUCTOR NOTE 2 When the instructor introduces the activity, students should be prompted to identify systemic barriers encountered by service users, what "strengths" and "expertise" service users may have, and how settlement workers can work collaboratively with service users thus resist the urge to play the role of "expert" who is helping fill gaps in their lives).
Learning Activity 5: Anti-Oppressive Develop an anti-oppressive strategy for working and how you would overcome these challenges.	These case studies are best wor individualized learning, and gro INSTRUCTOR NOTE 2 When the instructor in what "strengths" and thus resist the urge to

IV. Allyship and Social Justice

Among the most important roles that can be played by a settlement worker is that of an ally. <u>Allyship</u> occurs when a person with privilege attempts to work and live in <u>solidarity</u> with marginalized peoples and communities (British Columbia Teachers' Federation, 2016). Allies take <u>responsibility</u> for their own education on the lived realities of oppressed individuals and communities and are willing to openly acknowledge and discuss their privileges and the biases they produce (Lamont, n.d.).

Such work can often result in pointed criticisms levelled at allies from the communities they are working in solidarity with, and there is a danger that despite their good intentions, allies can <u>replicate</u> the same systems of marginalization that they are hoping to dismantle. This is especially true of efforts to challenge systemic racism that are lead by <u>BIPOC</u> (Black and Indigenous People of Colour) individuals, but as the following two activities demonstrate, struggles led by members of historically marginalized communities can result in very powerful outcomes in the pursuit of <u>social justice</u>.

Learning Activity 6: Anti-Oppression, Allyship, and Me

When faced with the enormity of **responsibly** adopting an antioppressive perspective towards newcomer supports in Canada, it can feel very overwhelming.

Write down up to three takeaways (or key ideas) that you have learned in this chapter that have pushed you towards a more antioppressive perspective.

How have these takeaways shaped your understanding of effective settlement work practice?

INSTRUCTOR NOTE

This activity would be optimal as a face-to-face "think-pair-share" activity but could be effective as a topic in an online discussion forum as well.

Learning Activity 7: Idle No More \rightarrow Reconciling Anti-Oppression

Watch the following videos and take notes on key points made.

Discuss the relevance of the Idle No More (INM) movement to our understandings of social justice, anti-oppressive practice, and allyship. What are the implications for settlement workers?



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=98#oembed-1

Woodward, S. (2013, January 10). Idle No More documentary - Grounded News [Video]. YouTube. https://youtu.be/IzXI7aznBtc



One or more interactive elements has been excluded from this version of the text. You can view them online here:

https://openeducationalberta.ca/settlement/?p=98#oembed-2

CBC News: The National. (2012, December 19). Idle No More [Video]. YouTube. https://youtu.be/ SpBdZtwH_xc



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=98#oembed-3

CBC News. (2017, December 10). How Idle No More sparked an uprising of Indigenous people [Video]. YouTube. https://youtu.be/TYf75dKON6k



One or more interactive elements has been excluded from this version of the text. You can view them online here:

https://openeducationalberta.ca/settlement/?p=98#oembed-4

APTN News. (2020, January 23). The legacy of Idle No More put Infocus [Video]. YouTube. https://youtu.be/ VIDFyCG86ic

NOTE: For more information on the Idle No More movement, click here and here.

Learning Activity 8: Why Black Lives Matter

INSTRUCTOR NOTE

This activity would be optimal as a small group activity in a synchronous learning environment, but could also work as an individual reflective exercise for different modalities.

Watch the following videos and take notes on key points made.

Discuss the relevance of the Black Lives Matter (BLM) movement to our understanding of social justice, anti-oppressive practice, and allyship. What are the implications for settlement workers?



One or more interactive elements has been excluded from this version of the text. You can view them online here:

https://openeducationalberta.ca/settlement/?p=98#oembed-5

Channel 4 News. (2020, June 15). Black Lives Matter explained: The history of a movement [Video]. YouTube. https://youtu.be/YG8GjlLbbvs



One or more interactive elements has been excluded from this version of the text. You can view them online here:

https://openeducationalberta.ca/settlement/?p=98#oembed-6

TEDx Talks. (2018, April 25). #BlackLivesMatter | Kennedy Cook | TEDxYouth@Dayton [Video]. YouTube. https://youtu.be/Sd-VUOgS3rE

NOTE: For more information on the Black Lives Matter movement, click <u>here</u>, <u>here</u>, and <u>here</u>.

Image Credit

[Intersectionality Venn diagram] by sylviaduckworth, CC BY-NC-ND 2.0 Generic licence

Concluding Remarks

This chapter has explored what is meant by the term <u>social justice</u> and its relevance to effective settlement work practice. Contrary to many "common sense" understandings of how to best support newcomers in their transition to life in Canada, it is important to recognize that successful <u>integration</u> is a two-way process that requires earnest efforts from both newcomers and host societies (Canadian Council for Refugees, 1998).

Central to this process is a thorough understanding of the <u>Great Canadian Myth</u> and its impact on discussions regarding what it means to be Canadian. The perception that Canada, as a nation of immigrants, cannot play host to systemic racism overlooks the legacy of <u>colonialism</u> in Canada and minimizes the systemic <u>racism</u> experienced by racialized immigrants throughout much of Canadian history.

The Great Canadian Myth is a powerful incubator of <u>common-sense knowledge</u> about life in Canada, and when challenged, the result can be quite <u>disorienting</u>. However, becoming more aware of the <u>intersections</u> of <u>oppression</u>, <u>power</u>, and <u>privilege</u> can help settlement workers abandon <u>deficit-based approaches</u> to providing support in favour of adopting <u>anti-oppressive practices</u>.

Anti-oppressive practices provide excellent opportunities for settlement workers to act as <u>allies</u> and <u>in concert with</u> service users (Clarke, 2011). Such partnerships result in more effective <u>advocacy</u> on behalf of service users and the coordination of actions that can bring about the systemic changes needed to eliminate unnecessary hardships encountered by newcomers to Canada.

Learning Activity 9: Revisiting "Canadian" Values ?

On your own, take a few minutes to revisit your response to Learning Activity 1 (the Canadian values you identified).

- Have these values been challenged and/or disoriented?
 - If yes, why? If not, why not?
- How might the conversations sparked by this chapter cause you to re-evaluate what it means to be Canadian?

INSTRUCTOR NOTE

Learning Activity 10: End of Chapter Quiz



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=102#h5p-2

INSTRUCTOR NOTE

This should be an online activity and can also serve as a marked assessment at the discretion of the instructor.

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CHAPTER 3: MIGRATION-RELATED TRAUMA AND REFUGEE MENTAL HEALTH IN THE CANADIAN RESETTLEMENT SECTOR

Overview

CHRISTINA HAMER

In this chapter, you will learn about concepts and types of migration-related trauma associated with forced migration. As you work through the chapter, you will be able to explore the challenges for researchers, policymakers, and frontline support workers in obtaining, understanding, and categorizing information about people's experiences during forced migration. Understanding these challenges is critical to understanding why it may be difficult to recognize and support a person who has experienced migration-related trauma. You will also learn about Canadian immigration streams designed for the resettlement of refugees with greater support needs as a result of migration-related trauma. Finally, you will learn about the challenges newcomers face in accessing mental health services in the Canadian healthcare system, the recommendations researchers have made to address those challenges, and some good practices already occurring across Canada.

When you finish the chapter, you will understand that migration-related trauma is a concept that, while heavily debated and historically dependent, helps us understand some of the challenges people face when forced to migrate and helps us find ways to better support those peoples' resettlement in new communities.

Specific Learning Outcomes

Upon successful completion of this chapter, you will be able to

- Define types of migration-related trauma
- Recognize types of migration-related trauma
- Identify social determinants of health and factors that create resilience in people forced to migrate
- Identify drivers of forced migration
- Differentiate arguments for the classification of drivers of forced migration
- Identify Canadian immigration programs that can support newcomers with higher health support needs

- Analyze the intersections and roles of multiple stakeholders in private refugee sponsorship situations
- Identify potential stakeholders in community services related to newcomer mental health supports
- Identify good practices occurring across Canada around refugee and newcomer mental health
- Identify access to mental health challenges for newcomers in Canadian health care

Key Terms

Asylum seeker	An individual who is seeking international protection. In countries
	whose claim has not yet been finally decided on by the country in ultimately be recognized as a refugee, but every refugee is initially
Forced migration	A general term that refers to the movements of refugees and inter as people displaced by natural or environmental disasters, chemic Forced migration is distinguished from voluntary (sometimes calle motivation to leave the place of residence.
Migrant	A person who is outside their country of origin. Sometimes this te birth, including people who have been Canadian citizens for decar people with temporary status or no status at all in the country wh
Newcomer	A person who has official permanent resident status in Canada. Th resident status regardless of the immigration stream through whi legal one, so the term is used broadly but does not have a legal so (
Protective factors	 The Canadian government lists some life circumstances as factors Living in a safe community that is accepting, supportive, and Having healthy and supportive relationships, which help you to Living in housing that is clean and well maintained Getting an education Having a steady job
	 Other factors that can protect mental health have been catalogue Socio-demographic factors: gender, age education level, time Psychosocial factors: acculturation in host country, faith in a support from community and peers, access to health care and
Refugee	A person who meets the eligibility criteria under the applicable re- refugee instruments, under UNHCR's mandate, and/or in national A person who, owing to well-founded fear of being persecuted for particular social group or political opinion, is outside the country unwilling to avail himself of the protection of that country; or who former habitual residence as a result of such events, is unable or,
Resilience	A dynamic process of positive adaptation to significant adversity.

Social determinants of health	A specific group of social and economic factors within the broade in society, such as income, education, or employment. Experience important social determinants of health for certain groups such a
Trauma	The lasting emotional response that often results from living thro

Introduction

Do you know how many Canadians were born outside Canada? Do you know what kind of challenges there are in starting your life over again in a new country, whether you are nine years old or ninety?

Canada's population has become increasingly foreign-born. According to the 2016 census, 21.6% of Canada's 35.2 million people were born outside the country. That meant 7.6 million Canadians came to Canada as immigrants. So, the success and wellbeing of those people who immigrated to Canada accounts for the success and wellbeing of one-fifth of all Canadians and all the other people who are impacted by that success.

The challenges associated with moving your life permanently to another country can include managing in a completely new language, having to reinvent yourself to gain employment, needing to create completely new social networks, and trying to understand how to do everyday tasks in an entirely different



cultural context. At the very least, tackling these challenges requires a lot of effort and energy. In cases where people are forced to leave their home countries because of violent conflict and persecution, the challenge to start over is even greater due to the added stress of loss and migration-related traumatic experiences.

Canada is one of many countries that commit to resettling people who are forced to leave their homes because of conflict and persecution. People who are resettled are legally recognized as refugees under the <u>UN Convention Relating to the Status</u> <u>of Refugees</u> and Canada's <u>Immigration Refugee and Protection Act (IRPA)</u>. Resettled refugees are included in the 7.6 million Canadians born outside Canada. Sheath et al. (2020) explain that

"[t]he mental health of refugees is not only important for refugees themselves, but also important for the mental health of host societies, overall social health in the host countries, and the human and financial resources of those host countries" (p. 8).

By the end of this chapter, you should be able to recognize common migration experiences often associated with migration-related trauma and the resources that create resilience for migrants. You should be able to identify and compare the social determinants of health and the challenges newcomers face in accessing mental health services in Canada. You will also learn about some good practices in refugee and newcomer mental health services that are occurring in Canada.

Learning Activity 1: Self-Reflection – Expectations of Yourself and this Chapter

Before you begin working through this chapter, it may be useful to write down a few details about your current knowledge and expectations about what you will learn. There will be another selfreflection activity at the end of the chapter that you can compare with what you write in this activity. Feel free to answer directly or use the following questions as a guide for reflection:

- 1. When you read the word "trauma," what do you understand it to mean?
- 2. Do you think that a person can recover from a traumatic experience?
- 3. What resources do you think a person needs to help them cope with a traumatic experience?
- 4. When you read the term "resilient," what do you understand it to mean?
- 5. When you read the term "mental health," what do you understand it to mean?
- 6. What do you hope to do with the knowledge from this chapter?
- 7. Whose "job" is it to help new immigrants to Canada?

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Migration-Related Trauma

What is Migration-Related Trauma?

According to the Centre for Addiction and Mental Health (CAMH) in Toronto, "Trauma is the lasting emotional response that often results from living through a distressing event" (CAMH, n.d.). The CAMH definition goes on to explain that

"[e]xperiencing a traumatic event can harm a person's sense of safety, sense of self, and ability to regulate emotions and navigate relationships. Long after the traumatic event occurs, people with trauma can often feel shame, helplessness, powerlessness, and intense fear" (CAMH, n.d.).

Migration-related trauma, at first glance, is what is sounds like—the trauma that a person may experience in relation to migration. There are common experiences found in forced migration stories. Yaylaci (2018, pp. 2–3) lists a number of events and factors linked to trauma common in forced migration experiences:

- Exposure to war-related events
- Unknown fate of missing family members
- Exposure to multiple traumatic events
- Perception of the degree of personal threat
- Level of personal involvement in the event
- Pre-existing individual vulnerability
- Poor mental health of family members
- Incarceration or political persecution of family members
- Fleeing alone without accompanying family members
- Low social support in the country of asylum or postmigration country
- Financial difficulties
- Unemployment
- Social isolation
- Language problems

• Difficult asylum procedures

People who experience migration-related trauma can suffer from anger, depression, anxiety, the inability to set and pursue goals, and PTSD. Nickerson et al. (2014) argue that many of the symptoms associated with psychological disorders are mediated by emotional dysregulation, or emotional expression that is different from or outside of the socially accepted range of expression. Post-migration stressors in the country of asylum and/or resettlement are also understood to further influence a person's response to trauma. Steel et al. (2017) state that "[c]hronic stress after arriving in the host country associated with resettlement leads to poorer quality of life and health (p. 524).

Trauma and migration-related trauma are specific terms that can determine what official immigration paths migrants are eligible for and what support services they may receive both during and post-migration. Schouler-Ocak (2015) explains that studies on trauma and migration

"report on the multiple and highly complex stressors with which refugees are often faced ... [which] might be experiences of traumatization before, during, and after the actual journey of migration. If they succeed in leaving the crisis area, this journey is often a long and tortuous one during which they may be exposed to other traumatic events" (p. 4).

To more fully understand how and when experiences might be classified as traumatic, it is important to understand the term "trauma" and how it is used in relation to migration, as well as protective factors that may influence how a trauma is experienced. Pedersen (2015) examines the history of the term "trauma" and how it was originally a term that referred to purely physical phenomena. Then, over time, the term became used in relation to psychological and emotional experiences related to physical trauma and violence. Now the term is also used to refer to purely psychological experiences.

Throughout the historical transformation in the use of the term "trauma," how trauma is recognized and classified also evolved. Pedersen (2015) notes that trauma can now be understood as a cultural and individual experience. That is,

"It is now generally accepted that victims react to the experience of trauma according to the meaning that this represents for them, and therefore not all reactions should be regarded as necessarily pathological, or abnormal. In fact, it can be argued that many of the reactions to trauma are 'normal' and represent a rather healthy response from which defence mechanisms evolve and healing processes are constructed" (p. 12).

This perspective that the experience of trauma is cultural extends from the individual experience to a societal level. Pedersen goes on to explain how societal perspectives and responses can mediate how a person experiences a traumatic event:

"[S]ociety and culture assign significance and attach meanings to the traumatic event, which can give to and make sense of the traumatic experience, so that in turn it could somehow mitigate, reduce, or even amplify its impact" (p. 12).

Trauma is a concept mediated by a number of factors, including physical and psychological phenomena, violence, migration experiences, culture, and society. Protective factors can be individual, cultural, and social. They can help a person adapt to stressors and trauma. We need to understand trauma to understand how it can affect measures of mental health in migrants who have experienced it.

Determinants of Migrant Mental Health

Mental health is another concept that has become common to everyday language. The World Health Organization (WHO) in the Social Determinants of Mental Health (2014) defines mental health as

"a state of well-being in which every individual realizes his or her own potential, can cope with the normal stresses of life, can work productively and fruitfully, and is able to make a contribution to her or his community" (p. 12).

You will notice that this definition includes the capabilities that a person would have with good mental health and includes stated action. Although there are many definitions and frameworks for mental health, for the purposes of this chapter, we will be using this one.

Because trauma may be culturally framed, the definition of mental health may be as well. As you continue through this chapter, consider the strengths and complications that might come from a particular definition. Although we need definitions and classifications to direct our actions and help us collaborate to promote and support health and well-being, mental health is not an end state, but rather exists on a spectrum, from greater to poorer mental health. People fluctuate along this continuum throughout their lives. Migration is one of many important factors influencing a person's mental health. The IOM model of the social determinants of mental health uses the Social Determinants of Health (SDOH) framework crosscut by situations in forced migration. The SDOH framework builds on the idea that the determinants of mental health are social in nature.

The International Organization for Migration (IOM) captured the Social Determinants of Health in a graphic that includes details on the situational effects of the forced migration journey. To view this graphic, please go to the <u>Social Determinants of Migrant Health</u>.

Social determinants of mental health include "gender, age, ethnicity, income, education, or geographic area of residence" (WHO, 2014, p. 16). McKenzie et al. (2014) outlines how those social determinants may exist as pre- and post-migration factors and their impact on an individual's mental health:

"Among the pre-displacement characteristics, region of origin, higher levels of education, higher age, higher socioeconomic status, being from a rural area, and, to a lesser extent, female gender were associated with lower levels of mental health. The factors showing lower levels of mental health after flight and displacement were low levels of economic opportunity (work permit, access to employment, retaining socioeconomic status), living in institutional or temporary private accommodations, being internally displaced, being repatriated, and coming from a region with an ongoing conflict" (p. 36).

Here, pre-displacement refers to pre-migration. You will note that Aichberger also expands on the idea of "geographic area of residence" to include type of accommodation and ongoing conflict as characteristics of that residence.

While trying to understand what migration experiences or factors affect migrant mental health, researchers have examined whether the timing or the type of trauma has the strongest impact on mental health. Many studies look at the effects of trauma that occur before people are forced to move from their homes or while they are migrating. Other studies look at the effects of the post-migration context, or what life is like for migrants who have the chance to resettle in a new country.

Although migrants who experienced traumatic events pre-migration "were more likely to suffer mental health problems in their resettlement country" (Chen et al., 2017, p. 6), "resettlement-related post-migration stressors were the most important correlates of humanitarian migrants' mental health" (Chen et al. 2017, p. 9).

Chen et al. (2017) looked at humanitarian migrants who resettled in Australia. The study found that the two factors that moderated migrants' post-migration mental health were "loneliness" and "social integration or isolation" (p. 10). Migrants who experienced pre-migration trauma, and then also experienced loneliness and social isolation in their resettlement country, reported lower levels of mental health. This

begs the question, what about migrants who experience pre-migration trauma and then experience social integration and support in their resettlement country?

Learning Activity 2 : Matching Migration-Related Trauma and Factors with SDOH Categories



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=192#h5p-35

Resilience and the "Resilient Migrant"

In the field of psychology, resilience may describe a person's ability or set of resources that allow them to adapt and cope with a highly stressful situation. Resilience can come from individual characteristics as well as socio-demographic factors such as social network, the stability that comes from enduring relationships. However, the "resilient migrant" has become a characterization of a migrant whom receiving countries might deem an asset to the economy. Although both uses of "resilience" appear positive, as with other terms, it is critical to examine how the definition can be used to evaluate a migrant's story when they make a refugee claim and the potential consequences of that evaluation.

In Gatt et al. (2019), "[r]esilience is a dynamic process of positive adaptation to significant adversity." McKenzie et al. (2014) describe some refugees as people who "use their own resources and coping strategies to deal with the difficulties encountered in their country of origin, during migration, in their new host country, and in the asylum process. They are resilient people" (p. 183). In a study of unaccompanied refugee minors (URMs) in the United States, Carlson et al. (2012) looked at "sources of resilience among URMs that have allowed them to adapt and even thrive in a vastly different cultural environment despite exposure to multiple risks" (p. 1). Carlson also warns that we may not be able to see a person's resilience if their trauma story is pathologized.

An American Psychology Association report (2009) published as an update for mental

health professionals discusses the dangers of the Western medical model and pathologizing trauma:

"[T]he Western medical model frames adversity and suffering in terms of psychopathology rather than as a legitimate response to stress and upheaval. A clinician may experience pressure to emphasize vulnerability and victimization over resilience in the clinical formulation of a refugee client's condition in order to request other services or support an application for asylum. This kind of emphasis then suggests that the individual's reaction to war and organized violence is abnormal rather than an expected response to severe trauma" (p. 10).

Over the past decade, more studies have considered what types of responses to trauma are natural psychological coping mechanisms. One long-term study by Beiser (2014) on Southeast Asian and Sri Lankan Tamil refugees in Canada found that "[s]uppression of traumatic memory may be an effective coping strategy in the short and medium term aftermath of trauma" (p. 79). The study went on to describe how time and social resources were potential sources of resilience for refugees who had experienced migration-related trauma. Challenge and the risk of mental disorder came when individuals began to remember traumatic experiences. In some cases, this remembering did not begin to occur until after a decade in Canada (pp. 79–80). Social networks that included "like-ethnic community," spouses, and non-kin relationships such as community organization staff or work colleagues provided potential sources of resilience through relationships. Prolonged relationships appeared as a highly effective protective factor (p. 81).

These examples of resilience take into account that individuals may have different experiences of trauma, different migration stories, and different potential sources of resilience. In contrast, a new characterization of the "resilient migrant" has emerged based on a stereotypical image. Although the characterization may certainly have some basis in examples of individuals, Faist (2020) notes that "[i]t is the resilient migrant who has emerged in policy discourse as the ideal-typical figure ... who adapts" (p. 249). Faist continues that characterizing a resilient migrant as the ideal can mean that countries create policies that expect migrants to show resilience rather than creating structures or programs that recognize the trauma that is so often part of the forced migration experience (p. 250). Additionally, the problem with the resilient migrant ideal-type is that it may be based on the short- and mid-term responses that migrants can have to trauma when they might be using strategies such as suppressing memories. This ideal-type may not be informed by the longer-term mental health responses people have had to trauma.

Learning Activity 3: Case Study - Fatima

Fatima: Potential Trauma During Migration

Fatima is a single mother with two children, a seven-year-old son, Ahmed, and a 10-year-old daughter, Aysha. The family does not know where Mohamed, Fatima's husband is; he went missing in their home country during a night of violence in their area. Fatima and the children fled when the fighting and violence overtook their city and their neighbourhood.

Fatima and the children fled with very little planning or preparation. They took a local bus to the land border of a nearby country. They each took one small suitcase, then walked across the border, registering with authorities at the crossing. They walked to a UNHCR refugee camp that was 12 kilometres inside the country of asylum border. Fatima and the children stayed in the refugee camp for two months. When Fatima received her official permit to work and education permission for her children, the three of them moved to a nearby town. They moved into an apartment with another single mother with three children who were also from Fatima's home country and had fled the violence.

Fatima started working informally as a seamstress. She has no official position despite having formal permission to work. She goes to a small textile workshop, and each morning they tell her whether they have work for her or not. Aysha and Ahmed go to the local public school but do not yet speak the national language. There are some very recently appointed language support teachers in the school to help children like Aysha and Ahmed; however, all classes are delivered in the national language.

Local people in the apartment building and neighbourhood have little to no experience with foreigners and often cluster and whisper to one another as Fatima or the children walk in or out of the building. Fatima is polite and smiles and nods slightly when she sees people in the building lobby, but she is not able to greet them. Like her children, Fatima does not speak the language of the country of asylum.

There is a local medical clinic that has a doctor and nurses who specialize in refugee health issues; however, they only speak the local language. A few people in the community can provide translation support, but Fatima and her children have not accessed the health clinic or translation supports because they do not know anything about the translators and are concerned about sharing very personal information with strangers.

Case Study Questions

Use the questions below to consider how traumatic events may be viewed differently by a person depending on their individual character, social circumstances, and sources of resilience. Discuss your responses with others working through this chapter.

- 1. Do you think Fatima and her children may have experienced trauma?
- 2. What parts of their migration story may have included traumatic experiences?
- 3. What elements of Fatima's current situation might act as prolonged stressors?
- 4. Knowing that trauma can be determined by the perspective of the person experiencing it, what thoughts or perspectives might Fatima have that would make her migration experiences seem less traumatic to her?
- 5. In what ways do you think Fatima and her children may have shown resilience along their journey and in their current situation in the country of asylum?
- 6. Do Fatima and the children have any potential social resources that may increase their resilience?

Forced Migration

Definitions of trauma and mental health help us understand the experiences of people who are forced to migrate, but we also need to understand the international laws, policies, and perspectives that countries use to determine how they will respond to those migrants. Forced migration is considered the opposite of voluntary migration. But who decides what constitutes volition or choice?

Forced migration encompasses the idea that people have no choice but to flee their home region or country to seek safety elsewhere. In the case where a country cannot or will not keep its own citizens safe, as may occur in civil war, then those people who flee to seek safety may request formal asylum in the nearest country that is a signatory to the 1951 *Convention Relating to the Status of Refugees and the* 1967 Protocol, often referred to together as the <u>UN Convention on Refugees</u>. Not all countries are signatories to the Convention, and even those who are signatories decide how they will incorporate the international law into their national laws and immigration policies.

Drivers of (Forced) Migration

The drivers of human migration have been long discussed and categorized by policymakers, lawyers, researchers, and more. For migrants and policymakers, the challenge is in navigating the practical applications of those discussions and categories. Migrants must figure out how they fit into laws and policies in order to migrate. Policymakers must interpret and apply immigration laws and policies as part of governing a country. The additional challenge for anyone trying to discern the drivers of forced migration is the question of what constitutes "forced" versus "voluntary." Currently, conflict and persecution are legally coded as drivers of forced migration. Natural resource scarcity, such as access to employment or education, are still considered drivers of voluntary migration. People who move to find food, water, work, or other opportunities are considered voluntary (or economic) migrants trying to better their lives.

So, what happens when drivers overlap, and something such as water scarcity prompts human conflict? Which driver of migration do we consider? And are the people who move being forced or are they moving voluntarily? What if the water scarcity is caused by people in one region damming a large river that cuts off water supply to the people living downstream? What if the river has dried up because of climate change? When do we consider migration forced or voluntary?

Conflict and Persecution

The UN Convention is often critiqued as a historical artefact. That is, the Convention was written and ratified in 1951 as an international response to the large numbers of refugees coming out of post–World War II Europe. The Convention gave countries a legal standard with which to provide immigration options for people fleeing the persecution stemming from the war. At that time, the forced migration that the international community formally recognized stemmed from persecution, particularly personal persecution as a result of international conflict:

"The term 'refugee' shall apply to any person who:

As a result of events occurring before 1 January 1951 and owing to well-founded fear of being persecuted for reasons of race, religion, nationality, membership of a particular social group, or political opinion, is outside the country of his nationality and is unable or, owing to such fear, is unwilling to avail himself of the protection of that country; or who, not having a nationality and being outside the country of his former habitual residence as a result of such events, is unable or, owing to such fear, is unwilling to return to it" (United Nations General Assembly, 1951, Chapter 1: General Provisions, Article 1 A (2)).

It was the 1967 Protocol that expanded the definition of refugee beyond events before 1951 and outside Europe. However, the definition of refugee remains tied to personal persecution. Under the Convention, then, forced migration is due to international political conflict that creates personal persecution.

Some countries do recognize refugees and offer asylum or resettlement under broader categories. Canada offers resettlement through the Country of Asylum Class for people who are outside their home country and remain "seriously and personally affected by civil war, armed conflict, or massive violations of human rights" (Government of Canada, 2014a). Some countries also offer resettlement based on humanitarian grounds (for Canada, see <u>Humanitarian and Compassionate</u> <u>Consideration</u>; for Australia, see <u>Special Humanitarian Program</u>).

Although there are immigration programs in many countries for migrants escaping conflict, acceptance through those programs tends to represent only a small percentage of any country's immigration. In 2018, a year when the UNHCR had identified 70.8 million people forcibly displaced (UNHCR, 2019), Canada admitted 45,758 people as Refugees and Protected Persons from out of a total of 321,035 admissions (see Annex 2: Table 4: Permanent Residents Admitted in 2018, in <u>Canada Immigration Report 2019</u>). That means people admitted based on the need to flee conflict and violence accounted for 14% of Canada's immigration in 2018, whereas economic migrants represented 58%.

Historically, in 2019 and 2020, immigration numbers were uncharacteristically low across all countries and immigration streams owing to international border closures during the COVID-19 pandemic; however, the number of forcibly displaced people rose to 86.5 million by the end of 2019 (UNHCR, 2020).

The challenge for migrants fleeing conflict is in fitting the definitions that bound immigration categories. Demographic research by Conte and Migali (2019) shows that

"[t]he higher the number of deaths caused by any form of organized violence, the higher the number of first asylum applications. These results suggest that people not only flee terror and war but also violence and insecurity emerging from non-conflict-affected areas and perpetrated by different criminal actors" (p. 411).

Conte and Migali's research looked at situations where people flee conflict caused by types of organized violence that were not necessarily interstate conflict or war. If such migrants applied to be resettled in Canada based on fleeing conflict, they would be considered under the Country of Asylum Class. If you recall, one of the factors linked to trauma in the forced migration experience is a difficult asylum procedure. Narrow and limited immigration categories in receiving countries can represent a difficult asylum procedure.

Can you think of factors or situations other than international conflict that might force people to flee their homes?

Climate Change

Tim Gaynor wrote that "Climate change is the defining crisis of our time" in a UNHCR publication discussing factors affecting forced migration (Gaynor, 2020). Climate change is considered a risk multiplier in cases of forced displacement. When climate change causes natural disasters, people are often displaced for a period of time. Think of how people might have to move from their homes because of wildfires, floods, earthquakes, droughts, or rising sea levels and how such moves might be traumatic. People forced to move might experience loss of family members, loss of resources, loss of employment, loss of safe housing, and more.

People forced to move owing to climate change factors are not considered refugees according to the UN Convention and would not qualify for asylum and refugee resettlement immigration programs. In cases where a person's home country is able to provide protection, supports, and alternatives for those who flee a disaster situation, displaced individuals may be able to return to their home area after a time or resettle elsewhere within their own country. In cases where the government faces other challenges and is not able to provide safety and stability to those affected by a disaster, displaced individuals may be forced to seek safety by fleeing their country.

There is currently no international legal framework that recognizes climate change as a driver of forced migration. To change or amend legal frameworks, one of the challenges is in establishing a causal path between climate change and forced migration. Without a strong causal path, migrants are considered to be migrating voluntarily, which makes them economic migrants, not refugees. In special circumstances, countries can modify immigration policy to accept migrants who might not otherwise be admissible. For example, in 2010, Canada introduced special immigration measures to prioritize applications from Haitians after a devastating earthquake.

Cases to Consider

Case Example: Canada's Special Immigration Measures – Haiti's 2010 Earthquake

In January 2010, a 7.0-magnitude earthquake devastated Haiti. The of epicentre the quake was approximately 25 kilometres southwest of the capital, Port-au-Prince. Reports estimated that 220,000 people died in the earthquake and another 300,000 were injured, while another million were displaced by the destruction. The Haitian government was immobilized because many government officials died in the quake. The UN mission in Haiti was also destroyed.



Haiti: Earthquake 2010, EU civil protection and humanitarian aid.

The Canadian government gave priority "to new and existing sponsorship applications from Canadian citizens, permanent residents, and protected persons who [had] close family members in Haiti ... [with the requirement that they] identify themselves as being directly and significantly affected by the current situation and notify Citizenship and Immigration Canada (CIC)" (Government of Canada, 2010).

Although the earthquake was not considered to be a result of climate change and the Haitians who were admitted to Canada were not called climate refugees, the special

immigration measures Canada extended in 2010 are an example of immigration policy being modified in response to natural disaster–driven migration.

To read in detail about the 2010 Haiti earthquake and Canada's immigration responses to the event:

- <u>Government of Canada introduces special immigration measures in response to</u> <u>the earthquake in Haiti (Government of Canada, 2010)</u>
- <u>Canada to give immigration priority to Haiti earthquake survivors (Mehler</u> <u>Paperny, 2010)</u>
- Overview of the 2010 Haiti Earthquake (DesRoches et al., 2011)

Please note that the photos in the NPR article below may be very disturbing.

• Haiti in Ruins: A Look Back and the 2010 Earthquake (NPR, 2020)

Looking beyond special measures to the need for a more consistent and sustainable international framework for responding to climate crises, recent research is establishing a link between climate change and violent conflict that then may force people to migrate. Bayar and Aral (2019) report that their "findings indicate that climate change indirectly affects large-scale forced migration by igniting violent conflicts, although not all conflicts are climate-related" (p. 11). Abel et al. (2019) reinforce that "Climate change ... will not generate asylum seeking everywhere but likely in a country undergoing political transformation where conflict represents a form of population discontent towards inefficient response of the government to climate impacts" (p. 246). Their study goes further to discuss the generation of other conflict:

"The existing literature on the impacts of climate change on conflict and migration commonly assesses how environmental pressures instigate outmigration and consequently how climate change-induced migration promotes conflict in migrant receiving areas" (p. 239).

To understand how climate change may or may not produce forced international migration, consider the differences between people displaced by wildfires in Fort McMurray, Alberta, and traditional cattle herders affected by drought in northeastern Nigeria.

Case Example: Wildfires in Fort McMurray, Alberta, Canada



Landscape view of wildfire near Highway 63 in south Fort McMurray.

In May 2016, 88,000 people were forced to evacuate the city of Fort McMurray, Alberta. The Province of Alberta declared a state of emergency. The province requested and received assistance from the Canadian military and the Canadian Red Cross. People fled to other cities within Alberta, and some companies opened up work camps to serve as temporary shelters. Hospitals were evacuated to neighbouring locations. No one died in the fire, and residents began to return after one month. After a full year, the city was being rebuilt.

So, were the people who fled Fort McMurray climate refugees?

They were certainly internally displaced people, and they certainly reported their experiences as traumatic. The ability of the provincial and federal governments, non-governmental organizations (NGOs), and companies to respond quickly and with significant financial resources provided Fort McMurray residents safety, shelter, and provisions. The BBC reported the Fort McMurray fire of 2016 as "the costliest insured natural disaster in Canada's history, with insurance costs totalling an estimated C\$3.6bn (US\$2.6bn/£2bn). Adding the costs to the government brings that price tag to C\$5bn" (Murphy, 2017).

However, to be considered a refugee, a person must have the need to seek safety or refuge from another country when their own country is no longer able to provide these things. Because the provincial and federal governments were able to respond as

they did, it is unlikely that anyone would characterize the residents evacuated from Fort McMurray as refugees.

The following articles give details about the Fort McMurray fire of 2016 and the emergency and recovery responses to it:

- One Year Donor Update: 2016 Alberta Fires (Canadian Red Cross, 2017)
- <u>BBC News Fort McMurray one year after (Murphy, 2017)</u>
- <u>Wildfires Review (Government of Alberta, 2021)</u>
- Psychosocial response and recovery evaluation (Government of Alberta, 2017)

Case Example: Fulani Herders and Conflict Over Land Use in Nigeria

Fulani nomadic cattle herders move cattle across West Africa. They have done this for centuries. The increasing population in Nigeria and climate change temperature increase and drought have shrunk available cattle grazing lands. In response to shrinking land availability, some Fulani herders have moved farther south in Nigeria, which has created conflict with farmers in the Middle Belt region. The conflicts are compounded by religious and ethnic differences between the Muslim Fulani and the predominantly Christian farmers.

There are people fleeing Nigeria, and in 2019, Canada admitted 12,602 of them (Government of Canada, 2021a). However, they were not internationally recognized as climate refugees. Nigerians are fleeing the Boko Haram insurgency that has created a regional conflict in Nigeria, Chad, Cameroon, and Niger (UNHCR, 2021b).

Imagine a person caught between the Boko Haram insurgency and the farmer-herder conflict. If they could not immigrate voluntarily for a job or education, they might be eligible to immigrate to Canada as a <u>Country of Asylum Class Refugee</u>. Although an argument might be made that the person was forced to migrate at least in part because of climate change, using the current legal frameworks, Canada would admit that person based on being personally affected by conflict, not climate.

To read in detail about the Fulani herdsmen of West Africa and the conditions prompting increased conflict:

- <u>The Climate Factor in Nigeria' Farmer–Herder Violence (interactive map) (Eberle & Franz, n.d.)</u>
- <u>Stopping Nigeria's Spiralling Farmer-Herder Violence (International Crisis Group,</u> 2020)

Conclusion

The continuing debate around climate change and forced migration revolves around how to respond formally and legally to people whose forced migration can be linked to environmental degradation. While researchers seek to show the links between climate and other already recognized drivers of forced migration such as conflict, academics and policy analysts examine the ways that countries will need to modify their immigration programs.

The following articles give more information on how Canada might respond to climate refugees or environmental migrants:

- Canada has a moral obligation to accept climate migrants (Kaduuli, 2020)
- Environmental Migrants and Canada's Refugee Policy (Murray, 2010)

Learning Activity 4: Drivers of (Forced) Migration Flashcards



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=218#h5p-24

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Haiti: Earthquake 2010 by EU Civil Protection and Humanitarian Aid, CC BY-SA 2.0 Generic licence

Landscape view of wildfire near Highway 63 in south Fort McMurray by DarrenRD, CC BY-SA 4.0 International licence

Canadian Immigration Programs for Vulnerable Migrants with High Support Needs

The Canadian government has international commitments through the United Nations to resettle a certain number of refugees each year. Under Canada's immigration law, the Immigration Refugee Protection Act (IRPA), people forced to migrate and who qualify for international protection may have a path for resettlement in Canada either as asylum seekers or as refugees. In both cases, a person must fit the definition of a refugee, thereby being considered part of a vulnerable population. In addition, Canada has resettlement programs designed to provide increased social support to people who are identified as having higher support needs and who are referred by the UNHCR. Furthermore, although a medical exam is an admissibility requirement for any resettlement program, a person eligible as a refugee will not be refused resettlement to Canada based on any medical condition (IRPA, Part 1, Div. 4, Section 38 (1)(2)) (Government of Canada, 2019).

Asylum Seekers and Refugee Claimants

Those who arrive to Canada requesting asylum arrive to a land border and claim asylum. Once they have made their claim, they become Refugee Claimants. They may apply for a work permit and/or an education permit. Their family members may also apply for work or education permits as long as they are in Canada and have also made asylum claims. Refugee Claimants have access to health care in Canada through the Interim Federal Health Program (IFHP). The IFHP provides limited, temporary health care benefits to Refugee Claimants while they are not eligible for provincial or territorial health insurance.

Refugee claimants' legal status in Canada is connected to their official asylum claim or refugee protection claim. That official claim is considered through the Immigration Refugee Board (IRB) of Canada, which was created in 1989. Through a formal hearing, the person's asylum claim is reviewed. If their claim is recognized by the IRB, the person gains official refugee status and can immediately apply for permanent residence in Canada. As a permanent resident, that person can access settlement support services through settlement agencies, obtain health care through provincial or territorial healthcare systems using provincial or territorial health insurance, and be legally employed without any other permits. For many refugee claimants, life remains somewhat precarious until they receive official recognition of their claim and can proceed with life in Canada as permanent residents. This means some refugee claimants do not reach a post-migration stage until they obtain permanent residence in Canada. In terms of healing from migration trauma, the asylum claim and IRB hearing process in Canada may still be seen as part of migration. The post-migration period can be seen to begin once a person receives their permanent resident status and legal access to health care, education, and employment.

Resettled Refugees

As part of Canada's international commitment to resettle refugees from abroad, Canada provides resettlement opportunities through the Refugee and Humanitarian Resettlement Program. People who are experiencing forced migration whose refugee claims have been recognized abroad by either the UNHCR or the government of a country of first asylum may be resettled in Canada through one of the following programs:

- Government Assisted Refugees (GAR) Program
- <u>Blended Visa Office Referred (BVOR) Program</u>
- Joint Assistance (JAS) Program
- <u>Privately Sponsored Refugees (PSR) Program</u>
- <u>Collective Sponsorship (in Quebec)</u>

All recognized refugees are considered vulnerable migrants. However, the refugees resettled through the BVOR and JAS programs come from higher-risk situations and are identified as requiring greater support needs than those who are resettled through the GAR and PSR programs.

Refugees who are resettled in Canada through the PSR program or the Collective Sponsorship Program (Quebec) are nominated or identified by the Canadians who would like to sponsor them.

Refugees resettled through the GAR, BVOR, and JAS programs are referred to Canada by the UNHCR. All refugees referred by the UNHCR "fall under UNHCR's Resettlement Submission Categories: Legal and/or Physical Protection Needs, Survivors of Torture and/or Violence, Medical Needs, Women and Girls at Risk, Family Reunification, Children and Adolescents at Risk, and Lack of Foreseeable Alternative Durable Solutions." (UNHCR, 2021).
Stakeholders in Private Sponsorship

In private sponsorship programs, a group of Canadians or an organization choose to sponsor a refugee or refugee family. Although GARs come to Canada through the support of the Canadian government, BVOR and JAS cases have the added benefit of the social and network connections of sponsors. The presence of sponsors grows the number of stakeholders invested in a newcomer's well-being. It can also increase social dynamics among stakeholders.

Stakeholders supporting a newcomer may include the following:



For GARs, financial support is distributed by the government directly to the newcomers and housing is organized through a settlement agency. Newcomers receive community support through settlement agency services. For privately sponsored newcomers, financial support, housing, connection with a settlement agency, and other supports are provided by the private sponsors.

Canadian Immigration Programs for Vulnerable Migrants with High Support Needs $\mid\,165$

We have seen that migrant resilience is strongly correlated with social connections and the protective factors that those connections can bring. For the stakeholders themselves, collaborating to provide those social resources to newcomers can be a challenge.

Learning Activity 5: Case Study – Marjana

Marjana

Marjana, 36, a refugee identified by the UNHCR as a woman at risk and a victim of genderbased violence and torture was resettled in Canada through the BVOR program and the support of a Sponsorship Agreement Holder (<u>SAH</u>) organization.

Marjana was greeted at the airport by the SAH coordinator, Miriam; the SAH communications person, Guy; and three volunteers (sisters) who were going to be directly involved in helping Marjana with social and tangible support needs such as budgeting, shopping, opening a bank account, and so on.

Within the first two weeks, the sisters helped Marjana connect with settlement agency staff in an organization within walking distance of where she was staying. After the intake process, a settlement worker named Gail helped Marjana enroll in the orientation program and schedule her language assessment. Gail seemed to put Marjana at ease because Marjana nervously confided in Gail about wanting to talk to a medical doctor about an issue. Marjana had not confided anything to the sisters who were supporting her through the SAH.

The SAH coordinator and the three sisters knew very little about Marjana's personal or medical situation, having received only a brief written profile with a short overview of her support needs.

It was the formal responsibility of the SAH and SAH volunteers to help Marjana find a family doctor. Gail was bound by confidentiality and could not share Marjana's personal information with any of the SAH contacts. Marjana was afraid of telling the sisters or SAH staff about her medical needs. She was afraid of what they would think of her. It would likely need to be the sisters who would help Marjana travel to meet a doctor for the first time.

Case Study Questions

Use the questions below to consider how collaborating stakeholders can be part of a newcomer's resources for resilience or additional stressors. Discuss your responses with others working through this chapter.

- 1. What stressors do you think Marjana was experiencing in her early post-migration period?
- 2. What resources did Marjana have that might be sources of resilience?
- What dynamics between Gail and the sisters might increase the stressors on Marjana?
 Is there anything Gail could do to strengthen the collaboration among the people
- supporting Marjana while still respecting and maintaining Marjana's right to privacy?
- 5. How would you feel if you were in Gail's situation?
- 6. How would you feel if you were in Marjana's situation?

Image Credit

[People holding hands in a circle] by OpenClipart-Vectors, Pixabay licence

Challenges for Newcomers in Accessing Mental Health Supports and the Canadian Health System, and Good and Promising Practices Across Canada

In Canada, once a person immigrates and acquires permanent resident status, the immigration stream they came through is no longer attached to their profile or identification. This means that research and statistics on health access in Canada is not collected based on the ways in which people immigrate. So, for example, there is seldom specific information about how refugees who resettled to Canada are accessing mental health services. Academic researchers and advocacy organizations have done specific and time-limited research on newcomers accessing health services; however, those studies represent a very specific moment in time and can become outdated when there are significant changes to who is immigrating to Canada and how health care is offered and managed.

In the past 10 years, there has been more of a focus on newcomers accessing mental health supports as part of good practices for settlement, especially during the first 12 months in Canada. Although this section discusses the challenges for newcomers in accessing mental health services in Canada, internationally, Canada is known for having an excellent healthcare system. The push for improved access for newcomers is a push for equitable access to services in Canada—a striving to ensure that everyone can have quality health care.

Importance of the Post-Migration Period and Trauma

Newcomer mental health service needs are best understood through a lens of "postmigration." In research on migration-related trauma, the post-migration period can be a time of recovery, but it can also be a time of compounding trauma. Looking again at the <u>social determinants of health</u>, if a newcomer has a stable socio-economic situation, social and community connections, safe housing, employment, and confidence in the health and well-being of family, then they have what the research calls "protective factors" to support their resettlement process. By contrast, if a newcomer's resettlement experience lacks these protective factors, post-migration stressors may compound the mental health riskw related to migration trauma. In a study of humanitarian migrants in Australia, Chen et al. (2017) found that

"resettlement-related post-migration stressors were the most important correlates of humanitarian migrants' mental health. Specifically, economic stressors, loneliness, discrimination, family conflicts in [the resettlement country], concerns about family in [the resettlement country], and worrying about family or friends overseas were positively related to PTSD and severe mental illness" (p. 9).

Therefore, a newcomer's post-migration access to health care and social determinants of health not only affect their resettlement experience, but also may affect how they recover from trauma experienced before and during migration.

Specific Challenges in Accessing Health Care and Mental Health Services

Although there is still no consistent data available about how newcomers with migration-related trauma experiences access mental health services in Canada, periodic studies and surveys offer useful insights. Ozcurumez et al. (2012) show that the most common barriers to newcomers' accessing health care have included the following:

- Newcomer lack of knowledge about the healthcare system
- Location of services too far from newcomer neighbourhood
- Inappropriate fit of planned services with newcomer needs
- Health services, information, and signage not in newcomer languages
- Healthcare workers' limited experience with migrationrelated trauma

These challenges are echoed by McKenzie et al. (2014) who report that "[i]n Canada, the most often cited impediments to equitable care are language, awareness of

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services, socioeconomic status, discrimination, and stigma" (p. 185). Regarding mental health in particular, "[i]n Canada it was ... noted that many immigrants were apprehensive about using mental health services because of the stigma attached to it" (pp. 111–112).

Continuity and Gaps in the Mental Health Care System

The push for more equitable access to health care and mental health services for newcomers frames internal evaluations of health services. Wylie et al. (2020) find that

"challenges to continuity of mental health care for immigrant and refugee populations are exacerbated by the complexity of and gaps within the mental health care system. Poor coordination is a significant hindrance to the healing journey, which is a problem for all patients, particularly those dealing with trauma" (p. 75).

Then, revisiting the concept of resilience in migrants, Wylie et al. (2020) note that gaps in the health services system in Canada are being filled necessarily by the newcomers themselves:

"Personal resilience amongst patients with mental illnesses is seen as essential for their ability to cope with hardship. ... system-level issues are preventing the access to timely and appropriate mental health services that could support resilience amongst those suffering mental health challenges, such as trauma" (p. 75).

It is worth remembering that some newcomers' personal resilience comes from the support of social network resources and long-term stable relationships among family members, friends, and others (see "Resilience and the 'Resilient Migrant" in the section "Migration-Related Trauma").

Cultural Competence of Healthcare Workers

One repeated policy suggestion is that Canada's healthcare system workers need to be trained in the cultural competence (of care) in order to better assess and support the needs of resettling refugees who have experienced trauma. Sheath et al. (2020) explain that

"As a patient group, migrants are particularly susceptible to suffering as a result of a lack of cultural competence from caregivers, due to their diverse

Challenges for Newcomers in Accessing Mental Health Supports and the Canadian Health System, and Good and Promising Practices Across Canada | 171 cultural backgrounds. ... An area of health care where cultural competence is of huge importance is in mental health, where being able to empathize with and understand your patient is key to good diagnosis and management" (p. 2).

Cultural competence training can include learning how different mental health conditions present in different cultural ways. In addition to cultural competence training, it has also been noted that although they are trained professionals with expertise, Canada's healthcare workers are not necessarily knowledgeable in how to support newcomers with migration-related trauma and resettlement needs. Wylie et al. (2018) found that "[m]any of the challenges of addressing the healthcare needs for this growing population of immigrants and refugees are therefore new and unfamiliar to care providers and health care organizations" (p. 3).

Role of Settlement Sector Workers in Newcomer Resilience and Mental Health



Settlement sector workers have a pivotal role in supporting the mental health of newcomers during the post-migration period. Frontline workers who are positioned as and in hubs of information exchange may help newcomers become more familiar with Canada's healthcare system, connect newcomers with language education programs, provide connections to employment programs, and act as part of a newcomer's professional social network. Settlement

sector workers are positioned to support newcomers in almost every social determinant of health. Chadwick and Collins (2015) studied social support availability, urban centre size, and self-perceived mental health (SPMH) among recent immigrants to Canada. The study found that

"social support availability is significantly associated with SPMH [selfperceived mental health] among immigrants and found that immigrants living in small urban centres in Canada had significantly greater access to three types of social support [tangible social supports, opportunities for social interaction, emotional or informational support]. SSOs [settlement services organizations] provided immigrants with opportunities to access social support in various

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forms; however, provision of tangible supports appeared to be greater in the small urban centre organizations" (p. 229).

In Chadwick and Collins' (2015) study, the small urban centre organizations were noted to be in Kingston, Ontario; Victoria, BC; and Lethbridge, Alberta. So, although referred to as small, the study's threshold for a "small centre" referred to places with populations of approximately 100,000 to 300,000. The higher level of tangible supports mentioned in the study included training in making phone calls to arrange for transportation and direct assistance (sometimes driving) to doctor's appointments. Although most organizations reported that tangible social supports (meal provision, doctor's appointment accompaniment, home care during illness) were not part of their organization's offered services, in the larger centres (Vancouver, Ottawa, Edmonton), SSOs would refer newcomers to other agencies for those services, whereas SSO staff in the smaller centres might fill gaps in services directly themselves. While this might not be a sustainable or good practice according to organizational mandates and service provision planning, the SSO staff in the smaller centres became a greater resource in newcomers' sources of resilience.

Knowing that a newcomer's social network supports the resilience that plays a key part in their mental health and well-being, can you think of three different people who might be a part of a newcomer's social or community network beyond settlement workers and doctors?

Good and Promising Practices Around Newcomer Mental Health in Canada

In 2016, the Mental Health Commission of Canada (MHCC) produced a report as part of the project on "The Case for Diversity: Building the Case to Improve Mental Health Services for Immigrant, Refugee, Ethno-cultural and Racialized Populations" (McKenzie et al., 2016). As part of the project, the MHCC called for examples of promising practices designed to meet the mental health needs of immigrant, refugee, ethnocultural, and racialized (IRER) individuals or designed to address the adverse affects of social determinants of health; thirty-two examples were catalogued across Canada. The MHCC calls the examples "Canadian Practices of Interest" (McKenzie et al., 2016, p. 16) because they have not yet been evaluated to earn the title of good or best practices. Still, the project on the "Case for Diversity" offers access to information on services in BC, Alberta, Manitoba, Ontario, Quebec, and Nova Scotia.

The service programs include refugee and immigrant youth programming, family support programs, referral to multicultural therapy, language services, refugee health clinics, healthcare provider cultural awareness training, child and youth trauma services, and more. You can find the MHCC project information and links to all the "practices of interest" through <u>The Case for Diversity – Promising Practices</u> (MHCC, 2021).

Access to health and mental health resources produced by Immigration, Refugees and Citizenship Canada (IRCC):

- <u>Understanding how health care works in Canada</u>
- Newcomers to Canada: Support for Mental Health and Well-Being
- Your Mental Health and Well-Being (Video)
- Information on the Interim Federal Health Program

Learning Activity 6: Case Study - Michael

Michael

Michael is a 43-year-old mechanical engineer. He arrived in Canada seven months ago as a government-assisted refugee (GAR). Michael and his family fled their home country because of civil war. The fighting was occurring in their town. Schools had shut down, and the government department Michael worked for stopped functioning because of the violence and devastation. The group fighting that was against the government had made threats against Michael and his family, thinking he was pro-government because was working for the government. Michael, his wife, Selen, and their two children were recognized as refugees by the UNHCR.

Michael travelled to Canada a few months ahead of his family. He is fluent in English and French. Although his professional credentials have not yet been assessed, Michael has been able to find employment providing administrative support in a small engineering firm, and he reports being happy to be learning more about engineering projects in Canada.

His wife and two children just arrived last month. He has brought his wife, Selen, to the settlement agency so she can be enrolled in the Orientation program.

During Michael's first months in Canada, whenever he came into the agency, he was smiling and positive and seemed to have a lot of energy. He was really looking forward to having his family with him in Canada. He often talked about them.

However, when Michael comes into the agency with Selen, he looks very tired and does not seem positive at all.

Case Study Questions

Use the questions below to consider how post-migration resilience and stressors can change over time. Discuss your responses with others working through this chapter.

- 1. What stressors do you think Michael experienced when he arrived in Canada?
- 2. What sources of resilience might he have had on arrival?
- 3. What stressors and sources of resilience do you think Michael may have now that his family has arrived?
- 4. Why might Michael seem tired and less positive now than when he first arrived?
- 5. Do you think Michael might need formal mental health services?
- 6. What barriers might Michael experience in trying to access healthcare services? What characteristics about Michael might make it easier for him to access services compared to other newcomers?

Learning Activity 7: Self-Reflection: Expectations of Yourself and this Chapter Revisited

Before you began working through this chapter, you wrote down a few details about your knowledge and expectations. Now you have a chance to revisit what you wrote to see if your ideas have changed, grown, or been reinforced. As in the beginning of the chapter, feel free to answer the following questions directly or use them as a guide for reflection.

- 1. When you read the word "trauma," what do you understand it to mean?
- 2. What factors impact a person's chances of recovering from a traumatic experience?
- 3. What resources do you think a person needs to help them cope with a traumatic experience?
- 4. When you read the term "resilient," what do you understand it to mean?
- 5. When you read the term "mental health," what do you understand it to mean?
- 6. What do you hope to do with the knowledge from this chapter?
- 7. Whose "job" is it to help new immigrants to Canada?

Learning Activity 8: Extension Activities

Learn more about your local context. Search the internet or call local settlement service provider organizations for more information about the following:

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- 1. Does your community have a refugee health clinic or doctors who specialize in newcomer mental and physical health?
- 2. Who are the local stakeholder organizations or groups that provide services to newcomers beyond the government-funded settlement services organizations?
 - National organizations? NGOs?
 - Community organizations, partnerships, or roundtables?
 - Municipal programs for newcomers?
 - Refugee health advocacy groups?
 - Community-based interpretation services?
- Are there any programs or organizations that advocate for newcomers in ways that may help increase newcomers' social sources of resilience? Can you find any of the following in your local community?
 - LGBTQ2S+ newcomer groups
 - High-skilled employment mentorship programs
 - Supports for asylum seekers yet to be recognized as refugees
 - Social groups for newcomers
 - Organized casual language skills practice groups or programs

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Conclusion

Summary

Migration includes many stressors during all stages (pre-, during, and post-migration). Many of those stressors can be traumatic and are referred to as "migration-related trauma." People experience trauma from a very individualized perspective owing to a combination of factors, including personality, family and personal values, and cultural norms.

Forced migration is highly correlated with migration-related trauma, but forced migration is a debated concept. International and national laws currently recognize migrants forced to move because of political conflict. Those migrants are called refugees. People forced to move because of other factors, such as climate change, are not yet recognized in any international laws. Many scholars, policymakers, and forced-migration advocates think that environmental factors should be recognized as drivers of forced migration.

Canada has refugee resettlement programs specifically structured to support the most vulnerable refugees, often those who have experienced significant migration-related trauma. There are many stakeholders involved in Canada's refugee resettlement programs. Collaboration among them can require extra coordination to prevent stakeholders themselves from creating further stressors for the newcomers they are supporting. Newcomers with migration-related trauma experiences may have significant challenges accessing mental health supports in Canada because of language barriers, location of services, or mental health professionals' level of experience with war or torture-related trauma. "Resilient" is a term used to describe migrants who appear to cope and recover from traumatic experiences. Resilience can come from personality, social networks, stable relationships, and stable living conditions. Post-migration stressors have the strongest correlation with newcomer mental health.

Summary Activity

The following questions are designed to give you a chance to review and check how well you recall the information from this chapter.

The questions are multiple choice and true/false. Some ask you to identify the best

possible answer, whereas others ask you to choose multiple possible best answers. True/false questions ask you to identify whether a statement is true or false.

When you have completed the questions, you will be able to see all your results compared to the correct responses. You can go back and redo the activity as many times as you like.

Choose **all** the best possible answers:



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Choose whether the following statements are True or False.



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=224#h5p-30

Optional Readings and Resources

- Centre for Addiction and Mental Health (CAMH). (n.d.). Immigrant and refugee mental health project: A toolkit of resources. <u>https://irmhp-psmir.camhx.ca/toolkit</u>
- International Organization for Migration (IOM). (n.d.). *Migration health research portal:* Home. <u>https://migrationhealthresearch.iom.int/</u>
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CHAPTER 4: FAMILY DYNAMICS – WORKING WITH SENIORS

Introduction

RENNAIS GAYLE

Settlement experiences among older immigrants who migrate late in life vary based on immigration class, traditions in the country of origin, pre-existing supports, and socioeconomic outlook. Sheets & Gallagher (2013) report that "Migration accounts for about two thirds of the total population growth in Canada. Ethnic diversity is increasing, and by 2031, approximately 28% of the population will be foreign born" (p. 2). Before delving into this chapter, it is important to explore the definition of a senior and decolonizing our understanding of age and social status (Kennedy, McGowan, & El-Hussein, 2020). Becoming a senior in Canada is generally seen as a life stage that is based on a retirement system; that is, when one reaches 65 years of age and accesses a pension plan (Sheets & Gallagher, 2012, pp. 3–4).

In the Indigenous Canadian context, an Elder is someone who is able to offer a high degree of understanding of First Nations, Métis, or Inuit history, traditional teachings, ceremonies, and healing practices. Elders are the keepers of traditional knowledge, and their social position is not necessarily based on being a specific age. Kennedy, McGowan, and El-Hussein (2020) share that Indigenous knowledge is an opportunity to decolonize western perspectives of who is considered an Elder (p. 2). Nyamweru and Chidongo (2018) use the terms <u>Elders and Councils of Elders</u> to describe categories of Kenyan Elders who have positive roles in media and among younger people, as well as influence in society (p. 242). Elders from Nyamweru and Chidongo's (2018) research are immediate family members who provide moral and extended parental guidance, whereas a Community of Elders (CoE) plays an important community role or is made up of Knowledge Keepers for important rites of passage, particularly in specific ethnic clans (p. 243).

In this chapter, an Elder is defined as someone who is the keeper of cultural traditions and may have gone through a life cycle to retirement. Elders are regarded as a point of cultural or traditional reference among immediate family and/or their own ethnocultural community. This definition will be used to contextualize the settlement experiences of older immigrants living in Canada. The images in Figure 1 provide a visual representation of the core discussion areas about immigrant seniors in Canada.

Specific Learning Outcomes

By the end of this chapter, you should be able to

- Examine various settlement and resettlement experiences of immigrant seniors to build an understanding of client needs
- Apply theories in communicating with immigrant seniors
- Reflect on biases, microaggressions, and stereotyping, and their impacts on immigrant seniors
- Plan for action to solve problems using settlement case studies



Settlement Experiences of Seniors in Canada



Evaluating Client Needs

Figure 1: Chapter topics – These figures represent the topics discussed in this chapter.

Key Terms and Definitions

Key Terms	
Acculturation	To blend into or assimilate into a dominant and diffe
Aging in place	The process of aging in a familiar home or country of
Aging out of place	The process of aging that takes place outside one's ophysical, and financial stress that otherwise would n
Communication Accommodation Theory	Behavioural changes that people make in relation to
Continuity Theory	The natural occurrences of aging when older adults the earlier parts of their lives
Exchange Theory	Aging occurrences that take place when one ages of
Healthy aging	The normal cycle of aging based on social and physi
Life course Theory	A theory on the four stages of life, which include ch
Local immigrant partnership	A partnership designed to plan settlement for newc and participate
Microaggression	A verbal statement or action that is hostile, derogate and are against marginalized groups of people
Multiculturalism	The co-existence and celebration of many diverse c language
Stereotype	An oversimplified assumption or understanding abo
Welcoming community	A community in which citizens and members of the feel a sense of belonging

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Problem solving by geralt, Pixabay licence

Settlement Experiences of Seniors Coming to Canada

More than 90% of recent immigrants to Canada reside in metropolitan areas (Dam & Wayland, 2016, p. 362). The top four provinces for immigration are Ontario, British Columbia, Quebec, and Alberta (Guo & Guo, 2016, p. 46). The positive impact of Canada's immigration program continues to build Canada's economy and cultural diversity. Urban versus rural resettlement has its own benefits and challenges. For example, the benefits of living in an urban centre include access to traditional foods in local ethnic grocers, religious places of worship, and ethnocultural community activities and celebrations. In contrast, some immigrant seniors may prefer a rural setting, particularly if they were used to living in a remote farming community. However, moving from an urban centre to a rural community may lead to feelings of isolation from one's culture, community, language, and other identity-forming factors.



In 2016, immigrant seniors represented 31% of all seniors in Canada (Kei, Seidel, Ma, & Houshmand, 2016, p. 1). Most were sponsored under the <u>Parent or Grandparent</u> Program. According to Mandell, Hemphill, Borras, and Phonepraseuth (2019), immigration from Africa was the highest in 2016, with 13.4% of working-class immigrants hailing from Nigeria, Morocco, Cameroon, and Algeria (p. 3). Refugee immigration was second highest from Zimbabwe and Sudan (Stewart et al., 2017, p. 234). Furthermore, in Guo and Guo's 2016 study, Calgary was the city with the fourth highest number of recent economic-class immigrants, most coming from the Philippines, India, China, Vietnam, Pakistan, and South Korea (p. 53). In summary,

immigrant seniors migrate from various countries of origin and reside across various parts of Canada.

As immigrant seniors arrive in Canadian cities, the role of <u>local immigration</u> <u>partnerships</u> (LIPs) have become increasingly important (Government of Canada, 2013). An LIP is a federally funded mechanism that partners with local stakeholders to support newcomer integration into employment, schools, health centres, and social services. Stakeholders include employers, school boards, health centres, professional associations, ethnocultural organizations, faith-based organizations, and not-for-profit organizations. LIPs strengthen Canada's <u>Multiculturalism Act</u> (Government of Canada, 1988), encouraging the freedom of expression of one's diverse culture, which supports the economic, social, and cultural fabric Canada (Guo & Guo, 2016, p. 48). Furthermore, members of LIPs, such as settlement organizations, provide counselling, career supports, employment training, citizenship classes, and other services (Guo & Guo, 2016, p. 50). Multicultural or ethnocultural organizations provide community development that supports cultural awareness, advocacy, and the celebration of diversity (Guo & Guo, 2016, pp. 50–51).

Many of the case studies or situations described in this chapter take into account migration stories and the family and cultural dynamics of immigrant seniors. Note that case studies and situations are based on real-life scenarios that have been adapted to create fictitious scenarios and events. Now we will contextualize immigration and the impacts of settlement on seniors in Canada.

Many elderly immigrants who migrate to Canada do not have the skills to navigate cultural dynamics, so personal, psychological, and social supports are necessary to reduce stress among elderly immigrants related to migration. These supports include relational, structural, functional, and constitutional supports for appropriate integration into Canadian systems and cities (Noh, Kim, & Noh, 2018, p. 214). "Relational supports" refers to personal connections such as extracurricular activities and interests and building friendships. "Structural supports" refers to an understanding of and ability to access services that may be relevant to the lived experiences of immigrant seniors. This may include access to affordable transportation, health and wellness information, and access to services. In contrast, "functional supports" may include an understanding of basic Canadian human rights and local laws that protect these rights in an everyday setting.

Late-life migration among elderly immigrant working-class refugees and retired newcomers presents complex resettlement challenges. In one study, elderly Korean Canadians were found to have adjustment challenges specific to language barriers, personal and social networks, access to health and social services, and coping with family relationships (Kwak & Lai, 2018, pp. 220–224). Children were the primary resource for help and the type of help was based on gender (Kwak & Lai, 2018, pp.

220–221). For example, working males were expected to be the breadwinners and bear familial financial responsibilities, including that of financial elder support, whereas female working children were expected to provide emotional support to elders (Kwak & Lai, 2018, p. 221). Transportation and curricular activities provided opportunities to combat isolation (Kwak & Lai, 2018, p. 227).

In contrast, refugee families faced more challenges obtaining social supports, particularly because many were unable to migrate with traditional elders and became elders themselves at earlier ages to act as role models for young, orphaned youth in the extended family. Stewart et al. (2017) shares in one study of Zimbabwean and Sudanese refugee migration that "an expectant mother lives with her mother until she gives birth. The mother and sisters provide support needed, including practical support. However, this traditional support was unavailable to new mothers in Canada" (p. 241). Also, affordable childcare was the most challenging among refugees in this study because the extended family of elders was unavailable, leading to higher rates of postpartum depression (p. 246). As such, for many refugees, an elder may be a significant individual in the ethnocultural community and may take on the role of a mentor or older elderly figure. Also, peer support groups, information support, culturally sensitive language support, and cultural recreational support provided intervention mechanisms among refugees, leading to better chances of integration and resettlement. We will now discuss concepts of what it means to age in a resettlement context.

"Healthy aging" refers to the normal cycle of aging based on physical changes and the autonomy one becomes accustomed to (Sadarangani & Jun, 2015, p. 110). "Aging in place" refers to having a familiar home, supporting environment, and community (p. 110). For many elders, late-life migration results in aging out of place, which leads to increased social, psychological, physical, and financial stress that otherwise would not occur if the person had remained in their country of origin. For example, elderly family members may be required to help with full-time grandparenting while learning to integrate into Canadian society, learn a new language, and build social connections. This may cause resentment, fear, or anger towards adult children because elders become more dependent on the younger generation for emotional and financial support. It is also important to note that Straiton, Ledesma, and Donnelly (2018) found that half of the immigrants around the world were women and as such faced greater social disadvantages, poorer socio-economic conditions, abuse, and social isolation (p. 2). Simich, Hamilton, and Baya (2006) found that health challenges experienced by Sudanese elders were caused by "work-related frustrations and stresses, and family separation" (p. 429). Este and Tachble (2009) shared an anecdote from one Sudanese father, who reported, "In Canada as an immigrant I do not have time for the family because all the time I just work, work, sleep, and there is no time that you can enjoy, even with your family" (p. 462).

The settlement experiences described in this section vary depending on immigration

class and familial supports. However, there are recurring themes along the lines of challenges with social supports, isolation, dependency, loss of autonomy, and health and wellness challenges among immigrant seniors who have settled in Canada.

Learning Activity 1: Situation 1 – Healthy Aging, Aging in Place, and Aging Out of Place

Zamir

Zamir immigrated with his son and daughter-in-law to escape civil war. He is a medically trained doctor and was about to retire before bombings began in his home country. Zamir is well respected in his community in Calgary and finds solace in attending his local mosque and volunteering in his ethnocultural community. Zamir wants to impart cultural and traditional norms to his adult children. His son and daughter-in-law are expecting their first child this year.

Reflection Questions

- 1. What is your initial reaction?
- 2. How do you think Zamir is doing? Why?
- 3. What aging out of place challenges do you think Zamir may be facing? Why or why not?
- 4. What are some healthy aging and aging in place activities that Zamir could have had in his home country had it not been for civil war?

INSTRUCTOR NOTE

This activity can be done in pairs or small group. This activity allows learners to digest and consider the information provided about settlement, resettlement, aging-in-place, out-of-place, and healthy aging.

Image Credit

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Theories of Late-Life Migration and Communication Accommodation Theory

When working with immigrant seniors, it is important for practitioners to have not only an understanding of settlement challenges, but also to know how to approach communication with elders, particularly from cross-cultural and intercultural frameworks. Refer to "Chapter 5: Intercultural Competence and Communication" for more information. The Gerontological Society of America (GSA) (2012) notes several recommendations for communicating with adults to improve interactions (p. 1). We will examine a few case studies based on the GSA's evidence-based approach to communicating with older adults. It is important to note that language and intelligence does not decline as elders age; knowledge remains stable (Gerontological Society of America, 2012, p. 4). However, hearing loss is the third most common condition among people who are 65 to 75 years of age, followed by vision loss, which can limit the ability to drive at night, and a reduction in the speed and process of language (pp. 4–5).

The global aging population is expected to increase by 21.1% by 2050 (Likupe, Baxter, & Jogi, 2018, p. 180). This can be attributed to better health care that may extend the life cycle. Sadarangani and Jun (2015) examine the impacts of late-life migration on newly arrived elderly immigrants using three theories, Life Course Theory (Clausen, 1986), Continuity Theory (Atchley, 1989), and Exchange Theory (Pyke, 1999). These theories have been summarized in Table 1. Models of Late-Life Migration and can also be applied to working and communicating with immigrant seniors (Sadarangani & Jun, 2015, pp. 115-117). Life Course Theory surmises that immigrant seniors emigrate late in life because of historical, social, and political factors of that time. This could include economic crises or war. On the other hand, Continuity Theory is embedded in the idea that an immigrant senior who stayed behind in their country of origin would be worse off psychologically because their family bond with the younger generation would be lost, so migration is a better option. Finally, Exchange Theory evaluates the cost versus benefits of a senior migrating or remaining in their country of origin. For example, an immigrant senior may be concerned about who would take care of them as they age. Table 1. Models of Late-Life Migration summarizes the assumptions and impacts of late-life migration on the life of immigrant seniors.

Table 1. Models of late-life migration

Theory	Assumptions		
Life Course Theory			
(Clausen, 1986)			
	Life is shaped by history.		
	Decisions are based on individual choice.		
	Social relationships are integral to one's life.		
	Transition is based on physical and social time of life (p. 115).		
Continuity Theory	Builds on Life Course Theory.		
(Atchley, 1989)	Life is not predictable in terms of one's environment as one se		
	The focus is on preserving familiar structures such as culture		
Euchonge Theory	Members of the household with the most resources control re		
Exchange Theory	dynamics.		
(Pyke, 1999)			

Note: This table summarizes the various theories that impact the late-life migration to Canada of immigrant seniors.

Communication Accommodation Theory

On one hand, elder immigrant newcomers may see themselves as the knowledge keepers and preservers of cultural norms and heritage, but at times, they may feel frustrated, angry, or resentful that their traditional norms of power and independence may become weakened once they migrate to Canada. Communication is the best tool for supporting elderly newcomers because language barriers in communication can result in poor health care (Likupe, Baxter, & Jogi, 2018, p. 181). This is where stereotyping occurs among settlement practitioners and health, public or social service workers when dealing with elderly newcomers, and microaggressions begin to expose the assumptions of service providers. Note, for the purposes of this chapter, a microaggression is defined as a verbal statement or action that is hostile, derogatory, or negative towards someone. Microaggressions can be subtle, indirect, or unintentional, and occur against marginalized groups of people.

One framework to consider in providing ethical, effective, and respectful

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communication is Communication Accommodation Theory, otherwise known as CAT (Momand & Dubrowski, 2020, p. 3.). In this theory, service providers reflect on the social differences in communicative behaviour using two assumptions. First, behaviour changes based on the communicator and the recipient of the communication, and second, perception is directly correlated to how well the communicator and recipient are attuned to the conversation (p. 3). The following convergence method is used to provide effective communication between practitioner and elderly clients:

- 1. Speak clearly.
- 2. Give the client time to ask questions.
- 3. Ask one question at a time and speak slowly when doing so.

The divergence approach happens when practitioners speak too quickly, provide too much information at one time, and do not give the receiver (the client) time to respond. Look for non-verbal cues from the receiver such as disapproval, confusion, or head shaking "no"—all signs that the receiver is confused, uncomfortable, or not understanding the message. When considering convergence, use CAT, which includes the following:

- 1. Nod
- 2. Be empathetic
- 3. To build trust, look for things that they like in the room or space if in the individual's home
- 4. Use culturally appropriate eye contact for men and women (based on social norms)
- 5. Use an interpreter, if applicable

The convergent approach is more appropriate to use over the divergent approach because it builds rapport between the settlement practitioner and the client. In contrast, the divergent approach may be seen by the client as dismissive and confusing, whereas the convergent approach demonstrates respect and active listening.

Learning Activity 2: Situation 2 - Improving Verbal Communication

Elisabeth

Elisabeth is a case worker who is meeting with Eyerusalem for a follow-up appointment. Elisabeth tends to play soft music just before she meets her clients and keeps a whiteboard and markers out in case she needs to communicate using visual imagery. Everusalem has been living in Lethbridge for the past three years. Lately, she has begun to feel isolated. There are not many individuals living in the city from her home country, and her children are always travelling out of town for work. She loves her three grandchildren, ages 12, 9, and 6, but she longs to spend time with her peers. Everusalem does not drive and speaks a moderate level of English. Her hearing has started to deteriorate, and she was given a hearing aid. She does not like to wear the aid. Eyerusalem is excited to be able to get out of the house today to meet with Elisabeth, but she is cautious about what she shares because she does not want to be judged for her feelings of loneliness. To prepare for the meeting, Elisabeth reviews her notes from Eyerusalem's last visit. She remembers that Everusalem was given a hearing aid and seemed saddened when she had to end the appointment. She also recognizes that Eyerusalem is taking some English classes to improve her communication.

Reflection Questions

- 1. What is your initial reaction?
- 2. What assumptions could you make about Eyerusalem's latelife migration? How can each of the three theories inform the settlement practitioner about Eyerusalem's late-life migration experience?
- 3. How can Elisabeth prepare for today's visit?



An interactive H5P element has been excluded from this version of the text. You can view it online here:

https://openeducationalberta.ca/settlement/?p=230#h5p-31

INSTRUCTOR NOTE

Evaluating Client Need

One employment function of a settlement practitioner is evaluating client need. Likupe, Baxter, and Jogi (2018) report in their study on perceptions of elder immigrant clients and care workers that older immigrants are often stereotyped as having physical deficits, particularly clients from other cultures (p. 186). There is a lack of understanding of elderly newcomers from different cultural and ethnic backgrounds (p. 184). For example, elderly immigrant seniors want to be respected and want to maintain their dignity, for example, by maintaining personal space, particularly when service providers such as healthcare professionals approach them without giving a warning or explanation as to why. Furthermore, elderly immigrants from some cultures have indicated that they preferred that workers address them by their titles and not by their first names (p. 184). Also, multi-tasking while speaking with an elderly person shows a lack of care or interest and may be perceived as being disrespectful. Stopping to give time and space to the speaker improves trust. Additionally, King-Shier, Lau, Fung, LeBlanc, and Johal (2018) report in their clinical study that Asian and Chinese patients in Calgary identified a need for more language-specific clarity in access of information, as well as a need for more cultural sensitivity by healthcare providers, specifically including family members in healthcare discussions (pp. 1519–1527). Effective communication must be "jargon-free and language-specific" (p. 1527). Service providers should consider the attributes of individual clients rather than focusing on differences. These attributes include the client's immigration experience, number of years in Canada, language ability, education level, and community supports.



Evaluating client need also requires reflection from the settlement practitioner. The settlement practitioner should spend time reflecting on their own perceptions and attitudes when it comes to ethnicity, gender, and age. There are everyday microaggressions

that may be unconsciously committed in conversations between a client and a settlement practitioner. Microaggressions are everyday actions, statements, or behaviours that have become normalized that are offensive, discriminatory, or racist and are perpetuated against a minority group through language, actions, or behaviours by a dominant group. Because there are multiple intersections when discussing diversity, such as immigration class, age, gender, race, language, and socioeconomic status, it is important to evaluate self-assumptions about a person or group of people to enact ethical communicative practices and to demonstrate strong professional codes of conduct. Microaggressions related to age may include questions or comments made to an older person such as the following:



To avoid microaggressions, the settlement practitioner should reflect on their own attitudes, assumptions, and expectations. Secondly, the settlement practitioner should look for client reactions that show discomfort, uneasiness, or surprise, and consider whether a comment or action could have been interpreted as a microaggression. Thirdly, the settlement practitioner should not expect immigrant seniors to be experts in settlement topics nor expect them to resolve microaggressive behaviour perpetuated by a practitioner. Fourthly, in the event that an immigrant senior speaks about an interaction or comment that was uncomfortable during a client–settlement practitioner meeting, take the time to listen intently. Do not provide an explanation about why the action or statement was committed because it invalidates the individual's experience. Finally, thank the individual for pointing out the action or statement and explain how the issue will be addressed in future interactions in the settlement office. As part of decolonization and reconciling difficult histories around ethnicity and gender, it is especially important for settlement practitioners to be aware of their own assumptions and biases.

Learning Activity 3: Situation 3 – Personal Introspection on Stereotypes

Evaluating Client Need | 207

Wayne

Wayne is a settlement practitioner who is meeting Wei for the first time. They have a one-hour session planned to identify services that Wei may require. Wei in arrived in Calgary approximately three weeks ago. She lives in an extended family household that includes her oldest son, his wife, and two daughters. Wei is a widow and has begun making friends at a local fitness park. Wei was a dentist in China prior to her arrival in Canada and lived an active lifestyle. She studied at all-English schools from primary to post-secondary. Prior to arriving in Canada, Wei injured her leg in a boating accident; the leg never healed well and has left her needing to walk with the aid of a cane. Next month, Wei will celebrate her 70th birthday and is looking forward to going to an outdoor park with her family and newfound friends. Wei is interested in mentoring young people in dentistry and is curious about volunteer opportunities in this area. When Wayne meets Wei for the first time, he notices that Wei has a slight limp. Wayne begins to wonder if he should have had a translator included in the meeting. Wayne begins to make a call to see if any translators are available.

Reflection Questions

- 1. What are your preliminary assumptions about the situation?
- 2. What non-verbal and verbal communication is being presented to the client?
- 3. What should Wayne do?



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=232#h5p-32

INSTRUCTOR NOTE

learning Activity 4: Situation 4 – Avoid Elder Speak

Wayne

Wayne has already made a few errors in his initial interaction with Wei and has corrected himself by asking a few simple interactive questions. However, in Wayne's questioning, he uses a "sing-song" or "baby" type of tone with the client and refers to her as "Dear," asking "Can I get you anything, dear?" There is a 35-year age difference between Wei and Wayne.

Reflection Questions

- 1. How do you think Wei is feeling?
- 2. What should Wayne do?

An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=232#h5p-33

INSTRUCTOR NOTE

This activity can be done in pairs or small group. If utilized in the OER, learners may choose to reflect only, then check responses under What You Should Do as Practice.

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Speech bubbles by 7089643, Pixabay licence

Elder Abuse

Elder Abuse and Neglect

Elder abuse and neglect takes place within the households of seniors of Canada (Statistics Canada, 2003, p. 28). This occurs between the older adult and the person they rely on for financial, emotional, or physical support (p. 28). Podnieks (1993) found that financial abuse was the most commonly reported form of elder abuse, followed by verbal and physical abuse, then neglect. Elder abuse affects the quality of life of non-migrant and immigrant elders in Canada, resulting in low self-esteem, injury, loss of autonomy, depression, and social isolation (Podnieks, 1993; Choi & Mayer, 2000; McDonald & Collins, 2000; Spencer, 2000; Lachs et al., 2002; Dong, 2005). Perpetrators of elder abuse may have challenges with depression, substance abuse, and finances (McDonald & Collins, 2000; Podnieks, 2008; McDonald, 2011). Older adults are most often abused by an intimate partner, adult child or child-inlaw or other family member (Lithwick et al., 1999; Brozowski and Hall, 2004; Guruge et al., 2010; McDonald, 2011). As a settlement practitioner, cultural sensitivity can be complex. Furthermore, research in this area is limited. The next section will explore some opportunities for settlement practitioners to build understanding and provides strategies for addressing elder abuse among older immigrants. It focuses on sample case studies among Chinese elders and their experiences with elder abuse.

Yan (2015) reports in her study that "elderly persons subjected to abuse had a greater mortality risk than their intact counterparts" (p. 2684). Yan (2015) also explains that in Chinese culture, there is an emphasis on filial piety in that adult children are responsible for the care and financial support of and obedience to their parents (p. 2684). However, elder abuse has been noted by Yan as an increasing issue in Chinese ethnocultural communities, specifically perpetrated by family caregivers (p. 2684). Zhang's (2019) research in elder abuse and neglect (EAN) argues that migration and ageing processes, both of which engender cultural and contextual changes, shape and reshape views of EAN (Zhang, 2019, p. 341). Lai (2011) supports this argument in earlier research across seven Canadian cities, indicating that EAN suffered by Chinese immigrants is based on perceptions of elders being yelled at, ridiculed, or treated impolitely (Zhang, 2019, p. 343). In one case, Zhang (2019) reported that a daughter-in-law pushed her 70-year-old mother-in-law, who subsequently sustained a fracture and had to be hospitalized (p. 347). The mother-in-law reported that the daughter-in-law was rude and gave her the cold shoulder (p. 347). In other instances, respondents in the study reported feeling emotionally ridiculed because they had limited English skills and felt a loss of autonomy because their responsibilities were

limited to child care and chores (p. 348). Many of the respondents indicated that they were professionals in their home countries and felt that their adult children looked down on them for having limited English skills (p. 348), which is a form of emotional abuse.

Additional challenges around perceived financial abuse were also examined. It was reported in Zhang's (2019) study that many Chinese immigrants would leave the management and decisions about finances to their children, citing that they felt they "lacked language skills and familiarity with Canadian financial systems" (p. 349). Many reported an expectation that they would be treated well by their adult children. After all, they had sold their properties in China and provided their life savings to their adult children (p. 349). Problems reported included children refusing to give money to parents when requested. When older immigrants considered remarriage in cases of divorce or widowing, older children would intervene, which was a violation of the rights of an older person in Canada (p. 350). Finally, older immigrants in the study reported neglect, giving examples of being left to live alone with limited understanding of Canadian systems or to live independently without substantial income and little to no contact with older children or grandchildren (p. 351).



What are some ways to provide supports to older immigrants from a culturally sensitive perspective? It is important to note that any form of professional counselling must be conducted by a certified practitioner or clinician,

particularly in the area of mental health counselling. These suggestions are a summary of findings from researchers in the field of elder abuse and should be used as guidelines for case management and forwarded where applicable to a licensed counsellor or psychotherapist. Thus, when working with elderly immigrants, listen empathetically. This means making eye contact, not interrupting the conversation, pausing where necessary, and repeating what you heard to clarify statements. Second, ask about available social supports. Take notes at this point. Third, ask questions starting with What would happen if? When [the care provider or support system] is [blank] what happens? Once you have jotted down notes, repeat what was said and ask if there is anything else that needs to be added. Thank the client for their willingness to share their experiences because it is typically uncommon for elderly immigrants to speak ill of a family or loved one in their community. Provide a list of resources to build social supports where possible. This could include free English-language classes, weekly walking clubs, or other community activities that may be of interest to the client. Last, ask the client if it would be okay if you met again and kept talking. Ask if it would be okay to provide more supports, which could include a counsellor and may be

a difficult subject to approach because of the stigma associated with mental health in many cultures.

The following suggestions may support settlement practitioners in approaching the idea of counselling with an immigrant senior:

- 1. Involve community partnerships between settlement practitioners and immigrant groups. "Culturally sensitive community mental health education programs empower minority newcomer communities and groups about their health, especially mental health" (Thomson, Chaze, George, & Guruge, 2015, p. 1900).
- 2. Provide early intervention, particularly with the support of specialized psychiatric supports (p. 1900).
- Offer resources for language training with Englishlanguage classes that provide information and discussion on health services, processes, and access for newcomers (p. 1900).
- 4. Provide credential recognition or evaluation services to foreign-trained counselling practitioners to become recertified or licensed in Canada and who can offer a holistic approach to counselling from an intercultural perspective (p. 1900).

Building rapport, safety, and trust is important to the settlement practitioner–immigrant senior relationship.

Learning Activity 5: Situation 5 – Elder Abuse Role-Play Scenario

Chia is a client of Sally's. Sally works for a local immigrant settlement agency. She is an intake worker in the counselling department. Sally and Chia have met several times during Chia's settlement process, from landing to registering for Englishlanguage classes and discussing community activities of interest. Today's conversation between Sally and Chia is a bit different because Chia has opened up to Sally about a potential abuse situation at home.

Chia: Good morning, Sally. How are you today?

Sally: I am well, thank you! It's nice to see you. How are you doing?

Chia: I am okay. My grandchildren keep me busy. They are so smart, but they have so much energy all the time.

Sally (nods and maintains eye contact): Oh, I see. Before we get started with today's conversation, do you want some tea or water?

Chia: Tea would be good. Do you have green tea?

Sally: Yes, I do! Do you want any milk or sugar in your tea?

Chia: No milk, no sugar.

Sally: So, just a reminder that I will be taking notes so that I can keep track of what you have shared, but I will be listening to make sure that I capture your thoughts. The notes I take will be seen by you and me. If I want to share the notes, I will always ask your permission first. Is that okay?

Chia: Yes.

Sally: Can you please complete this consent form while I get your tea.

Chia: Yes, for sure.

(Pause)

Sally: Here you are. I hope you are comfortable. Let me know if there is anything else you need.

Chia: No, thank you. I am good. Thank you so much.

Sally: You were saying that your grandchildren keep you busy. Can you tell me a bit about a typical day?

Chia: Oh, I wake up at 6:00 a.m. to prepare their breakfast and get their clothes ready. Then I get them to brush their teeth and eat breakfast. Next, I walk them to school. Sometimes it is very cold when I come back home. Then I clean up the dishes and the bathroom and prepare lunch when they come home to eat. Next, I prepare dinner for my children and grandchildren and maybe do some laundry if there is time.

Sally (nods): And do you feel at the end of a day like this?

Chia: Tired. I am not as fast as I was before, but I help my daughter and my son-in-law because they work a lot and are busy, and I do not want my son-in-law to be angry with me.

Sally: Hmmm. Why do you think your son-in-law would be angry?

Chia: He said that he brought me here, so I need to help as much as possible. He does everything for me. I do not have to worry about food or clothes or anything. Sometimes he yells if I forget something, but I do not want the children to see him angry, so I do my best to do things right.

Sally: Hmmm. What happens if you do not do things right?

Chia: It causes problems with my son-in-law and me or my son-inlaw and his wife. I feel bad, but I cannot say anything.

Sally: Hmmm. Thank you for sharing. I am going to restate what I heard. You make breakfast and lunch for your grandchildren and walk them to and from school. You also make dinner and do some laundry for the family. You sometimes feel sad when your son-in-law is angry, and sometimes you feel tired.

Chia: Yes.

Sally: This sounds like a lot of work, and you are doing some things to help your children and grandchildren.

Chia: Yes, but I want to help because they are my family. I do not have lots of family back home.

Sally: Let us talk a little bit about what you like to do. Are you still attending English classes in the evening?

Chia: Sometimes, but my daughter says she cannot take me if she has to work late.

Sally: Would you like to have a free bus pass so you can go to class on your own?

Chia: Yes! That would help me.

Sally: There is also a potluck in four weeks with other newcomers. Do you want to go?

Chia: What time?

Sally: It is in the evening at 6:00 p.m.

Chia: I could go. Can you write down the date and time for me, please?

Sally: Yes, I will do that.

Chia: Thank you!

Sally: I am going to share your file with our counsellor, Jenny. She may want to talk with you in a few days. Is that okay?

Chia: Yes, that is okay. I like coming to talk to people.

Sally: Great! I will make an appointment and write it down for you.

(Pause)

Sally: Does this date and time work?

Chia: Yes, that is fine. The grandchildren are at school.

Sally: Awesome! I will see you soon. Take care.

Chia: Okay. Bye!

This role-play scenario shows the rapport and relationship-building between the settlement practitioner and the client. Notice that the settlement practitioner does not jump to conclusions and ask questions about violence because the client has not indicated that there is violence. Caution should be taken to be sensitive to the client's cultural and family traditions.

Reflection

- 1. What was your initial reaction to the situation?
- 2. What did you notice about the communication between the settlement practitioner and the client?

The conversation between Chia and Sally is one example of cultural grandparenting expectations. The conversation begins a discussion around the norms and attitudes of the marginalized older immigrant person and immediate family members about the older immigrant parent's role in the household in Canada. Elder abuse among Chinese immigrants and racial minority groups should be framed based on individual family characteristics such as roles, relationships, living arrangements, social networks, and informal and formal supports. Elder abuse should be examined from multiple contextual experiences and influences with a focus on the individual's life transitions, such as family and social roles, interactions, and intergenerational relationships among adult children, grandchildren, and the elder immigrant person.

INSTRUCTOR NOTE

This activity can be done in pairs. If utilized in the OER, learners may choose to read through or listen to the role play.

Summary

Discussion with Focused Questions

1. What are some of the reasons immigrant seniors choose to immigrate later in life to Canada? What are some of the challenges with aging out of place?

Immigrant seniors migrate to Canada because of conflict or family ties. Immigrant seniors who are sponsored by family members may arrive under an economic or parent or grandparent program, and resettlement may be impacted by adult children's ability to provide financially. Cultural perspectives on elder responsibilities in the adult child or caregiver home differ, but generally speaking, older immigrants were once regarded as knowledge keepers of tradition. Migrating to Canada later in life may lead to challenges with aging out of place because some older immigrants feel a loss of autonomy, social connections, and respect. Other older immigrants find ways to connect in their new communities.

2. What does effective communication look like between a settlement practitioner and an immigrant senior client?

Elderly immigrants want to maintain their dignity in all interactions, particularly those in unfamiliar spaces. Maintain an appropriate personal space with clients, and call new clients by their last name as a sign of respect until the client indicates that using their first name is appropriate. Avoid multi-tasking when speaking with the elderly person, and avoid jargon. Provide short amounts of information at a time to avoid confusion. Evaluate your personal assumptions about ability, gender, ethnicity, and age, and identify times when a statement about a group of people is made. Finally, avoid "elder speak" (communication that infantilizes the adult).

3. What should the settlement practitioner consider when evaluating a client's needs?

Listen empathetically. Maintain appropriate eye contact, nod, and do not interrupt the client. Take notes and offer opportunities for supports based on the client's interests and statements. Ask "what if" statements and repeat what was said for clarity. Thank the client for their willingness to share their experiences. Provide a list of resources to build social supports where possible. Also provide opportunities for future follow-up to have difficult conversations with a licensed practitioner in the specialized and applicable field.

Image Credit

[Cooperate and connect] by johnhain, Pixabay licence

Chapter Learning Activities

Learning Activity 6: Communicating with Older Adults

Directions: Watch the video Communicating with Older Adults, then answer the questions.



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=635#oembed-1

Gerontological Society of America. (2018, October 19). Communicating with older adults [Video]. YouTube. https://youtu.be/g_0bKBXOvGU

Adapted Script

Which one of these adults is 65 years old? Older adults are living longer, and many are leading and living healthy lifestyles. Too often, healthcare professionals see only the age of the patient and not the patient's unique situation. If we make assumptions based on stereotypes and talk down to older patients instead of listening carefully and engaging compassionately, we miss important signs. This breakdown in communication can lead to misdiagnosis, improper treatment, medication mistakes, distrust, and patient dissatisfaction. As healthcare providers, it is important to build relationships with patients through mutual trust and understanding to produce positive, effective interactions and assessments. Avoid speech that older adults might interpret as patronizing . Ask open-ended questions and genuinely listen. If a computer is used during visits with older patients, consider switching to a model that facilitates collaborative use. Engage in shared decision making. The normal aging process can hinder communication between older adults and healthcare professionals. Focusing on clear communication techniques significantly increases the likelihood of a successful patient visit. It is important to build relationships with patients, and you get what you give. Monitor and control your non-verbal behaviour. Include older adults in the conversation even if their companion is in the room. Express understanding and compassion to help older patients manage fear and uncertainty related to the aging process and chronic diseases. Use visual aids such as pictures and diagrams to help clarify and reinforce the comprehension of key points. Healthcare providers are increasingly likely to experience communication challenges. Recognizing situations and focusing on how to convey vital information will be the keys to positively communication. Minimize background noise, verify listener comprehension, break away from stereotypes, and understand that chronological age is not biological age.

Comprehension Questions



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=635#h5p-26

Learning Activity 7: Communicating with Empathy

Directions: Watch the video Validation, communication through empathy, then complete the reflective task assignment that follows.



One or more interactive elements has been excluded from this version of the text. You can view them online here:

https://openeducationalberta.ca/settlement/?p=635#oembed-2

Tedx Talks. (2015, June 3). Validation, communication through empathy | Naomi Fell | TEDxAmsterdamWomen [Video]. YouTube. https://youtu.be/ESqfW_kyZq8

Reflective Task

Write a 600- to 800-word reflection. Use double-spaced, Times New Roman 12-point font, and APA (7th edition) formatting. Answer the following questions:

- 1. What was the main idea of the talk?
- 2. What are the key points and why?
- 3. What themes about client needs were discussed?
- 4. How can you incorporate these ideas into your settlement practice?

Reflective Task Rubric					
Criteria	5-4	3-4	1-2	0	
Main idea/ Key points/ Themes/ Application in practice	Learner demonstrates a thorough understanding of the content. The answer is supported by experience and/ or draws upon information or concepts covered in the unit. Insightful connections are made relating to the topic and applied into practice.	Learner demonstrates some understanding of the content relating to the questions. Personal or professional experience is shared and relates to the topics/questions. Ideas are complete.	Learner does not demonstrate an understanding of the course content as it relates to the questions. Some connections to the resource and personal or professional experiences may be shared, but may not fully relate to the topics covered.	Learner does not respond to most questions or the response does not relate to the content in the resource. The learner does not demonstrate an understanding of the content related to the questions.	
Message (APA formatting, pagination, spelling, and grammar)	Message is clearly communicated. All sentences are well written with correct spelling and grammar. APA formatting is used efficiently and effectively.	Message is fairly clearly communicated. Most sentences are well written with few spelling or grammar errors. APA formatting is mostly correct.	Message is not clearly communicated. Writing is challenging to understand, and as a result, the message is lost.	There are significant writing challenges that make understanding the message challenging.	

Learning Activity 8: Cross-Cultural Intercultural Communication in Settlement Situations

Directions: Read the situations and answer the questions that follow. Use what you have learned about communicating with seniors. Consider the video in Activity 2. Hand in your responses to the instructor.

INSTRUCTOR NOTE

This activity can also be done in pair groups or as a large group discussion.



Rakhi: You are an older immigrant waiting for assistance at a settlement office. You are not very steady on your feet because of an injury, and you need to use a walking stick. The office is quite busy with a lot of foot traffic, and you have been waiting for an appointment that should have started 10 minutes ago.

Donald: You are the settlement practitioner. It is a busy time of day, and there are a lot of people in the waiting area. You are running 10 minutes behind schedule. You can see that several people are waiting, including an older person.

Questions:

- 1. How do you think Rakhi is feeling in the waiting area?
- 2. How do you handle this situation?
- 3. How would you evaluate client need?
- 4. What should you say or not say to build trust?
- 5. How could you start a conversation based on empathy with

this client?

Answers may vary.

Exercise 2: The Hospital

Elza: You are an older immigrant at the hospital. You are waiting to see a doctor. You have a lot of pain in your joints. Your daughter dropped you off and had to go to work. You have to take the bus to get home.

Doctor: You are a doctor at Westhills Hospital. A few people are waiting. You are short-staffed because one of the nurses on your unit is sick.

Interpreter: You are asked to provide information about Elza to the doctor. This includes the reason for the visit and personal information. You are tired. It is well past lunchtime, and you have not had your lunch break yet. The older person is distracted by the noise and cannot hear the questions well.

Questions:

- 1. How do you think Elza is feeling in the waiting area?
- 2. How do you handle this situation?
- 3. How would you evaluate client need?
- 4. What should you say or not say in order to build trust?

5. How could you start a conversation based on empathy with this client?

Answers may vary.

Learning Activity 9: Communication Accommodation Theory in Action

Directions: Watch the video Communication Accommodation Theory and complete the matching task that follows.



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=635#oembed-3

MAFERBENITES. (2018, February 18). Communication accommodation theory [Video]. YouTube. https://youtu.be/FY-jqjWjEC8

Learning Activity 10: Matching – Convergence or Divergence in Communication Accommodation Theory



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=635#h5p-27

Problem Solving Through Case Studies

Directions: Read each case study and answer the questions.

Note: These case studies are all fictitious but are based on scenarios you may encounter in the settlement field.

Case Study 1: Awek's Health Dilemma



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Awek is a newcomer to Red Deer and has moved in with her oldest daughter and her family. She arrived from South Sudan in August. She has experienced some arthritis in her knee since arriving in Canada. Her family's current healthcare situation does not cover physiotherapy, and Awek is afraid that she will become more ill without getting to see a specialist. Because she is elderly, she cannot work a standard job to pay for her own benefits. Awek has been using traditional naturopathic herbal remedies and refuses to go to the refugee health centre for a referral because she cannot afford the treatment.



An interactive H5P element has been excluded from this version of the text. You can view https://openeducationalberta.ca/settlement/?p=234#h5p-17

Case Study 2: Adult Child and Elder Parent Conflict



Three years ago, a young couple with three small children sponsored their elderly mother from Kenya to come live with them. They live in a suburban community in Calgary. The relationship is mutually beneficial because the mother is able to live with the couple and all of her medical, living, and food expenses are paid for by her adult children. The daughter-in-law was recently laid off from work. Since she arrived, the grandmother has been taking care of the children before and after school. Conflict has arisen because the grandmother wants to raise her grandchildren in a traditional manner. The daughter-in-law, however, wants to raise the children based on Canadian culture and expectations and wants the grandmother to leave the parenting to the parents. The daughter-in-law has said in anger that since she is now without a job, the grandmother should return to the home country because they no longer need her to look after the children. The grandmother is feeling anxious.



An interactive H5P element has been excluded from this version of the text. You can view https://openeducationalberta.ca/settlement/?p=234#h5p-18

Case Study 3: Isolation



An elderly father arrived from China three weeks ago and is now living in Fort McMurray with his only son. The immigrant senior is a widower and is concerned that his son is not yet married. The son often works long hours and is away most of the work week. The son sometimes stays on the job site over the weekend during the winter months because travel is not always easy at that time. The father has been feeling isolated. The senior was an avid musician in his country of origin and speaks three languages. The father is looking for opportunities to mentor young people in his ethnocultural community.



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=234#h5p-19

Case Study 4: Grandparent Challenges



You are meeting with an elderly Filipino woman and her granddaughter. The older woman has asked her granddaughter to leave the house because the granddaughter was caught drinking. The grandmother got upset and said that alcohol is a drug because it is addictive. The grandmother is deeply religious. She has expressed anxiety because the granddaughter brings strange people to the house, and sometimes they stay the night. The grandmother feels that this behaviour is shameful and does not want to go out to cultural events in the Filipino community.



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=234#h5p-20

Case Study 5: Trauma and Resettlement



An elderly couple has emigrated from Syria to Edmonton. They are experiencing post-traumatic stress, and the husband recently suffered a mild stroke. They are also experiencing culture shock and anxiety. They are not accustomed to the healthcare system and miss their community of friends. They are having difficulty getting used to the weather, food, and public transportation.



An interactive H5P element has been excluded from this version

of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=234#h5p-21

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<u>Old woman closing her eyes</u> by <u>Danie Franco</u>, <u>Unsplash licence</u>

<u>Focus on the Elderly: The World Assembly on Aging – An elderly woman of Kisumu,</u> <u>Kenya by United Nations Photo, CC BY-NC-ND 2.0 Generic licence</u>

Playing a memory by Clay Banks, Unsplash licence

Older woman by Noah Blaine Clark, Unsplash licence

[<u>A Pakistani man and his wife in Syria under blockade</u>] by <u>Middle East Monitor</u>, <u>CC BY-NC-SA 4.0 International licence</u>

Key Terms and Definitions



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=852#h5p-34

Conclusion

Immigrant seniors play an integral role in Canadian cultural experiences. They provide insights into the traditional customs and histories of their ancestors and pass on meaningful traditions to second- and third-generation immigrant children, which adds to Canada's diverse cultural landscape. Immigrant seniors



also play a vital role in the ethnocultural communities in which they live and serve, acting as volunteers, mentors, and role models. The role of settlement practitioners in local immigrant partnership agencies is integral to the successful integration of immigrant seniors to Canada's welcoming communities. Immigrant seniors who access support services are better equipped to navigate Canadian transportation, educational, legal, and healthcare systems. This, in turn, helps to build independence among immigrant seniors.

Settlement practitioners must be able to evaluate client need from multiple lenses to reconcile the impacts of racism and how it affects the health and well-being of elderly immigrants, recognizing that stereotypes and microaggressions are demeaning and harmful to the emotional well-being of immigrant seniors. The role of the practitioner is to provide service ethically by using communicative devices in their work with diverse immigrant seniors. Finally, the practitioner must recognize that not all migration stories are the same, and as such, case management is unique to each situation and should be evaluated and carefully considered before making assumptions, connections, or suggestions.

Image Credit

Multiracial people joining hands by Leejoann, Pixabay licence

Optional Readings and Resources

Additional Resources

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CHAPTER 5: INTERCULTURAL COMPETENCE AND COMMUNICATION

Introduction

JULIE CLEMENTS

Overview

Settlement professionals empower, support, and advocate for immigrants as they transition, settle, and successfully integrate into their new communities. Navigating this intercultural context presents challenges for both the settlement worker and the service user.

As a settlement professional, increasing intercultural competence allows you to show greater sensitivity and empathy towards service users who may find themselves in situations and surroundings that are uncomfortable and unfamiliar. Enhanced intercultural competence on the part of the settlement professional allows for specialized support of the service user throughout the settlement process.

In addition, developing intercultural competence allows you to recognize where their discomforts exist when working in an intercultural context. A deeper understanding of ourselves can help us understand the behaviours and actions of others. Situations can be viewed from another perspective that more appropriately informs our behaviours and actions.

With these goals in mind, this chapter will discuss what culture and intercultural competence are. Both topics will be explored, and a model for the development of intercultural competence will be discussed to support increasing self-awareness. An intercultural tool known as the D.I.E. Model will be discussed and applied to interpret a miscommunication. Culture general frameworks will be introduced as a tool for expanding cultural knowledge. Finally, an intercultural competence development plan will be introduced and explored to support future personal growth.

Specific Learning Outcomes

Upon successful completion of this chapter, you will be able to

- Define culture and intercultural competence
- Recognize how a person's values and behaviours are culturally determined
- Differentiate stages of intercultural competence development connecting to personal experience
- Interpret a miscommunication using an intercultural tool (D.I.E Model) to construct an alternate perspective
- Apply culture general frameworks to predict and understand possible miscommunications
- Implement an action plan to develop your intercultural competence further

Chapter Key Terms

Belief	A point of view that is accepted, considered to be accurate, or held as an opinion
Behaviour	How someone conducts themselves or manages their actions
Customs	A practice common to many or to a particular place
Cross-cultural	A culture in which differences are recognized, with interactions between groups of people but mainly on an individual and superficial level
Cultural self-awareness	Learning about oneself and one's own culture, including values, behaviours, and attitudes, recognizing how the culture we were raised in h
Culture	The learned way of life of a particular group of interacting people; includes both objective and subjective elements
Cultural groups	Groups based on nationality, ethnicity, gender, age, disability, sexual orientation, economic status, education, profession, religion, or organi
D.I.E. Model	Describe-Interpret-Evaluate; a tool for understanding a cultural miscommunication that prompts us to consider an alternate perspective
Diversity	The practice or quality of including or involving people from different social and ethnic backgrounds and of different genders and sexual or

DMIS (Developmental Model of Intercultural Sensitivity)	A developmental model that describes how people experience differences in culture; individuals generally move from avoiding difference to difference to
Ethnocentric	Evaluating other peoples and cultures according to the standards of one's own culture
Ethnorelative	Viewing our own culture in the context of other cultures; an acquired ability to experience one's values, beliefs, and behaviours as just one l reality among other valid possible realities
Ethnicity	The fact or state of belonging to a social group that has a common national or cultural tradition
Generalizations	A cultural pattern agreed by insiders to be authentic, representative, and accurate (for example, many Canadians like hockey); if not applied can be a helpful starting place for understanding others
Identity	Our sense of self and how we see ourselves in relation to others; the culturally influenced characteristics that make us recognized as part o

Intercultural	Interactions between cultures on a whole-society level and characterized by respect for difference and deep comprehension and relations
Intercultural communication	Communicating in a way that is effective and appropriate across cultures; requires intercultural competence
Intercultural development	Movement from an ethnocentric to a more ethnorelative mindset
Intercultural competence	The ability to interact effectively and appropriately across cultures
Intercultural empathy	The ability to see the world from another's point of view or worldview
Intercultural sensitivity	The ability to experience cultural difference in a complex way
Multicultural	A culture consisting of people of various groups but lacking meaningful interaction between groups; social interaction is usually superficial
Norm	A principle of a group that guides, controls, or regulates proper and acceptable behaviour
Objective culture	Features of culture we can easily observe; for example, language, traditional dress, foods, art, literature, drama, music, and dance

Process Model of Intercultural Competence	Describes the continuous process of developing intercultural competence by having the right attitude, knowledge, and skills for a shift in m occur and effective and appropriate communication to result; includes both personal and interpersonal elements
Subjective culture	Features of culture not easily observed and that influence the way people behave; for example, communication styles, ideas about friendshi the concept of time, and approaches to raising children
Stereotypes	When cultural patterns are applied rigidly and absolutely to a whole group (for example, all Canadians love hockey); can be negative or posi formed from an outsider's perspective
Value	What an individual senses as being right or wrong; what they believe to be correct or incorrect behaviours
Worldview	How an individual understands or sees the world as working from their specific standpoint

What is Culture and Intercultural Competence?

What is Culture?

This chapter explores the development of intercultural competence and communication. As a starting place, let us consider the following:

What is culture? How would you define culture?

Introducing Dr. Milton James Bennett
Dr. Milton James Bennett is an American sociologist and leader in the field of intercultural studies.
In the late 1970s, Dr. Bennett travelled to Micronesia to volunteer with the U.S. Peace Corps. He later returned to the United States to complete his doctorate in intercultural communication and sociology.
Dr. Bennett was a professor at Portland State University in Oregon, where he established their graduate program in intercultural communication. It was also there in 1986 that he founded the Intercultural Communication Institute (ICI), now the IDR Institute, a non-profit educational foundation. He is recognized for his Developmental Model of Intercultural Sensitivity (DMIS), which is used in intercultural training programs in many countries.
Dr. Bennett is the author of several books and many articles on intercultural competence and global leadership. Currently, he is an adjunct professor of intercultural studies in Italy and teaches graduate programs in Switzerland, Austria, and China. Dr. Bennett continues to create and deliver domestic and international diversity programs for various corporations, universities, and other organizations.
Source: JDR Institute Directors, Milton J. Bennett

When you hear the word "culture," what do you think about? Culture is an umbrella term that is used in a lot of different contexts. Almost every day, we hear about trends and fads in popular culture and the media. In the business world, companies pride themselves on having a unique corporate culture. We might describe a sophisticated friend who has an appreciation for beauty and the finer things in life as being very "cultured."

For our exploration, **culture** can be thought of as "the learned and shared values, beliefs, and behaviours of a community of interacting people" (Bennett, 2001, p. 1). Culture includes language, food, dress, music, arts, literature, and the group's customs, beliefs, attitudes, and values.

Cultural groups can include ethnic, religious, or social communities, to name a few. Bennett (2004) further defined possible cultural groups explaining that

"the traditional definition of culture allows us to consider many of the wellknown groups defined in diversity work as cultures, including those based on nationality, ethnicity, gender, age, disability, sexual orientation, economic status, education, profession, religion, organization, and any other differences learned and shared by a group of interacting people" (p. 2).

This broad definition of cultural groups suggests just how complex our cultural identities are.

Culture and Identity

Any discussion or exploration of culture must recognize that culture significantly influences personal identity. Like culture, the term "identity" is commonly used in various contexts but means different things to different people. Because the word is used so often, many people assume that others know what they mean when they use the word. A proper definition that captures the actual complexities of the concept has never really been agreed upon (Fearon, 1999, p. 35).

In the late 1950s, Erik Erikson started the conversation on identity, and his definition of identity is still the most relevant and accepted today (Fearon, 1999, p. 35). Erikson is a German American psychologist known for his theory on human psychological development and for coining the term "identity crisis" (Schaetti, 2000, p. 5). Erikson broadly defined identity as an essential self-organizing principle that evolves throughout our lives. Further, he argued that identity gives us a sense of stability within ourselves and when interacting with others. It allows people to differentiate themselves from others and to act uniquely and independently.

Bonny Norton (1997), a leader in the field of identity and language learning, defines

identity as "how people understand their relationship to the world, how that relationship is constructed across time and space, and how people understand their possibilities for the future" (p. 410).

While Erikson's definition of identity focuses on the internal dynamic, Norton's definition draws attention to the external ways in which our identity is shaped. Both definitions, however, emphasize the relational nature of identity; identity is about how we view ourselves in relation to others and the world around us.





The images above represent ways culture can be thought about or viewed. Like the water to the fish in the fishbowl, the influence of our own culture is often not apparent to us. Eyeglasses represent the fact that we all wear our own cultural lenses when interpreting an event or situation. In the same way an onion has layers to be peeled back, layers of culture shape people. Understanding an individual requires peeling back the layers.

To sum up, these analogies give us insight into our own worldview and how the cultural lens through which we see the world is often invisible to us. Importantly, every individual has unique life experiences and a cultural identity shaped from and layered by their membership in numerous communities. It is an understanding of and

appreciation for the complexity of an individual's culture that is a beginning place for the development of intercultural competence.

Objective and Subjective Culture

Edward T. Hall's (1976) Iceberg Model of culture is valuable for understanding the nuanced components of culture. If you have ever seen an iceberg, you will know that only a tiny portion of the iceberg is visible from the surface. Much of the iceberg exists under the surface.

Hall's Iceberg Model aptly makes the comparison to how culture works, and indeed, culture can be thought of like an iceberg. It is relatively easy to observe and learn many superficial aspects of culture such as language, traditional dress, foods, and music. It is much more challenging to observe and understand cultural elements that are not visible from the surface. These hidden facets of cultures, which influence core values and behaviours, are only revealed upon deeper examination over time.

Hall's Cultural Iceberg Video

Watch the video (1:30 min) below to learn more about Hall's Iceberg Model.



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=82#oembed-1

GCPE BCGov. (2016, April 20). Cultural iceberg [Video]. YouTube. https://youtu.be/woP0v-2nJCU

Adding to the iceberg analogy, Bennett (1998) refers to the two aspects of culture as big "C" and small "c" culture (p. 2). Big "C" Culture encompasses the institutions of society, including features such as art, literature, drama, music, and dance. It also consists of what would be commonly studied or included in a history course, features such as social, economic, political, and linguistic systems. Big "C" Culture is the more objective culture, or the top of Hall's Iceberg Model. To Bennett, small "c" culture, on the other hand, is the less obvious. It is the day-to-day thinking and behaviour of a group of people-the learned and shared patterns resulting from groups of interacting people. It is how our values are determined and manifest themselves. Small "c" culture is the more subjective culture comparable to the bottom of Hall's Iceberg Model.

Although understanding a lot about big "c" Culture, or objective culture, creates knowledge, it does not necessarily mean we can communicate well with a person of that culture. In other words, this type of knowledge alone does not equate to intercultural competence. When we consider developing and maintaining relations, understanding small "c" culture (the invisible part of the iceberg) is critical. We need to understand the beliefs, behaviours, and values of a group. As Bennett (2001) reminds us, "It is this type of subjective culture that allows us insight into the worldview of another rather than a more superficial understanding" (p. 2).

Learning Activity 2: Reflection – Working Across Cultures

What insights do the culture analogies give us about working across cultures effectively?

What is Intercultural Competence?

Below, Figure 1 illustrates the meaning of three key terms: multicultural, crosscultural, and intercultural. Based on these images, how would you differentiate the three concepts?



Figure 1. Image illustrating (a) multicultural, (b) cross-cultural and (c) intercultural (Schneider & Heinecke, 2019, p. 14)

Canada is well known and recognized for being a **multicultural** country. Yet, what does that mean, and is being multicultural enough? Schriefer (2016) defined a multicultural society as consisting of people from various cultures or ethnic groups. Being multicultural does not, however, mean that there is meaningful interaction between these different communities.

Differences may be appreciated and recognized in a **cross-cultural** society, but any change in interactions is on an individual level instead of societal change. Other groups are compared to the dominant culture, which is the standard, or "norm."

Intercultural societies show deep comprehension and respect for differences. Members of an intercultural society learn and grow from one another. Interactions within the society lead to the mutual exchange of ideas and norms to build deeper relationships. In an intercultural society, no one is left unchanged. Learning Activity 3: Reflection – Cultural Mindsets

- How might a **multicultural** mindset affect settlement work?
- How might a cross-cultural mindset affect settlement work?
- How might an intercultural mindset affect settlement work?

Now that we have defined our understanding of culture and intercultural societies, what does it mean to be interculturally competent? Intercultural competence is generally accepted as the ability to interact effectively and appropriately across different cultures (Bennett, 2014, p. 4). The term "intercultural" suggests an ability to go between or among cultures, while "competence" suggests the ability to be effective and appropriate.



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=82#h5p-22

According to Bennett (2014), there are three components of intercultural competence-cognitive, affective, and behavioural (p. 5). From an intellectual standpoint, the most essential cognitive competency is our cultural self-awareness. It is difficult to appreciate the worldview of others without first becoming aware of our own cultural worldview. The most crucial affective competence is curiosity about other cultures. Part of intercultural competence is indeed learning about other cultures-both the superficial as well as the more profound ideas of the culture. Finally, according to Bennett, the most critical behavioural competency is empathy. Importantly, empathy in the context of intercultural competence is not the ability to see ourselves in another's shoes, but the ability to see the world from another's worldview

"Cultural self-awareness refers to our recognition of the cultural patterns that have influenced our identities and that are reflected in the various culture groups to which we belong, always acknowledging the dynamic nature of both culture and identity."

(Bennett, 2014, p. 5)

From Bennett's competencies, we can see that intercultural competence is much more than a technical skill set to learn, but a mindset to embody. Furthermore, it begins which cultural self-awareness, which leads us to our first activity.

Learning Activity 4: Cultural Self-Awareness – The Identity Wheel

Intercultural competence is an intentional process. Before attempting to understand our interactions in intercultural settings, it is crucial as settlement professionals that we first have a clearer view of how our own culture has shaped our identity and the lens we use to see the world.

As we start thinking about our own personal cultural identity, creating an identity wheel is a valuable reflective exercise. As previously discussed, identity is how we see ourselves in relation to the world. It is the characteristics and roles that make us recognizable as members of cultural groups. Because we all belong to numerous cultural groups, we possess numerous identities. These groups or cultures in which we exist and which shape our identities make up the identity wheel. The goal of this activity is to identify the various cultures or subcultures that mould our identity.

Instructions

Access a PDF version of the Identity Wheel that you can edit to complete this activity <u>here</u>.

IDENTITY WHEEL

Instructions:

Try to complete the identity wheel as quickly as you can and reflect after completion.

To complete your identity wheel:

- 1. To begin, write your name in the middle circle.
- In the surrounding circles, identify the subcultures to which you belong.

To help you get started, below is a list of suggestions. Add as many identities as you think describe you and use the language you prefer to describe those identities.

 Possible subcultures and identities: religion/spirituality, nationality, race, sexual identity, ethnicity, occupation, marital status, age, social class, education, gender, language, ability/health, socioeconomic status.



Post-Activity Reflection

- 1. Which identity did you write first?
- 2. Are there any identities that you had not thought of before today? Why do you think that is?
- 3. Which aspects of your identity feel especially meaningful to you and why? Which aspects feel less meaningful to you and why?
- 4. What identities have the most substantial effect on how you perceive yourself? On how others perceive you?
- 5. Are there identities you would like to learn more about?
- 6. How did it feel to define yourself this way?

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A30Y5W by KoiQuestion, CC BY-SA 2.0

Eyeglasses by Kent Landerholm, CC BY-SA 2.0

Mixed onions by Colin, CC BY-SA 3.0

Schneider, S., & Heinecke, L. (2019). The need to transform science communication from being multicultural via cross-cultural to intercultural. Advances in Geosciences, 46, 11–19. DOI: <u>10.5194/adgeo-46-11-2019</u>

Self-awareness by Guian Bolisay, <u>CC BY 2.0 Generic licence</u> [Outline of head] by geralt, <u>Pixabay licence</u>

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Improving Intercultural Competence

How We Experience Cultural Difference

Developmental Model of Intercultural Sensitivity (DMIS)

The **Developmental Model of Intercultural Sensitivity (DMIS)** was created by Milton J. Bennett (1998, 2001, 2004, 2014, 2017) to better understand and support people as they worked towards greater intercultural competency (Bennett, 2004, p. 1). The model and corresponding stages of the continuum were developed based on his observations of people in academic and business settings who were working on becoming more competent intercultural communicators.

Overall, the DMIS describes how we experience cultural differences. On this continuum, Bennett coined the terms "ethnocentric" and "ethnorelative" to describe the two opposing ends. The model describes how a person moves from avoiding difference (ethnocentrism) to seeking differences (ethnorelativism). Those at an ethnocentric stage see their beliefs and values as natural, correct, and unquestioningly the best way to live. They view their cultural experience as the reality. On the other hand, those who have a more ethnorelative view can see the world through a lens that acknowledges how their cultural beliefs, values, and ways of living represent only one of many possible and acceptable ways of living.



The stages of denial, defence, minimization, acceptance, adaptation, and integration make up the continuum and predict a person's journey towards intercultural competency. Along the continuum, the perceptions and experiences of difference become more and more complex until we can experience another's culture with the same amount of complexity as our own.

As its name suggests, the Developmental Model of Intercultural Sensitivity develops an individual's ability to have a more complex experience of otherness and constitutes what Bennett termed "intercultural sensitivity." Intercultural competence is this ability to make meaning in other cultural contexts as comfortably as we do in our own culture.

Introduction to Bennett's Developmental Model of Intercultural Sensitivity (Video)

One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=134#oembed-1

Dally, J. (2013, September 28). Bennett's Developmental Model of Intercultural Sensitivity (DMIS) [Video]. YouTube. https://youtu.be/6vKRFH2Wm6Y

Stages of Developmental Model of Intercultural Sensitivity (DMIS)

Ethnocentric Stages of Development



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=134#h5p-9

(Summarized from Bennett, 2004, pp. 62-72; Bennett, 2017, pp. 3-5)



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=134#h5p-10

(Summarized from Bennett, 2004, pp. 62-72; Bennett, 2017, pp. 3-5)

A Few Important Final Notes on the DMIS

It would be incorrect to assume that those who are more interculturally sensitive are better people (Bennett, 2004, p. 9). The model describes not what it means to be a good person, but what it means to be good at navigating differences and good at intercultural relations.

It is also important to note that the DMIS is not a model of required knowledge, attitudes, or skills. Any changes in knowledge, attitudes, or skills are considered reflections of changes in a person's expanding worldview.

The DMIS is about having a mindset that allows you to use the cultural knowledge and skills you have gained (or are gaining). Having cultural knowledge and skills without an ethnorelative worldview that enables you to use them appropriately is of little use. The DMIS describes how a person's mindset shifts, allowing them to have greater intercultural sensitivity, and as a result, greater intercultural competence.

"All we can say about more ethnorelative people is that they are better at experiencing cultural differences than are more ethnocentric people, and therefore, they are probably better at adapting to those differences in interaction. Perhaps you believe, as I do, that the world would be a better place if more people were ethnorelative" (Bennett, 2004, p. 9).

Learning Activity 5: DMIS Self-Assessment

1. Recall the descriptions of the DMIS stages. Read through the statements below that could be representative of an individual at each stage. Keep in mind that

each stage reflects our experience of difference. Being at a higher stage does not mean you are a better person, just as being at a lower stage does not mean you are a lesser person.

- 2. Do you see yourself in any of the statements? Check off statements that apply or sound like you. What is it about these statements that makes you see yourself?
- 3. Look to see where most of your checked statements are. Where would you place yourself on the continuum?



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=134#h5p-4

Adapted from Bennett, M. J. (1993). A developmental model of intercultural sensitivity. https://www.idrinstitute.org/wp-content/uploads/2018/02/ FILE_Documento_Bennett_DMIS_12pp_quotes_rev_2011.pdf

Using Intercultural Tools to Interpret Miscommunications

When a conversation or communication does not go as we anticipated, we naturally try to understand why by looking at that situation through our own lens. We apply our past personal experiences and knowledge to make sense of what happened. The problem lies in just that-the assumptions we make based on our own cultural experiences and knowledge.

The D.I.E. Model is helpful for identifying why we are responding in this way and guides us toward a more thorough understanding of a miscommunication from another person's perspective.

There are three steps:

1. Describe what happened. We are encouraged to focus on the observable facts of

the incident.

- 2. **Interpret** what happened. This is our interpretation and what we think about the event. It is vital to notice what emotions are present and how we might be personalizing the incident.
- 3. **Evaluate** what happened. We are encouraged to consider how we feel (whether positive or negative) about the incident.

Describe - Interpret - Evaluate

Description: What I see (only observed facts)

Interpretation: What I think about what I see

Evaluation: How I feel about what I see (positive or negative)

Applying the D.I.E. Model

Here is an example of how you might apply the D.I.E. Model to a typical settlement work scenario.

Description	Interpretation	Evaluation
My service user frequently interrupts me while I am speaking. They stop me with questions and other unrelated issues. These questions and comments often come with a raised voice.	The service user does not trust or value my knowledge, experience, and advice. They are not even listening to me. I know this based on their constant interruptions and bringing up unrelated issues. I hear frustration and anger in their voice.	I feel discouraged about this working relationsh service user is an aggressive and difficult persor not respect me and does not want to work with with this service user will be impossible.
What I see	What I think	What I feel

After working through the three steps, we consider some alternative explanations for the other person's behaviour. The alternatives need only be possible; they do not need to be correct. This model prompts one to reserve judgement and seek an alternative understanding of the behaviour of others.

Some alternative explanations for this scenario include the following:

- The service user may come from a culture with different conversational patterns or rules for interrupting.
- The service user may come from a culture that does not have a linear thinking and communication style.
- The service user may come from a culture with a communication style that values expressiveness and conveys emotion.
- A raised voice may indicate excitement and passion rather than anger.

Learning Activity 6: Reflection

What other explanations of this scenario could be included?

Expanding Cultural Knowledge with Culture General Frameworks

What is the difference between a stereotype and a generalization?

A generalization is a cultural pattern that helps us to understand a culture (Ross, 2011). When we apply a pattern to a whole group as a rule and assume it must be true of everyone, it becomes a stereotype. Use generalizations not to assume, but to ask the right questions.

Cultural Generalizations

It is arguably impossible and quite unrealistic to become an expert in many different cultures. This is where culture generalizations and culture general frameworks can come in.

Developed by anthropologists and other experts in communication, these frameworks can give us an understanding of the big picture and identify some possible areas of difference between two cultures (Bennett, 2001, p.4). For shorter interactions, this sometimes can be enough to help avoid obvious misunderstandings. They can call attention to the most important differences that must first be considered when encountering someone of a different culture.

However, keep in mind that these frameworks are meant to be used as a starting point. Notably, the frameworks consist of generalizations that will not apply equally to every group member, even though they may help predict possible differences and when potential misunderstandings can arise. Consider the frameworks a hypothesis to be continually tested and verified on an ongoing basis.

Cultural Generalizations in Communication



- How do you typically greet a friend? A co-worker? A service user?
- How do you know when it is your turn to speak in a conversation?
- How do you show interest in a conversation?
- How do you indicate understanding?

Language Use

The first notable cultural difference in communication is language. This has little to do with the language(s) we speak, but it is more about how language is used. Although differences may be subtle, they can be substantial. Language communicates greetings and identifies how turns are taken, how we interrupt, how we argue, how we criticize, and how we compliment one another (Bennett, 1998, p. 10).

For example, Meyer (2014) notes how silence can be a curious component of language use. Silence can indicate different things to different people; it could be indicative of irritation or misunderstanding. Americans are typically comfortable with two to three seconds of silence; in general, Americans have a "ping-pong" style of conversation and are not comfortable with either overlap or silence. On the other hand, Chinese people are comfortable with seven to eight seconds of silence. Therefore, from an American person's perspective, the prolonged silence of a Chinese person might be assumed to mean they have nothing to add to the conversation. Conversely, the Chinese speaker may have difficulty adding to a conversation because they typically wait for a more extended period of silence before contributing and feel they cannot "jump" into the conversation.

Non-Verbal Behaviour

Differences in non-verbal behaviour refer to the use of voice (tone, pitch, etc.) and body language (facial expressions, gestures, distance or touch in communication). Like language use, these differences are generally unconscious and can be challenging to notice and explain.

As an example of non-verbal behaviour, we can talk about eye contact. As with language use, eye contact indicates turn-taking (Bennett, 2001, p. 6). For example, Americans tend to make medium-length eye contact before looking away. A longer, direct gaze indicates a desire for a change of speaker. In contrast, in some northern European countries such as the Netherlands or Germany, speakers use more prolonged and more direct eye contact and look away to indicate a change of speaker.

Americans tend to interpret prolonged eye contact as aggressive, whereas Germans tend to interpret weak eye contact as lack of interest. This might lead a German to intensify eye contact and an American to reduce eye contact to lessen the perceived threat. Both parties are thus left feeling that the other was trying to dominate the conversation.

In addition, the meaning of eye contact differs from culture to culture. In North America, sustained eye contact typically indicates attentiveness and that the listener is engaged in the speech. Lack of eye contact could indicate disinterest, boredom, or, at worst, dishonesty in speech. In many Asian cultures, however, direct eye contact is considered disrespectful.

Communication Styles

Video – Low Context vs. High Context Societies – Erin Meyer (4:05)



One or more interactive elements has been excluded from this version of the text. You can view them online here: https://openeducationalberta.ca/settlement/?p=134#oembed-2

The Lavin Agency Speakers Bureau. (2014, May 9). Leadership speaker Erin Meyer: Low context vs. high context societies [Video]. YouTube. https://youtu.be/9oYfhTC9IIQ

Edward T. Hall (1976) is credited with observing and then coining the terms "high context" and "low context" communication styles.

High context cultures take significant meaning from the context or situation at hand rather than what is actually said (Bennett, 2001; Meyer, 2014). There is much "reading between the lines" that occurs, despite what is said or not said. Speakers in high context cultures tend to assume a large body of shared references. Communication is implicit, layered, nuanced, and sophisticated. In other words, it is not what is said but what is meant. In high context cultures, the listener does much of the work to decipher the message.

On the other hand, low context cultures pay little attention to the context but focus instead on what is directly communicated to make meaning. Communication in low context cultures tends to be explicit, simple, and straightforward. North American-style presentations are a fitting example of low context communication (Meyer, 2014). Students are taught a structured format for presentations from a young age that includes an introduction, body, and conclusion. The speaker starts by telling you what they will tell you. Then they tell you. And then they conclude by telling you what they told you. This exemplifies how in low context cultures the responsibility is on the speaker to ensure that the meaning of their message is communicated clearly.

Although speakers from high context and low context cultures can be talkative or quieter, the real difference is in how meaning is made. Many Western countries, like Canada, are more low context. On the other end of the spectrum, many African and Asian countries are high context.

As might be expected, differences in this particular communication style can result in considerable misunderstandings and miscommunications. As Meyer (2014) explained, low context people may perceive high context people as being secretive and lacking transparency. In contrast, high context people might believe that their intelligence is being insulted and may feel condescension.

When working with low context people, try to be as explicit as possible by putting things into writing and repeating key points. When working with a high context person, try to avoid repetition but instead ask questions to clarify as needed. Work on your ability to "read between the lines."

As a settlement worker, you may find someone from a high context culture less likely to make a direct request for what they need. An individual from a high context culture could also become somewhat frustrated by another's inability to "read the air" and perceived thoughtlessness.

Cultural Values

Hofstede's 6 Dimensions Model of National Culture

Culture value frameworks are among the more abstract of the culture general concepts. Although numerous frameworks have been developed over time, Hofstede's Model of National Culture (1980, 2010) remains one of the best-known intercultural frameworks to date and has inspired many other frameworks since its inception in 1980.

Between 1967 and 1973, Professor Geert Hofstede surveyed IBM employees in more than 70 countries about their values and preferences in life (Bennett, 1998, p. 43). From this research, Hofstede created a model that initially included four dimensions of national culture-power distance, individualism, masculinity, and uncertainty avoidance. Hofstede's model ranks and scores countries on each of the dimensions. With subsequent research, the value dimensions of long-term orientation and indulgence were later added. Hofstede listed cultural dimensions for 76 countries based on replicating and extending his original IBM study, which has subsequently been completed on various international populations and by other scholars.

Many contemporary studies of cultural values now, at least in part, use Hofstede's categories. As with other culture general frameworks, Hofstede's model contains cultural generalizations that cannot be assumed to apply to all individuals. In fact, differences between two individuals within a country's culture could be just as significant as those between two individuals from two different countries. Furthermore, Hofstede's dimensions are meant to be used as a point of comparison because scores are relative and only hold meaning when compared to another country's scores.

What follows is a brief description of each of Hofstede's six cultural dimensions.



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=134#h5p-8

Adapted from Hofstede, G. (n.d.). The 6-D Model of national culture. https://geerthofstede.com/culture-geert-hofstede-gert-jan-hofstede/6d-model-ofnational-culture/
Learning Activity 7: Plot Yourself in the Six Dimensions

Culture general frameworks are always cultural generalizations. Every individual is unique. Plot yourself on a continuum for each of the six dimensions. How might your preferences affect your working relationships?



Learning Activity 8: Try It Out – Hofstede's Dimensions of National Culture

Choose a country of origin for a selected group of settlement service users you expect to work with in the future.

Go to Hofstede Insights: Country Comparison website

Compare that country to Canada on the six dimensions of national culture.

• Based on your self-reflection, are there cultural dimensions where your preference differs from the Canadian cultural profile?

- In what dimensions did the country you chose differ most from Canada?
- How do you expect these differences to affect a working relationship you would have with this service user?
- How can this help you be a more effective settlement professional?

Learning Activity 9: Apply your Knowledge – Using the D.I.E. Model and General Cultural Knowledge

Think about a possible cultural miscommunication from your personal experience. Can you apply the D.I.E. Model to understand what happened from a different perspective? Consider what we have discussed about culture general frameworks (e.g., language use, non-verbal behaviour, communication styles).

Describe - Interpret - Evaluate

Description: What I **see** (only observed facts)

Interpretation: What I think about what I see

Evaluation: How I feel about what I see (positive or negative)

Copy the chart below into your textbook journal and complete the chart for the miscommunication from your personal experience.

- What are the facts of what happened?
- How did you interpret this incident?
- How did this incident make you feel?

Description	Interpretation	Evaluation
What I see	What I think	What I feel

A Process Model for Improving Our Intercultural Competence

In this chapter, we began by defining our idea of culture. We continued to explore our own cultures and how our life experiences have shaped our assumptions and beliefs. Our journey of self-awareness continued by examining how we personally see and understand difference through the DMIS. We added to our cultural knowledge through an introduction to some culture general frameworks. We added a tool to our intercultural toolbox with the D.I.E. Model. The work we have done up until now (and will continue to do in the future) can be framed within Deardorff's Process Model of Intercultural Competence.

Deardorff's model illustrates how intercultural competence begins at an individual level with an attitude of respect, openness, curiosity, and discovery (Deardorff, 2015, pp. 140–142). These prerequisite attitudes involve valuing other cultures, withholding judgement, and having the ability to tolerate ambiguity. With these attitudes, an individual can deepen their cultural self-awareness and broaden their objective and subjective cultural knowledge. Skills like listening, observing, evaluating, analyzing, interpreting, and relating to others with diverse worldviews use these acquired attitudes and knowledge. Intercultural competence results when these attitudes, knowledge, and skills are applied, and the outcomes may be internal or external. An internal outcome is what happens within an individual. It is marked by a shift in their frame of reference and means that an individual can adapt an ethnorelative view and demonstrate adaptability, flexibility, and empathy. An external outcome is observed in the individual's intercultural interactions and is marked by an ability to interact effectively and appropriately in differing contexts or demonstrate successful intercultural competence.

Deardorff's Process of Intercultural Competence

Review Deardorff's Process Model of Intercultural Competence on page 143 of the article "21st Century Imperative: Integrating Intercultural Competence." As we have learned, intercultural competence is a lifelong and continuing process. As we work, travel, and live in multicultural communities, we will constantly meet and interact with unique members of diverse cultural communities. Because intercultural competence does not develop without intention, let us look to the future and make a plan for continuing development of these competencies.

Making an Intercultural Competence Development Action Plan

As has been discussed, the process of developing intercultural competence is personal, reflective, and requires considerable effort and time. An intercultural competence development action plan can help focus our activities to meet this goal. As with most goals, having a timeline will help keep you on track. Consider how much time you can reasonably commit to this work on a weekly or monthly basis. An effective action plan will include activities that best suit how you like to learn, your interests, and your future goals.

When choosing intercultural exploratory activities, think back to your identity wheel. Are there parts of your cultural identity you want to explore further? Think about the different cultural groups that make up your community. Remember that cultural groups can be based on race, gender, sexuality, religion, or other traits. Are there any noticeable points of intercultural stress for you between your own culture and a different culture? Can you identify any gaps in your cultural knowledge?

Here is a short list of intercultural exploratory activities to inspire your intercultural development plan:

- Keep learning. Sign up for an educational course, workshop, lecture, or webinar that focuses on intercultural communication or related cultural topics of interest.
- **Consider the arts**. Watch a film or documentary. Attend an art exhibit or performance. Listen to music from different cultures. Be present at post-event discussions to explore the concepts presented and deepen your learning experience.
- **Create a reading list.** Select books, blogs, or articles related to social justice, race, class, gender, or ethnicity. Select works by authors with backgrounds different from your own. Select books that relate to past, current, or future intercultural settings that you have or will have. Books can be fiction or nonfiction. Many works of fiction

can provide insights into the history and cultural norms of culturally diverse groups.

- Travel with intention either abroad or to communities different from your own. Visit places of cultural importance to different communities, such as historical sites and museums. When travelling, make an effort to experience how people from that cultural community live, interact, and relate with others.
- Participate in diversity and inclusion efforts in your workplace. Join employee resource groups and volunteer for work-related responsibilities that involve cultural bridging.
- Create an intercultural journal to reflect on your experiences and daily interactions with others. Focus on cultural similarities and differences that you notice in these interactions. Challenge yourself to focus on situations you have observed or participated in where you and others needed to understand cultural differences to respond appropriately.

Keep in mind that simply participating in activities alone is not enough to expand your intercultural competence. It is the thoughtful and intentional reflection on these cultural experiences that truly promotes development and growth. Use the learning opportunities to increase your cultural self-awareness as well as to acquire knowledge about different cultural perspectives.

Be curious. Put yourself in situations where you will meet others of different cultures. Listen to people's stories. Ask questions about their cultural practices, customs, and worldviews.

Supporting Clients to Develop Intercultural Competence

Developing intercultural competence allows a person to communicate with others more effectively and appropriately in differing cultural settings. That said, although we cannot necessarily improve the intercultural competence of another person, we can use these concepts to better support service users and better understand someone else's experience.

According to Bennett (2001), the general rule is "Whoever knows the most about the other culture does the most adapting" rather than "Whoever has the power to impose their culture, does" (p. 8). Therefore, it is on the settlement professional to adapt and navigate gaps as best they can.

A few suggestions for bridging intercultural gaps while working with a service user:



draw attention to behaviours that might cause issues in Canada because of cultural differences. Explain how that behaviour might be interpreted in Canada. It could look like this: "In Canada, when someone says or does x, it might be interpreted as y."

Remember to be patient, flexible, and adaptable. ٠

Learning Activity 10: Reflection

As a settlement worker, what specific strategies might you use to bridge intercultural gaps with service users?

Review Activities – DMIS Stages

Key Characteristics Activity

Drag and drop to label stages based on a key descriptor.



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=134#h5p-6

Drag and drop to label stages based on a challenge task.



An interactive H5P element has been excluded from this version of the text. You can view it online here: https://openeducationalberta.ca/settlement/?p=134#h5p-13

Reflec	rt
follo •	sider the DMIS stages and the challenge for each of the wing: What kind of challenges might a service user in denial have when settling in Canada? What strategies could you use to support them? What kind of challenges might a service user in defence have when settling in Canada? What strategies could you use to support them? What kind of challenges might a service user in minimization have when settling in Canada? What strategies could you use to support them?

Image Credits (images are listed in order of appearance)

Bennett, M. J. (2014). A developmental approach to training for intercultural sensitivity. https://www.idrinstitute.org/dmis/

Self-Awareness Activity chart has been adapted from information on the following webpage: The 6-D model of national culture, by G. Hofstede, n.d. https://geerthofstede.com/culture-geert-hofstede-gert-jan-hofstede/6d-model-of-national-culture/

Summary

In this chapter, we began by discussing what culture and intercultural competence are. We looked at the Developmental Model of Intercultural Sensitivity (DMIS) as a way of developing intercultural competence and supporting increasing self-awareness. We expanded our cultural knowledge with an introduction to some common culture general frameworks. We applied the D.I.E. Model to help us see a miscommunication from another perspective. We learned that intercultural competence is an intentional and continuous process, so we created an action plan to support future development.

Key Takeaways

- Being interculturally competent is the personal ability to interact with others effectively and appropriately in varying cultural contexts.
- Intercultural competence must begin with an awareness of our own cultural identities and lenses.
- Intercultural competence is not a just skill to be attained but requires a shift of mindset or worldview.
- Developing and maintaining intercultural competence is an intentional and lifelong learning process.
- Although we cannot improve the intercultural competence of others, being aware of the stages can help better understand, support, and show empathy for others.

Optional Readings and Resources

Optional Readings

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Ting-Toomey, S., & Tenzin, D. (2018). Communicating across cultures. Guilford Press.

*If you are interested in understanding one particular culture, the <u>Intercultural Press</u> website has resources.

Further Tools for Assessing Intercultural Competence and Communication

Intercultural Development Inventory (I.D.I.)

The Roadmap to Intercultural Competence Using the I.D.I.: https://idiinventory.com/

Intercultural Development Inventory (IDI) Handout (NorQuest College)

<u>Click to download a copy</u>

• Shared with permission from the NorQuest Centre for Intercultural Education

Websites

Norquest College Colbourne Institute for Inclusive Leadership

Intercultural Development Research Institute

Geert Hofstede's Model of National Culture

• The site includes 10-minute video explanations of each dimension and maps that compare countries on each dimension.

T.E.D. Playlist - Bridging Cultural Differences (9 talks)

• Nine talks that explore perspective—looking past the stereotypes to build new cultural understandings and learning who people are, what they do, and why they do it.

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